



FORUM V
Chemical Safety
for Sustainable Development
IFCS
Budapest, Hungary
25-29 September 2006

Plenary Information/Discussion Session on Tools and Approaches for Applying Precaution In the Context of Chemicals Safety

Information Request for Background Paper

Dear Colleague,

A Forum V Plenary Open Information/Discussion Session has been organized to advance open dialogue and understanding about how precaution is applied in practice with regards to chemical safety to protect health and environment and implementation of goals identified in IFCS declarations and recommendations and the SAICM Overarching Policy Strategy (OPS). A Forum V Thought Starter paper presents the rationale, objectives and organization of the session.¹

Through a series of practical case examples, the session will explore tools and approaches for applying precaution in chemical safety decision-making as well as commonalities and differences in these approaches. Following these presentations, guided discussion with delegates will occur, with the goal of identifying some key commonalities and differences in approaches and providing practical next steps for the future.

To ensure adequate thinking occurs in individual countries before the start of Forum V and thoughtful discussion at the Forum, an Information Background Document will be provided to delegates in advance of Forum V. This Background Document will summarize information collected on how governments and other organizations domestically apply precaution in chemicals management including:

- A collection of structured information requested from governments and organizations to provide examples of tools and frameworks for how they have applied precaution in the context of domestic chemicals safety efforts.
- Interviews with selected active members in IFCS to understand differences in how precaution is applied and some of the controversies in its application; how they are applying precaution in chemicals management including tools and approaches and the types of tools and processes that would support precautionary decision-making in the context of chemicals management.

¹ Thought Starter: Forum V Plenary Open Information/Discussion Session On Tools And Approaches For Applying Precaution In The Context Of Chemicals Safety, Prepared By: Forum Standing Committee (IFCS/FORUM-V/01-TS
http://www.who.int/ifcs/documents/forums/forum5/meet_docs/en/index.html)

Information Request

The purpose of this structured information collection process is to collect examples of tools, approaches and frameworks for applying precaution (or making decisions in the face of uncertainty) with regards to national chemical safety efforts. The goal is to understand similarities and differences in how precautionary decisions (or decisions in circumstances of uncertainty) are made across countries; what tools and approaches countries use to apply precaution in chemicals management; how policy, regulatory and scientific processes support precautionary decision-making in the context of chemicals management; the challenges and needs for applying precaution in the context of chemicals management; and varying perceptions with its application.

This information will be collected via the template questionnaire (Annex) which consists of specific and more open-ended questions. We ask that you fill in the template as thoroughly as possible. *Please provide any links or additional supporting materials that provide information on particular policies, tools, or activities.*

Process of soliciting information

The request for information submissions is being sent to the entire IFCS mailing list. Submissions are welcomed from everyone and government staffs are encouraged to coordinate submissions through the IFCS National Focal Point (see IFCS website for list of designated NFP: <http://www.who.int/ifcs/focalpoints/en/>).

We ask that submissions be returned by **20 July 2006**. Please return completed form to:

IFCS Secretariat
Email: ifcs@who.int
Fax: +41 22 791 4875

If you have any questions, please do not hesitate to contact us.

Thank you for your willingness to participate in this important effort.

Sincerely,

Joel A. Tickner, ScD
Special Advisor, IFCS
Email: joel_tickner@uml.edu

Judy A. Stober, PhD
Executive Secretary, IFCS
Email: ifcs@who.int

Annex

IFCS Forum V
Plenary Information/Discussion Session on Tools and Approaches for
Applying Precaution in the Context of Chemicals Safety
Information Request for Background Paper
Structured Questionnaire

Background Information

Country: Iraq

Ministry/Agency/Institute/Organization: Environment

Contact Person: Dr. Hussian .H. Kharnoop

Contact Details: ministry of Environment

Mailing address:

moen_iraq@yahoo.com.

Email: Hussian_kharnoop@yahoo.com

For telephone and fax numbers, please indicate country and city codes:

Tel: + 096417901657311 **Fax:**

Please submit completed questionnaire by 20 July 2006 to:

IFCS Secretariat
Email: ifcs@who.int
Fax: +41 22 791 4875

Please note: Unless you indicate otherwise in your response, these submissions will be posted on the IFCS website.

Please provide any links or additional supporting materials that provide additional information on particular policies, tools, or activities.

National chemicals policy or management:

- 1. How is the concept of precaution explicitly or implicitly (in terms of decision-making under conditions of uncertainty) incorporated in national chemicals policy or management in your country/organization?**

Please check all that apply.

In the country constitution?

In legislation?

In agency/ministry/organization policy?

In specific guidance documents for risk assessment or risk management? *

Applied in specific cases but no particular policy?

Not applied at all?

Please provide greater detail (1 Para).

Iraqi Environment is suffering from the quantity and the quality of chemical substances (expire chemical and badly management of these chemical) in the environment. Therefore to keep these materials under control needs precaution from toxicity and risk assessment of these chemicals.

Application of chemical safety program in Iraq is not started yet but we think in future to do so after preparation the background and information about chemical in Iraq by Co-ordination with other ministries (Health, Agriculture, and water resource...ate.)

Tools and approaches for applying precaution:

2. What are some of the key tools and approaches used by your country/organization in applying precaution (or making decisions in circumstances of uncertainty) in the context of chemicals safety?

