A UNIVERSAL TRUTH:
NO HEALTH WITHOUT
A WORKFORCE
A universal truth: no health without a workforce.

This report was commissioned by the Global Health Workforce Alliance (GHWA) and the World Health Organization (WHO) to consolidate the latest information available on human resources for health and inform the global community on how to plan, acquire and coordinate progress on universal health coverage.

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As world leaders embrace the aspiration for universal health coverage, it is clearer than ever that this ambition cannot be realized without a health workforce that is fit for purpose and fit to practice. This report was commissioned to provide a cutting-edge analysis of the status of human resources for health and to sketch an agenda looking ahead to the next 15–20 years.

Gearing up the health workforce to meet the challenge of universal health coverage is no simple task, and continuing with the status quo in the development of human resources for health will not necessarily yield the expected results: looking back at the past 10 years, a clear lesson learned is the need to move away from piecemeal approaches and short-term solutions; only long-term action, backed up by political commitment and adequate investments, will lead to the transformative changes required to attain sustainable results in developing the health workforce.

More health workers will be required: new modelling estimates indicate a much higher global deficit than previously thought. Although these estimates serve illustrative purposes and should not be seen as a planning target, they highlight the magnitude of future challenges, implying the need to rethink the traditional models of education, deployment and management of the health workforce.

It is not all about numbers: the goal of universal health coverage requires a paradigm shift, going beyond a discourse on shortages but rather focusing more explicitly on the accessibility, acceptability, quality and productivity of the health workforce, placing equity at the centre of the agenda. Broader factors also need to be taken into account: an evolving epidemiological profile and population structure are increasing the burden of noncommunicable diseases and long-term care on health systems, and there is increased recognition that health workers can serve as change agents in society, reorienting health systems towards primary care and action on the social determinants of health. A transformative scaling up of health education will reflect such trends in determining health workers’ competencies in the 21st century.

As the findings of this report clearly highlight, many advances have been achieved in the past decade. For instance, among the countries affected by severe shortage, most of those with available data improved their availability of skilled health professionals, and the adoption of the WHO Global Code of Practice on the International Recruitment of Health Personnel indicates the wide recognition that the health workforce represents a shared global priority. Nevertheless, attaining and sustaining universal health coverage may remain a challenge for the health workforce in countries at all levels of socioeconomic development, if they continue moving along their current paths. This report illustrates how progress is possible and highlights successful and promising novel approaches, providing the inspiration to open a decade of innovation on developing the health workforce, following the decade of action called for by The World Health Report 2006.

The findings of this report also come at the most opportune time, as the goal of universal health coverage gains momentum and the discussions on the post-2015 development agenda begin in earnest. Ramping up efforts is required to meet the great challenge of ensuring that everyone, whoever they are and wherever they live, has access to a health worker. This agenda belongs to all of us who have a responsibility in designing policy, planning, deployment or retention interventions and to those who work at the front line of service provision: a simple but universal truth is that there can be no health without a workforce.

Marie-Paule Kieny
Assistant Director-General
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Purpose
This report is intended to inform proceedings at the Third Global Forum on Human Resources for Health and to inform a global audience and trigger momentum for action. It aims to consolidate what is known on human resources for health and how to attain, sustain and accelerate progress on universal health coverage.

Methods
The report uses mixed methods in selecting, collating and analysing country data. This includes analysing the workforce data in the WHO Global Health Observatory, searches of human resources for health progress in 36 countries and horizon-scanning of “big picture” challenges in the immediate future. Limitations include a reliance on published data and secondary sources. The available data also limit comparison between countries. Nevertheless, we can draw from the synthesis of information with reasonable confidence.

What are the human resources for health dimensions of universal health coverage?
The report presents a case that the health workforce is central to attaining, sustaining and accelerating progress on universal health coverage and suggests three guiding questions for decision-makers. What health workforce is required to ensure effective coverage of an agreed package of health care benefits? What health workforce is required to progressively expand coverage over time? How does a country produce, deploy and sustain a health workforce that is both fit for purpose and fit to practice in support of universal health coverage?
To answer these questions, we use a conceptual framework that speaks to the key principles of both the right to health and minimum social protection floors: the availability, accessibility, acceptability and quality of health services. Noting WHO’s statement that health services are only as effective as the persons responsible for delivering them, we adapted the availability, accessibility, acceptability and quality dimensions to the health workforce:

- **availability** – the sufficient supply and stock of health workers, with the relevant competencies and skill mix that correspond to the health needs of the population;

- **accessibility** – the equitable access to health workers, including in terms of travel time and transport, opening hours and corresponding workforce attendance, whether the infrastructure is disability-friendly, referral mechanisms and the direct and indirect cost of services, both formal and informal;

- **acceptability** – the characteristics and ability of the workforce to treat everyone with dignity, create trust and enable or promote demand for services; and

- **quality** – the competencies, skills, knowledge and behaviour of the health worker as assessed according to professional norms and as perceived by users.

**Progress on human resources for health in the decade of action since 2006**

Progress was assessed through the lens of availability, accessibility, acceptability and quality as well as universal health coverage, to identify the key drivers, emerging trends and issues common to all countries.

**Availability**

Few countries have a comprehensive and valid information base on available health workers. The WHO Global Health Observatory reports workforce data for 186 countries, but 53% of these countries have fewer than 7 annual data points on midwives, nurses and physicians across the past 20 years. Further, of the 57 countries identified in 2006 with low human resources for health density and low service coverage, 17 countries have no data point in the past five years.

We created a global snapshot in comparison to three density thresholds of skilled health professionals (midwives, nurses and physicians) per 10 000 population. The three thresholds (22.8, 34.5 and 59.4 skilled health professionals per 10 000 population) were purposively selected to highlight the variation in health workforce availability. The report makes clear that the thresholds (often referred to incorrectly as benchmarks) are not developed to promote targets that a country should or must achieve but are used to illustrate the pattern of availability globally:

**Towards action and results**

1. **Recognize**
   
   the centrality of the health workforce in translating the vision of universal health coverage into improved health care on the ground.

2. **Assess**
   
   the gap between the need for a health workforce, actual supply (stock, skills mix and competencies) and the population’s demand for health services.

3. **Formulate**
   
   human resources for health policy objectives that encapsulate the vision for the health system and services.
• 83 countries fall below the threshold of 22.8 skilled health professionals per 10 000 population;

• 100 countries fall below the threshold of 34.5 skilled health professionals per 10 000 population;

• 118 countries fall below the threshold of 59.4 skilled health professionals per 10 000 population;

• 68 countries are above the threshold of 59.4 skilled health professionals per 10 000 population.

Of the original 57 countries having low density of health professionals and low coverage of skilled attendance at birth, the composition of countries now grouped as low human resources for health density and low service coverage has changed, and this is due exclusively to changes in skilled birth attendant coverage.

The average exponential growth rate from disaggregated data between 2004 and the latest year available for 46 out of these 57 countries with at least two data points was explored. This analysis found that most countries with available data report increases in the numbers and densities of midwives, nurses and physicians: in some countries, however, the net gains in stock are not commensurate with population growth. The universal health coverage process of expanding coverage to a larger proportion of the population therefore requires paying more explicit attention to demographic dynamics, factoring them in human resources for health planning and forecasting exercises.

We reviewed the available data on projected national deficits in the 36 profiled countries, their policy responses and the implementation progress on the WHO Global Code of Practice on the International Recruitment of Health Personnel. Many countries anticipate that they may continue to rely on foreign-trained medical school graduates and other professionals to address deficits. Further efforts are required to accelerate and expand the implementation of the Code of Practice.

Accessibility
Access is at the core of the vision of the Global Health Workforce Alliance: “all people, everywhere, shall have access to a … health worker”. Variations in spatial accessibility to health services are an inherent feature and challenge in most countries, irrespective of their level of economic development. All 36 profiled countries report that reducing imbalances in the geographical distribution of health workers is an important policy objective.

4 Build the data, evidence base and strategic intelligence required to implement and monitor the policy objectives and to sustain effective management.

5 Build and sustain the technical capacity to design, advocate for and implement policies.

6 Build political support at the highest level to ensure continuity in the pursuit of universal health coverage.
Many policy tools are available to distribute the health workforce more equitably. These range from providing financial incentives to health workers in remote postings, ensuring that continuing professional development and training is available beyond urban areas, prolonging the residency period during which workers have less choice over their posting and providing non-financial incentives such as free housing, better diagnostic facilities, security and access to health care free of charge. In any case, a multifaceted, comprehensive and flexible approach is needed for sustained improvement, such as that proposed by WHO recommendations on increasing access to health workers in remote and rural areas through improved retention. Technological advances in geographical information systems, mapping technologies and the geography of health can further inform future action on human resources for health and universal health coverage.

Acceptability
Acceptability is enhanced when users of services have access to a health workforce that meets their expectations in terms of its profile, sex and age composition, its skills mix, and cultural awareness. The creation and expansion of various types of workers, deployed close to communities, can be an effective and efficient way to make services more accessible and acceptable. Using the sex distribution of physicians and the ratio of nurses to physicians as proxies for acceptability, we found a wide variation in health workforce configurations and no major pattern in skill mix. Only high-income countries demonstrated a tighter clustering in the ratio of nurses to physicians, but even these countries had health systems that remained heavily reliant on physician-led services.

Quality
The measurement of quality is hindered by the lack of a universally accepted definition or indicators and is often neglected. In this report, we define quality according to the competencies of health workers, as influenced by the enabling environment of education, regulation and association. This is a major challenge in all countries. Although improving the quality of health workers and the care they provide is a high policy priority in some countries, it is absent in others.

In the 36 countries profiled, we used the existence of an accreditation system for education institutions and regulation of access to professional practice as proxy indicators of conditions that positively influence the quality of the health workforce. We found the following:

- A total of 33 countries have some formal or informal mechanism for accrediting educational institutions in place or being developed.
- 27 countries have started or plan to improve the quality of education of health professionals.
- 35 countries have mechanisms in place to regulate the access to the practice

7 Reform
the governance and institutional human resources for health environment.

8 Assess
the cost of the various scenarios of health workforce reforms.

9 Encourage
international partners to focus on their official development assistance for building the capacity of health systems.

10 Encourage
international partners to address transnational issues and strengthen global human resources for health governance, collaborative platforms and mechanisms.
of medicine, dentistry and pharmacy. The situation is more varied for midwifery and nursing. However, the effectiveness of such mechanisms is not always clear.

* In general, there is no proactive surveillance of the quality of practice in the form of periodical site visits. Performance is deemed to be correct until some complaint is formulated or some error, misbehaviour or health problem is detected.

**Summary findings**

The following human resources for health themes are common to most countries:

* There are shortages of some categories of health workers, and more are forecast.
* The health workforce is ageing, and replacement is a challenge.
* Although skills-mix imbalances persist, advanced practitioners, midwives, nurses and auxiliaries are still insufficiently used in many settings.
* Availability and accessibility continue to vary widely within countries because of difficulty in attracting and retaining workers.
* Adapting education strategies and the content of pre-service education is a major challenge.

• Health workers need to be kept motivated in an enabling environment.
• Performance assessment and quality of care are afforded insufficient priority.
• Country capacity to estimate future human resources for health needs and design longer-term policies varies.
• Human resource information data and systems to meet the needs of decision-makers require strengthening and investment.

Countries that have shown progress in improving the essential availability, accessibility, acceptability and quality dimensions have in common that political commitment to doing so has been strong, that they have strived to improve human resources for health in a systemic manner, linking health workforce development initiatives and also with broader action to strengthen health systems, and that continuity in implementing their preferred strategies has been maintained.

**Towards a contemporary human resources for health agenda**

*The World Health Report 2000* stated that human resources are the most important of the health system’s inputs. Nevertheless, progress has not been
far enough or rapid enough. Business as usual is therefore not an option; action must reflect what needs to be done and can be done and what can collectively be anticipated as emerging challenges.

Horizon-scanning exercises on future health systems converge in their identification of the emerging challenges and can inform scenarios on the human resources for health implications of progressively expanding effective coverage. We analysed the workforce implications of new global health targets in the context of the Millennium Development Goals, universal health coverage and the post-2015 agenda to highlight the scope of future challenges. We estimated a global deficit of about 12.9 million skilled health professionals (midwives, nurses and physicians) by 2035. While this estimate was produced for illustrative purposes and should not be seen as a planning target, it implies the need to rethink the traditional models of education, deployment and remuneration of the health workforce, long-term system-building, comprehensive labour market engagement and essential data and intelligence systems.

Seven focus areas emerge from the evidence as the bridge from “what is” to “what can be”: an articulated vision for human resources for health fully underpinning the achievement of universal health coverage nationally and globally:

- health systems can only operate with a health workforce;
- responsive to population needs;
- with supply and demand aligned;
- with supply informed by evidence;
- with effective governance enshrined;
- respecting the rights of the worker, who in turn must embrace the right to health; and
- providing the stewardship and financing for shared prosperity and wealth.