To keep these chemicals under the control of ministry of environment by Co-ordination between the ministry of environment and other ministries.

a. Is there a defined approach to applying precaution or decision-making under uncertainty?

Yes * No

If yes, can you outline the elements of that approach or provide references to it?

1. Training participants about chemical safety.
2. Collect data about quantity and quality of chemical in the country.
3. Assessment the risk of chemical in Iraq.

b. Is precaution integrated in other decision-making processes, tools and approaches such as;

Please check all that apply.

- Data collection? *
- Prioritization of substances for risk management actions
- Uncertainty characterization?
- Socio-economic analysis (e.g., social impact, proportionality/cost-benefit assessment, trade concern)?
- Risk assessment and risk management options? *
- Screening, comparison of alternatives, informed substitution?
- Stakeholder and Public involvement?
- Other

For those boxes checked, please briefly provide greater detail or links to additional information.

c. How are gaps in knowledge addressed?

Please check all that apply.

- Through conservative risk assessment assumptions**
- Through safety factors**
- Through modeling techniques**
- Through an assumption that lack of information is indication of potential harm** *
- Through requesting additional research**
- Gaps are not addressed**

For those boxes checked, please briefly provide greater detail or links to additional information.

The quantities of chemicals in Iraq are not known; therefore it is difficult to estimate the risk.

3. Please provide details of a particular case (or example) where precaution was applied (or decisions made in the face of uncertainty) in the context of chemicals management?

a. What stimulated/initiated the precaution process/action?

Please check all that apply.

- Government concern over hazards and/or exposures** *
- Stakeholder concerns over the particular threat**
- International policy requirements/pressures**
- Negative impacts/experience(s) from not acting on a previous chemical risk**
- Other**

For those boxes checked, please briefly provide greater detail or links to additional information.

To start with Government concern over hazards and later to deal with private sector.

b. What process was used to make the decision? (please briefly describe the process or tools used to make the decision)

The process was used to make decision through meeting between the ministry of environment and other ministries.

Comment [h1]:

Comment [h2R1]:

Comment [h3R2]:

Comment [h4R3]:

c. Were there positive or negative impacts of this process/action?

Please check all that apply.

<u>Positive</u>		<u>Negative</u>	
Ecological or Health benefits	<input type="checkbox"/>	Ecological or health impacts	×
Economic benefit	<input type="checkbox"/>	Economic impacts	<input type="checkbox"/>
Improved government/industry image	×	Substitutes/alternatives did not work	<input type="checkbox"/>
Improved government/public morale	<input type="checkbox"/>	Negative public reaction	<input type="checkbox"/>
Improvements to scientific tools/decision processes	<input type="checkbox"/>	Other?	<input type="checkbox"/>
Other?	<input type="checkbox"/>		

For those boxes checked, please briefly provide greater detail or links to additional information.

Ministries of Industry, oil are the main pollutants in Iraq because they are using Techniques not friendly to the Iraqi environment.

d. Were there any unintended consequences from this process/action?

Positive × – please describe

To keep the environment cleans from the pollutants.

Negative - please describe

4. Are there any particular cases in your country/organization where precaution was not applied (decisions not made in the face of uncertain chemical risks) resulting in adverse impacts?

Yes × No

If yes, briefly describe if and how decision-making processes have been modified as a result.

The main Industrial company discharged all chemical hazardous wastes to Rivers .

5. Does your government have processes in place to re-examine decisions made based on precaution or made in the face of uncertainty as additional data are available?

Yes × No

If yes, briefly describe the process and how this process may be used to modify decisions, decision-making process, or tools.

The process used by selection committee for decision – making process.

Lessons Learned from applying precaution in chemicals management

6. What are some of the biggest challenges to your country's (organization's) application of precaution in the context of chemicals management or in chemicals management decision-making in the face of uncertainty?

Please check all that apply.

- Scientific capacity
- Lack of scientific information
- Legal challenges
- Technical challenges ×
- Financial challenges
- Trade Challenges
- Other?

For those checked boxes, please briefly indicate what were the implications of

these barriers and how have they been addressed or if not yet addressed, how could they be addressed?

Through ministry of Environment.

Are these challenges also applicable to decision-making and actions regarding established risks?

Yes No

Next steps

7. What are the most important needs of your country or organization for more effectively applying precaution (or making decisions in the face of uncertainty) and overcoming barriers in chemicals management decision-making?

Please check all that apply.

- Data on chemical toxicity/risks
- Tools for prioritization
- Tools for risk assessment
- Decision-making tools/frameworks
- Technical assistance in risk assessment processes
- Technical assistance in risk management processes
- Financial support for implementation
- International dialogue
- Information sharing to facilitate understanding of the issues
- Other

For those boxes checked, please briefly provide greater detail or links to additional information.

None

8. Briefly describe your perceptions as to some of the concerns regarding

application of precaution in the context of chemicals safety?
Please briefly provide details or links to additional information.

Application of precaution of chemical safety in Iraq needs public awareness through Television and newspaper (local) about the hazardous materials and its effect on health and Environment.

9. Do you have any additional information on tools and approaches for applying precaution that would be helpful to inform discussion?
Please provide any additional materials or web links.

None

Please note: Unless you indicate otherwise in your response, your submission and those of others will be posted on the IFCS website.