Towards action and results
The report presents a 10-point agenda to strengthen human resources for health in the context of universal health coverage. Given the specificities of each country, policy-makers will need to interpret these actions in accordance with their needs and capacity. These are the conditions for success in improving the availability, accessibility, acceptability and quality of the health workforce commensurate with the principles of universal health coverage. Each action is necessary and important; all will be required at various points in the process.

1) Recognize the centrality of the health workforce in translating the vision of universal health coverage into improved health care on the ground.
2) Assess the gap between the need for a health workforce, actual supply (stock, skills mix and competencies) and the population’s demand for health services.
3) Formulate human resources for health policy objectives that encapsulate the vision for the health system and services.
4) Build the data, evidence base and strategic intelligence required to implement and monitor the policy objectives and to sustain effective management.
5) Build and sustain the technical capacity to design, advocate for and implement policies.
6) Build political support at the highest level to ensure continuity in the pursuit of universal health coverage.
7) Reform the governance and institutional human resources for health environment.
8) Assess the cost of the various scenarios of health workforce reforms.
9) Encourage international partners to focus their support and to report on their official development assistance for building the capacity of health systems.
10) Encourage international partners to address transnational issues and strengthen global human resources for health governance, collaborative platforms and mechanisms.

Acting on human resources for health is now in the hands of governments and all interested stakeholders. Political and technical leadership is critical to seize the opportunity to attain, sustain and accelerate progress on universal health coverage by transformative action on human resources for health. This requires a contemporary agenda in support of the millions of individual health workers that manage, administer and provide the health and social services that we wish all people – rich and poor – to access and obtain. The universal truth: no health without a workforce.
PURPOSE OF THE REPORT

As the Third Global Forum on Human Resources for Health convenes in Recife, Brazil, it is worth reflecting on progress since the United Nations Millennium Declaration and to assess what remains to be done and, more importantly, how it can be done. The global financial crisis, rapid political changes, an accelerating demographic and epidemiological transition (including the ageing of populations, migration and growth of the burden of noncommunicable diseases) and the multiplication of intervening actors, including a growing role of the private sector in providing health care and educating health professionals, have transformed the global health landscape since the Millennium Development Goals were adopted in 2000.
Despite all difficulties, the commitment of the international community to improving the health of all is stronger than ever. After pledging to achieve specific health outcomes as part of the Millennium Development Goals, Member States of the United Nations have now engaged in the process of guaranteeing universal health coverage to their populations, and the Member States of the International Labour Organization have agreed new commitments to social protection floors and accelerating the availability, accessibility, acceptability and quality of essential health services, particularly maternity services. In anticipation of the end date of the Millennium Declaration, the United Nations Secretary-General has initiated a global discussion on the post-2015 development agenda for health, sustainable development goals, and the World We Want in the period 2015–2030.

The momentum is encouraging, even if there is continuing discussion on the scope of priorities that will eventually be included in a post-2015 declaration. Similarly, although there is debate on the understanding of universal health coverage, it is recognized that all countries, irrespective of their level of economic development, are challenged to attain, sustain or accelerate progress on universal health coverage. Covering a greater percentage of the population, expanding a health benefits package and integrating financial (and social) protection at an affordable cost requires a holistic approach, and the governance, management, performance and productivity of the health workforce to deliver quality health services is an essential component of this.

The centrality of the health workforce to improving health services and population health outcomes is well established. Less than 10 years ago, the report of the Joint Learning Initiative alerted the world to the urgency of responding to health workforce needs as a critical precondition to achieving the Millennium Development Goals. The World Health Report 2006: working together for health further highlighted the issue and gave directions for a decade of action on human resources for health. It proposed creating a global stakeholders’ alliance to advocate and mobilize resources and support for health workforce development. The Global Health Workforce Alliance was
officially launched on 25 May 2006 during the 59th World Health Assembly in Geneva, alongside new resolutions on the rapid scaling up of health workforce production (WHA59.23) and strengthening nursing and midwifery (WHA59.27).

The Alliance convened a first Global Forum on Human Resources for Health in Kampala, Uganda in 2008. Participants agreed on the vision that “all people, everywhere, shall have access to a skilled, motivated and supported health worker within a robust health system”. The Kampala Declaration and Agenda for Global Action was adopted, focusing attention on six strategic areas of human resources for health. These were the first global commitments specifically targeting health workforce issues. The Second Global Forum on Human Resources for Health, in Bangkok, Thailand in January 2011, reviewed progress of the first three years of the Agenda. It recognized that key advances had been made at country level, such as formulating and adopting national health workforce plans or strategies. At the global level, the Forum hailed the adoption in May 2010 of the WHO Global Code of Practice on the International Recruitment of Health Personnel by the World Health Assembly as a major accomplishment. It also observed that a series of events and initiatives showed that the level of awareness of the importance of strengthening the health workforce to improve the performance of health systems had increased. However, Forum participants identified major gaps that remained to be filled (Box 1).

As the Third Global Forum meets, there is extensive literature on what needs to be done and on what can be done to support universal health coverage and the post-2015 agenda for health. Countries, international agencies, health commentators and researchers have reaffirmed the need for action, and there is now an abundance of evidence-informed recommendations. Reports for the Sixty-sixth World Health Assembly in May 2013 have particularly noted the need for transformative action on human resources for health and echo the Alliance’s 2013–2016 strategy to establish a new, contemporary agenda on the health workforce in support of universal health coverage.


- The supply and availability of qualified health workers in many countries remained insufficient to deliver an effective package of essential health services and ensure that poor and marginalized people have equitable access to the health workforce and to health services.
- Planning and developing the future health workforce was impaired by the lack of reliable and updated information on the state of the workforce, its composition, distribution and evolution.
- Leadership and regulatory frameworks were still in need of strengthening to ensure that effective policies are adopted and implemented, particularly in relation to distribution, retention and performance of health workers.
- National health workforce coordination mechanisms to foster synergies among stakeholders were greatly lacking.
- There was a need for strong national capacity in all countries to regularly collect, collate, analyse and share data to inform policy-making, planning and management. New benchmarks beyond the densities of physicians, nurses and midwives were advocated.
- More attention was needed on aspects such as geographical distribution, retention, gender balance, minimum standards and competency frameworks and the diverse composition of the health workforce.

Source: adapted from Global Health Workforce Alliance et al.
This Forum report builds on the current discourse of post-2015 priorities, which encompass global health, universal health coverage and social protection, with a view to consolidate what is known on human resources for health and inform how to attain, sustain and accelerate progress on universal health coverage. Its purpose complements the Alliance’s strategy:

• to collate and synthesize the evidence on how human resources for health is an essential component of universal health coverage and improving health outcomes;

• to analyse the workforce dimensions of availability, accessibility, acceptability and quality as preconditions for effective coverage and universal health coverage;

• to foresee the “big picture” human resources for health challenges that countries and the international community are likely to face in the period 2015–2035; and

• to identify relevant and actionable policy options on human resources for health that countries and the international community can adopt to address both individual and collective human resources for health challenges.
The Alliance convened a Technical Advisory Group comprised of international experts in human resources for health to provide guidance and to review this report from its conception to publication. A research team from the Instituto de Cooperación Social Integrare (ICS Integrate), the Instituto de Higiene e Medicina Tropical (IHMT) and Save the Children were appointed, based on a competitive tendering process, to lead the data collection, analysis and report writing, supported by contributions from WHO, the World Bank and the Alliance Secretariat.
2.1 Methods
Mixed methods were used in selecting, collating and analysing country data, under the oversight of the Technical Advisory Group.

- Thirty-six countries were selected as a sample based on their human resources for health attributes and challenges in attaining, sustaining or accelerating progress on universal health coverage. For each of the six WHO regions (Africa, the Americas, Eastern Mediterranean, Europe, South-East Asia and the Western Pacific), countries were categorized into upper, middle and lower tertiles according to both their global and regional rankings for public health expenditure per capita (in current US dollars) and the density of skilled health professionals (midwives, nurses and physicians) per 10,000 population. This allowed a selection of six countries from each region, aiming for an even distribution across the tertiles. An initial selection of countries was tested against income group, language and population size, as well as practical issues of data availability and potential lessons emerging, to obtain a diverse sample.

- For the selection of human resources for health indicators, various sources were compared for consistency, including: an initial list proposed by the Technical Advisory Group, the WHO Handbook on monitoring and evaluation of human resources for health, the Pan American Health Organization Handbook for measurement and monitoring indicators of the regional goals for human resources for health and a Forum discussion paper on the availability, accessibility, acceptability and quality of human resources for health. Each indicator was reviewed according to whether it was a recognized metric, its linkage to the availability, accessibility, acceptability and quality dimensions of human resources for health and the availability of data.

- A structured search protocol was developed to collect data on the health workforce situation in the 36 countries. Demographic, socioeconomic and health workforce data were obtained from the July 2013 WHO Global Health Observatory Data Repository and from the United Nations Population Prospects, 2012 revision. Information on key dimensions of the health workforce and the policy and institutional environment was obtained through a systematic search of key sources, including: government web sites, human resources for health observatories (where available), the HRH Global Resource Centre, the World Bank Health, Nutrition and Population web site and the Alliance’s human resources for health country profiles. Web searches of key terms were used to complete any gaps in the data set. Where possible, data were verified with key informants from the respective countries.

- The data obtained were used to construct the country profiles, with proxies established for the availability, accessibility, acceptability and quality of the health workforce. Density of skilled health professionals was calculated by dividing the aggregate of skilled health professionals (latest available data) by the population of the country in 2010. A set of “traffic light” indicators was produced to assess the evidence collected on each dimension of the quality of human resources for health (accreditation, regulation and licensing) and human resources for health governance (leadership and partnership, policy and management and strategy and finance). Annex 1 presents further information on this process and describes the grading criteria.

- A structured search was developed to collect data on universal health coverage status in the 36 countries, using government, the World Bank and UHC Forward web sites. Key informants, including WHO staff members, reviewed the data. This is presented in Annex 3: UHC status in 36 profiled countries.

- The World Bank and WHO prepared contributions for boxes and panels presented in the report, drawing on secondary data.

- Country and international data sets were analysed using Excel and STATA.

The mixed methods result in a snapshot of the human resources for health dimensions and policy context across 36 low-, middle- and high-income countries. This enables the report to launch a discussion on the trends and emerging issues in the context of universal health coverage.

2.2 Data sources
The report is informed by existing workforce data and an extensive desk review of human resources for health in 36 countries and their potential relationship to attain, sustain or accelerate progress on universal health coverage. Both existing data and available literature present limitations in enabling a definitive analysis of country context, but they do facilitate the development of a reasonably accurate picture of the health workforce and of the challenges it
faces. We present examples of limitations to alert readers to the need for caution in interpreting available data.

First, the report relies on the health workforce figures collected by WHO through a data-mining process from officially published records that is subsequently collated in the Global Health Observatory. We accessed the data for 193 countries in the WHO update of July 2013, converting this to a user-friendly spreadsheet (see Annex 4: Workforce data for 193 countries (adapted from the WHO Global Health Observatory Data Repository). Although these data are more reliable and consistent than previous versions, we identified several important issues that limit analysis of all human resources for health.

- Data on health workers tend to be more complete for the public sector and may underestimate the active workforce in the private, military, nongovernmental organization and faith-based health sectors.

- Data is mostly on the traditional, more highly skilled professions, which masks the skill mix across countries, such as associate clinicians, advanced practitioners, auxiliaries and community health workers.

- Official data are not reported annually in all countries, and the dataset therefore has year-on-year gaps.

- Categorizing health workers according to the International Labour Organization’s International Standard Classification of Occupations (ISCO) may result in differing national job titles – with different education pathways, competencies and qualifications – being defined as equivalent to the international definitions and occupational classifications of a midwife or a nurse. This equivalency is then carried into the grouping of “skilled health professionals” of midwives, nurses and physicians and may also inform reporting of “skilled birth attendants” (Box 2).

- Updated figures on variation in the density of human resources for health at the subnational level are not consistently available, so these data had to be collated through other sources, which were heterogeneous in scope, methods and depth. Footnotes in the country profiles provide further details on the composition of the skilled health professionals used to estimate the corresponding density for each country.”

Second, although the review draws from both published and grey literature and includes quality review mechanisms with key informants and the Technical Advisory Group, there is still an implicit limitation in the capacity of a literature review to give justice to the complexities of human resources for health policy, planning and implementation within countries. The grading of evidence against structured criteria is used to compile the country profiles, but this is an indicative measure of a country's policy and strategy environment and should only be interpreted as such. Evidence in the country profiles does not measure
the “implementation strength” \(^{34,35}\) (such as the extent to which the policy or strategy was implemented since its adoption, and/or its success, or lack thereof, in strengthening the health workforce), since, with a few exceptions, this level of evidence is not available from the literature in most of the countries profiled here; field work would be needed to assess the degree of implementation and results obtained.

Rather the evidence allows an objective assessment of whether policy-makers are responsive to the issue under observation. In the countries where there is additional evidence, through regular monitoring and evaluation or specific research, and this is available in the public domain, implementation challenges are more likely to be reported and therefore more likely to inform the grading exercise. Countries that have not benefited from monitoring, evaluation and research to produce additional evidence may therefore be graded as having in place conducive policies, when in reality the governance of human resources for health and policy implementation may be experiencing considerable challenges. \(^{36}\) Further efforts at measuring progress in the development of human resources for health towards the progressive realization of universal health coverage should be tailored to both the different realities and the different information basis currently available in countries.

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**BOX 2** What is a skilled birth attendant?

WHO defines a skilled birth attendant as “an accredited health professional – such as a midwife, doctor or nurse – who has been educated and trained to proficiency in the skills needed to manage normal (uncomplicated) pregnancies, childbirth and the immediate postnatal period and in the identification, management and referral of complications in women and newborns”. \(^{28}\) The Global Health Observatory, like the International Standard Classification of Occupations, reports midwifery and nursing personnel as skilled professionals but clearly separates the two groups. Neither specifies the level of education corresponding to these occupational titles. Whereas midwives are specifically educated to manage pregnancies and deliveries, not all nurses have the required competencies. As a result, exact figures of how many skilled birth attendants are available in a country are difficult to obtain. This is particularly the case in countries with no separate identifiable category of “midwife”.

For example, in Portugal, all nurses have a four-year training programme that enables them to deliver general nursing care but not to be a skilled birth attendant. Only after an additional two-year specialization in maternal health and obstetrics can a nurse be considered a skilled birth attendant. \(^{31,32}\) In 2012, of 65,467 nurses registered in Portugal, only 2,947 were recognized as enfermeiro especialista em saúde materna e obstétrica (nurse specialized in maternal health and obstetrics) and can be categorized as a skilled birth attendant. \(^{29}\) Since the training of midwives was abolished in 1982, only a few of the older category of “midwives” remain in practice, and this category of skilled birth attendant is in the process of disappearing as the individuals reach retirement. For physicians, the number of registered gynaecologists and obstetricians is known but not disaggregated to make it possible to estimate how many actually attend births and what percentage of their available working time this constitutes.

In sum, for an OECD country like Portugal, it is not possible to establish the number of skilled birth attendants. Portugal is one among 58 countries of all levels of economic development, for which the 2013 World Health Statistics does not report data for midwives and nurses. Counting midwives and nurses is notoriously difficult because the definitions and level of education vary greatly from one country to another. The International Confederation of Midwives has a clear definition of midwife, \(^{30}\) adopted by WHO and UNFPA, and the categorization by the International Standard Classification of Occupations makes clear the distinction between midwives, nurses, auxiliary midwives and auxiliary nurses. Nevertheless, few countries apply these distinctions rigorously. Counting skilled birth attendants is an even greater challenge. \(^{31,32}\) Demographic and Household Surveys enquire about who assisted at childbirth, but there is some concern that this introduces a bias in reporting by incorrectly determining the difference between a midwife, nurse or auxiliary. The current difficulties in standardized reporting therefore call into question the validity of the number and density of skilled birth attendants as a proxy indicator for progress on Millennium Development Goal 5.
WHAT ARE THE HUMAN RESOURCES FOR HEALTH DIMENSIONS OF UNIVERSAL HEALTH COVERAGE?

Universal health coverage has enjoyed rising global attention since 2008, resulting in a prolific evidence base and commentary on its dimensions, characteristics, benefits and potential impact, resulting in a prolific evidence base and commentary on its dimensions, characteristics, benefits and potential impact,37-54 The World Health Report 201355 being a recent addition to the debate. Informed by The World Health Report 201055 and Evans et al.,56 this Forum report understands universal health coverage as “the goal that all people obtain the health services they need without risking financial hardship”. This involves increasing the share of costs covered from pre-paid pooled funds, increasing the share of people covered and increasing the number of services included.
An appropriate measurement framework for universal health coverage is still under discussion, given the difficulty of accurately assessing “what services every individual needed, whether they received them, at what level of quality, and at what cost in relation to their income”. Measurement may therefore include composite indicators and tracers as proxies for overall coverage, including a focus on maternal, neonatal and child health as a litmus test for overall progress. An agreed measurement tool will add enormous value to universal health coverage policy and planning, hopefully including measuring human resources for health. In the interim, we follow Evans et al. in defining universal health coverage as “when people obtain the health services they need and benefit from financial risk protection”.

This report does not expand on the case for universal health coverage, which has already been well established by the evidence cited above, the World Health Assembly resolutions, the United Nations General Assembly Declaration and most eloquently by Margaret Chan, WHO’s Director-General, who describes it as the “ultimate expression of fairness” and by Jim Yong Kim, President of the World Bank, who noted in an address to the 2013 World Health Assembly that “the growing momentum for universal health coverage coincides with a new chapter in the global fight against poverty.” The focus is instead on the human resources for health implications of universal health coverage – what kind of health workforce is required to attain, sustain or accelerate progress so that all people – rich and poor – can access, use and, most importantly, obtain the high-quality health services they need. For instance, reducing financial barriers may stimulate demand for services for which the existing stock of health workers is insufficiently prepared and result in reducing patient time with health providers, the quality of care and patient satisfaction and potentially affecting health outcomes. This is the concept of effective coverage as defined by WHO and others – the proportion of the population obtaining effective, quality care in relation to need – with specific focus on promoting and attaining equity.

However, individual need is subjective, influenced by multiple factors and subject to ethical considerations and rationing. Hence a health benefits package is often determined (and included in constitutional legislation in some instances) in relation to demographics, the burden of disease and policy priorities to equitably distribute health services in relation to population need. The principles of universal health coverage and the right to health apply universally (progressive realization, non-discrimination, participatory decision-making, giving priority to vulnerable groups, etc.), but countries will also need to determine specific population needs and priorities. The precise scope of universal health coverage may therefore vary across countries and over time. Essential services for all are a given, but countries seeking to expand a package of care that addresses a high burden of either communicable diseases or maternal, neonatal, infant and child morbidity and mortality will require a workforce configuration and skills mix that is tailored accordingly and different than in countries whose extended package of care is primarily related to a growing epidemic of noncommunicable diseases or an ageing population requiring long-term care. Equally, the challenges inherent to providing urban services are different to those associated with ensuring an equitable supply of health services to rural areas. Similarly, a government with a health purchasing power of US$ 1000 per capita may give priority to and extend differing, and broader, benefits than a government tasked to manage on less than US$ 80 per capita.

The implications of universal health coverage for health workforce governance are therefore relatively straightforward, even if the universal health coverage literature to date is largely silent on this issue. What health workforce is required to ensure effective coverage of an agreed health benefits package that is responsive to population needs and policy priorities? Further, what health workforce is required to progressively expand effective coverage and the benefits package over time, accounting for changes in population needs and expectations, social determinants of health, burden of disease, technologies, financial resources and stocks and flows of health workers? Policy-makers should adopt a forward-looking planning approach, informed by scanning exercises of long-term perspectives and needs in health.
In simpler terms, how does a country produce and sustain a health workforce that is both fit for purpose and fit to practice in support of universal health coverage?

The health workforce is part of the chain of inputs, processes, outputs, outcomes and impact needed to supply efficient and effective health services and produce good health. Human resources (be they community-based or facility-based, clinical, administrative, managerial, education or research-oriented) cannot be considered in isolation from the infrastructure, equipment, medicines, consumables and financial resources that create an enabling or positive practice environment that interacts with communities and individuals. All are equally essential in the complex, adaptive structures that are health systems. Nevertheless, the centrality of the health workforce in enabling demand for and delivering health care is recognized as the core of dynamic, local health systems and hence is the starting-point for aligning supply with need and demand.

To reinforce the central role of human resources for health, we use a conceptual framework (Fig. 1) that considers the four critical dimensions of human resources for health: availability, accessibility, acceptability and quality. The availability, accessibility, acceptability and quality dimensions are at the core of the concept of effective coverage, the right to health and the social protection floors agreed by ILO Member States, and these collectively reinforce the universal health coverage agenda. At the simplest level, without health workers, there can be no health services. The availability of health workers is therefore the primary determinant of and a necessary condition for effective coverage, but the principles in the right to quality of health services and people-centred care across the life course also require full attention to accessibility, acceptability and quality.

Based on the dimensions depicted in Fig. 1, we are able to expand the appreciation of whether a workforce is fit for purpose and fit to practice. A fit-for-purpose health workforce should have the competencies and quality standards required to meet the current and anticipated future population needs and achieve the intended policy outcomes. The concept translates to whether the availability, accessibility, acceptability and quality of the workforce are collectively able to deliver, both now and in the foreseeable future, effective coverage of the services required: that is, to attain, sustain or accelerate progress on universal health coverage and the principles and obligations of the right to health. Human resources for health governance subsequently requires due attention to the stock, skills mix, distribution, productivity and quality of the workforce (the supply) in relation to population needs and to enabling demand for and utilization of the health benefits package on offer.

FIGURE 1 Human resources for health: availability, accessibility, acceptability, quality and effective coverage

Population + health needs: Who is provided EFFECTIVE COVERAGE?

Source: adapted from Campbell et al.  and Campbell et al. 22.
the health benefits package and financial affordability. There is therefore no one-size-fits-all approach to determine appropriate workforce supply (including workforce density thresholds). However, there are common issues and challenges in the governance, management and reward of the health workforce to ensure that it coordinates, manages and provides the required range of health promotion, disease prevention, curative, rehabilitative and palliative health services determined by policy-makers. Evidence-informed guidelines and tools are therefore valuable to inform workforce planning and decision-making.

Fit-to-practice health workers require the stewardship of governments and associated agencies to protect the health and safety of the public by providing mechanisms that ensure that health workers are competent to perform their tasks and actually do so in practice. The concept is at the heart of creating trust and confidence between health workers and the wider population, thus enabling and encouraging demand for services. Stewardship is a continuous loop in appraising, monitoring and evaluating human resources and taking appropriate action, acknowledging that “the performance of the health sector is only as good as the performance of the men and women who provide the services”.98 This is effectively the role of good human resources for health governance and human resources for health management, a core function of the health sector.99 Good stewardship is also about ensuring that the workforce itself is fairly treated and valued: has access to continuing education, is rewarded appropriately and on time, and is involved in governance mechanisms.

Even though all four dimensions are equally important, there is a logical sequence in addressing them, as Fig. 1 implies. Without sufficient availability, accessibility to health workers cannot be guaranteed; and even if availability and accessibility are adequate, without acceptability, the population may not use health services; finally, when the quality of health workers is inadequate, the effects on services in terms of improving health outcomes will be suboptimal. The result of the causal chain is then evident: the proportion of the population obtaining effective, high-quality care in relation to need will be reduced.

The availability, accessibility, acceptability and quality dimensions were used to inform a stocktaking analysis of human resources for health in the sample of 36 low-, middle- and high-income countries featured in this report. For universal health coverage, available evidence was reviewed to determine population coverage, the health benefits package and the level of financial protection (see Annex 3: UHC status in 36 profiled countries). The results of the human resources for health stocktaking are provided in the individual country profiles in Section 7 of this report and discussed in more detail in the next chapter.
Four questions will guide our assessment of progress since *The World Health Report 2006*, with findings categorized according to the availability, accessibility, acceptability and quality dimensions.

- What are the emerging trends and messages with regard to the availability, accessibility, acceptability and quality dimensions and their determinants?
- What are the key drivers and policy levers under each of the availability, accessibility, acceptability and quality dimensions?
- Which are common issues across (a) the 36 profiled countries and (b) in the 57 countries with low human resources for health density and low service coverage identified in *The World Health Report 2006*?
- Which, if any, are the common issues and challenges for all countries?
As we try to provide responses to these questions, it is important to bear in mind the limitations of available data and information identified earlier. For example, when we report that there is an accreditation process or that a human resources for health plan has been formulated, we cannot comment further on the reality on the ground. To do this, we would need to go beyond relying on published information and the opinions of key informants and directly observe what actually happens.

4.1 Availability

The agenda since the Joint Learning Initiative report of 2004 and The World Health Report 2006 has been largely dominated by the issues of availability of the qualified workforce (such as stock and distribution issues; in particular, the density of midwives, nurses and physicians) and international migration from lower-income to higher-income countries, culminating in the adoption of the WHO Global Code of Practice on the International Recruitment of Health Personnel.

Health professional dual practice – the practice of holding jobs in the public and private sector at the same time (also referred to as dual employment, multiple job holding and, when unregulated: moonlighting) – is a widespread phenomenon in countries of all levels of economic development and with implications for the equity and quality of health care provision. Dual-practice possibilities are driven by the nature of the health worker labour market; low-density or poor areas offer little prospect of dual practice compared with more affluent urban areas – and as such, the perceptions of higher dual-practice opportunities in urban compared with rural areas become an important contributor to geographical maldistribution.

Dual practice among physicians has been reported to be as high as 89% in Egypt, more than 80% in Bangladesh, around 35% in Vietnam and 50% in Chad. It is also reportedly common in many other countries whether it is formally sanctioned or not.

Whether governments should authorize dual practice among health professionals remains debated; in part, this is informed by recognition that in some countries individual workers use dual practice as a coping mechanism to allow them to earn a living wage. The determinants and the effects of dual practice need to be better understood to inform policies to manage it. Supporters of dual practice argue that it allows governments to recruit and retain high-quality doctors at reduced cost, improves access to health care and increases health worker income and professional practice. Those against dual practice claim that it leads to fewer and poorer-quality services in the public sector and directs higher-paying patients and inducing demand towards more and better services in private practice while adding financial burden on consumers.

The common assumption is that dual practitioners maximize profit (or income). Indeed, evidence from Viet Nam demonstrates that physicians almost double their total pay through the dual-practice gains. However, the income maximization approach does not fully explain the health workers’ decision to engage in dual practice, since broader professional preferences may influence this behaviour. For example, dual practice has been described as a coping mechanism and cited as a result of the gap between professionals’ expectations and what the public sector can offer either in terms of pay or practice environment. More evidence is required that assesses the impact of dual practice or providing comparisons of the performance of health workers engaged in dual practice to those practising exclusively in the public or private sector.

Policies to manage dual practice range from a complete ban (such as China) to unrestricted allowance (such as Bangladesh and Egypt), restricted allowance (such as Kenya and Zambia), exclusive contracts (such as Italy, Spain and Portugal) and self-regulation (such as the United States of America). There are countries where dual practice, mainly of senior doctors, is recognized, regulated and coordinated (such as Australia and England) or Bahrain and France, which allow private practice in public hospitals. The optimal policy to regulate dual practice will depend on the country’s health policy objectives, its health funding system, the dynamics of the health labour market and the ability of the governments to enforce regulations and monitor private sector activity.

Source: personal communication, Edson Araújo, World Bank.
(henceforth the Global Code) in 2010. Other issues such as poor working conditions and support systems, the quality of education and the role and future of regulation have been identified, but they have received attention only more recently.

Availability is influenced by a country’s capacity to school, graduate and incentivize young people (boys and girls) with the appropriate knowledge base to enter educational programmes within the health professions and later the health care labour market, and to retain them. In many countries, gains can be obtained without training more health workers by reducing attrition to other sectors or to other countries.

The knowledge base on the availability of health workers has increased considerably thanks to a growing volume of research, reflected in the hundreds of publications on the topic, and to the creation of a network of human resources for health observatories. Nevertheless, very few countries have a comprehensive and valid information base on the number of practising health workers. Human resource information systems are weak in many countries, and WHO has developed a new assessment tool to address structural deficiencies. For example, many countries do not have unique identification numbers to avoid double counting and to track the movements of health workers or do not differentiate between those who actually practise and those who do not. In addition, many countries estimate the stock of health workers through a headcount rather than by taking into account their full-time equivalents (especially important, since the time devoted to work varies according to age, sex and professional profile) and do not estimate the flows in and out of the sector. More is becoming known about the availability of workers in communities and in private services, but data are not always reported officially. Where professional registration or licensing is compulsory, estimates can be made from supplementary sources such as live registries of licensed professionals, but their value depends on the quality of the source data (for example, in some countries it is cumulative and contains the names of deceased practitioners or of 

**FIGURE 2** Frequency of all country reporting of workforce data to WHO’s Global Health Observatory (1990–2012) and a focus on 57 low-density and low-coverage countries (2008–2012)
others who have left the country). Rarely is information available on inactive or inexistent health workers ( sometime referred to as “ghost workers”) or on dual employment in public and private sectors, a practice with potentially important effects on the availability of and accessibility to health workers (Box 3).

The WHO Global Health Observatory reports workforce data for 186 countries in its July 2013 revision. The data inform international publications and analysis, including reporting on human resources for health progress – such as the G8’s 2013 accountability report.\textsuperscript{109} Given the potential impact of how the data in this global repository are used and interpreted, it is critical to be aware of the frequency and periodicity of country reporting in the stocktaking analysis that follows. Fig. 2 captures an overview of all country data (1990–2012) and highlights the availability of data from the 57 countries with low density and low coverage in the past five years (2008–2012).

The number of countries publishing official data on a regular and consistent basis and making them available to the WHO Global Health Observatory is low; this consideration applies to most countries, and not just the ones with low human resources for health density. Colombia, Cuba and Turkey are examples of exceptions where published government or official data are available annually across the period 1990–2010. The majority (53%) of countries have fewer than seven data points (one reported figure for any of the three professions in any year) in the past 20 years. Both the frequency and periodicity of data limits comparison of progress over time. Despite a decade of action called for in \textit{The World Health Report 2006} \textsuperscript{12}, the number of data points declines from 2004 (the year WHO led a focused effort to capture data on the health workforce to inform \textit{The World Health Report 2006}). For the 57 countries with low human resources for health density and low service coverage identified by \textit{The World Health Report 2006}, where workforce challenges were considered acute, the median year of the most recent human resources for health data is 2008. A total of 70% (n = 40) of countries have at least one data point in the past five years (2008–2012); this figure declines to 21% (n = 12) if we review only the past three years (2010–2012). The strengthening of human resources for health governance requires concerted efforts to publish, report and disseminate workforce data as a priority. Any research and analysis commenting on the “latest” available data from a country should therefore be subject to scrutiny.

Fig. 3 presents the density of skilled health professionals (midwives, nurses and physicians) for 186 countries grouped into density quintiles highlighted in different colours. Countries marked in light green are the 36 profiled countries; their distribution on the density scale closely coincides with the diversity across all countries and confirms the selection exercise to assess countries from all regions with differing densities and other characteristics (such as population and public health expenditure).

The horizontal lines correspond to three density thresholds (22.8, 34.5 and 59.4 per 10 000 population) purposively selected to highlight the variation in workforce availability in 2013. The thresholds (often referred to incorrectly as benchmarks)
are not to promote targets that a country should or must achieve but to illustrate the pattern within the overall global picture. The first threshold of 22.8 per 10 000 population arose from the early work of the Joint Learning Initiative in 2002–2004 and was further developed in The World Health Report 2006 to partly illustrate the global workforce crisis. However, it is often forgotten that the “crisis” category refers to two dimensions: a density of skilled health professionals of less than 22.8 per 10 000 population and less than 80% coverage rate for deliveries by skilled birth attendants: thus, low human resources for health density and low service coverage. Box 4 provides an overview of the origins of this threshold, its underpinning logic and its limitations.

The second threshold of 34.5 skilled health professionals (midwives, nurses and physicians) per 10 000 population arises from research conducted by the International Labour Organization in support of its regulation on Social Protection, the World Social Security Statistics 2010/2011 and a background paper for The World Health Report 2010. The threshold indicates the modelled estimates of workforce requirements, termed as a staff access deficit indicator, to address access deficits in population coverage of an expanded health benefits package.

A final threshold of 59.4 skilled health professionals (midwives, nurses and physicians) per 10 000 population was introduced in the context of visioning the workforce requirements that are inherent in the Ending Preventable Maternal Deaths initiative: a target-setting exercise coordinated by WHO and the United States Agency for International Development to reduce global maternal deaths to 50 per 100 000 live births by 2035. The analysis has identified the maternal mortality ratio achieved by Mexico (50 per 100 000 live births) as a feasible target for 2035. The 59.4 skilled health professionals per 10 000 population is the skilled workforce configuration Mexico uses to achieve this maternal mortality ratio.

The same caveats about the density threshold approach that are examined in Box 4 apply to these other thresholds, even though their methodological limitations are not discussed here. It is important to understand that these are not benchmarks, as workforce density is not an end in itself but a means to improve health. The thresholds are used here to emphasize that discussion is needed on what is the workforce requirement to accelerate reductions in maternal (and neonatal) mortality as a tracer within the broader universal health coverage objective.

Using these three thresholds, of 186 countries with available data:

- 83 countries (44.6%) do not currently meet the 2006 World Health Report threshold of 22.8 skilled health professionals per 10 000 population (see the discussion later in this section for more details);
- 17 countries (9.1%) surpass this threshold but not the ILO one of 34.5 skilled health professionals per 10 000 population;
- 18 countries (9.7%) meet the ILO threshold but not the threshold of 59.4 skilled health professionals per 10 000 population; and
- 68 countries (36.6%) reach or exceed the latter.

This simplified picture (Fig. 4) of workforce availability does not purport to address productivity and performance. However, of note is that 83 countries are below the 22.8 threshold and 100 countries (53.8%) below the ILO one identified...
The World Health Report 2006\textsuperscript{12} presented an estimate of 22.8 midwives, nurses and physicians per 10 000 population as a threshold to achieve relatively high coverage for essential health interventions in countries most in need. The threshold was a product of a needs-based approach applied to the best available data for 193 countries, to estimate health workforce requirements to achieve an 80\% coverage rate for deliveries by skilled birth attendants. This analysis calculated a global shortage of 2.4 million midwives, nurses and physicians among the 57 countries falling both below the human resources for health threshold and the 80\% coverage rate.

The appeal of these estimates served the dual purpose of translating the critical issue of health workforce in the language of the Millennium Development Goals and making the case for additional resources and specific policies within organizations, governments and multinational organizations.\textsuperscript{110} The World Health Report 2006\textsuperscript{12} clearly stated that “these estimates are not a substitute for specific country assessments of sufficiency, nor do they detract from the fact that the effect of increasing the number of health workers depends crucially on other determinants such as levels of income and education in the community.”\textsuperscript{111,112} Inadvertently, the threshold estimate was perceived as a strategic planning target and proved to be unrealistic as a short- or medium-term goal for many low- and middle-income countries. For example, Bossert & Ono\textsuperscript{110} estimated that funding the proposed number of health workers would require some countries to devote 50\% of their gross domestic product (GDP) to health.

Several critiques followed to question the viability of the threshold estimate. Scheffler & Fulton\textsuperscript{113} argued that the bivariate model used, relating the outcome of interest to the density of health workers, was simplistic and sensitive to which health coverage is under consideration. Secondly, using simple bivariate association omits key socioeconomic correlates, thereby biasing the results.\textsuperscript{113,114} Further still, Fulton et al.\textsuperscript{115} showed that including additional variables — such as geographical characteristics — that affect the relationship between the number of health workers and health care service utilization measures can raise estimates. Third, studies using cross-sectional data modelling are limited in establishing a causal effect (in this case, an increase in the health workforce density is claimed to result in improving the health outcome in question). Despite the critiques, strong evidence indicates a link between density and health outcomes, as shown by Farahani et al.,\textsuperscript{114} who used longitudinal panel data from 1960 to 2000 for 99 countries and a dynamic regression model to obtain estimates of the effect of both short-run and long-term changes in the number of physicians per capita on infant mortality. They reported a substantial long-term effect of physicians’ density on the reduction in infant mortality.

Repeating the bivariate analysis with recent data (WHO Global Health Observatory, 2012 update\textsuperscript{23}) indicates a lower estimate of 16.5 per 10 000 population and a halving of the shortage estimate to 1.12 million. In the absence of controls for any country-specific factors in the 2006 analysis and the repeat of that in 2013, these estimates should be treated with caution, and whether the lower values indicate real improvements cannot be determined.

On a positive note, and despite its limitations, The World Health Report 2006\textsuperscript{12} yielded a threshold that generated a great deal of attention to the global health workforce crisis. It was not meant to inform decision-makers about the optimal distribution of health workers in their country nor was it meant to be a strategic planning target. The threshold and the publications that have commented since have helped to draw attention to the fact that more questions need to be addressed. It was always recognized that there are more sophisticated methods of determining needs, yet these require more comprehensive and timely data on all health workforce densities (beyond midwives, nurses and physicians) and also on key correlates such as health care utilization and health outcomes. This could inspire a research agenda on how critical health outcome indicators can be brought together in a composite or deterministic index against which thresholds can be set. WHO needs to do more work to establish a human resources for health research agenda, strengthening metrics and benchmarks and facilitating new thinking; classifying countries into “crisis” or “non-crisis” may be something of the past.

Source: personal communication, Amani Siyam and Ties Boerma, WHO.
FIGURE 4  Workforce to population ratios for 186 countries

- **Group 1**: density of skilled workforce lower than 22.8/10,000 population and a coverage of births attended by SBA less than 80%
- **Group 2**: density of skilled workforce lower than 22.8/10,000 population and coverage of births attended by SBA greater than 80%
- **Group 3**: density of skilled workforce lower than 22.8/10,000 population but no recent data on coverage of births attended by SBA
- **Group 4**: density equal or greater than 22.8/10,000 and smaller than 34.5/10,000
- **Group 5**: density equal or greater than 34.5/10,000 and smaller than 59.4/10,000
- **Group 6**: density is equal or greater than 59.4/10,000

Source: WHO. Global Health Observatory Data Repository²³
in the context of a universal health coverage discourse, highlighting the necessity for human resources for health to be considered a global challenge.

Most (70%) of the countries with a density of skilled health professionals of less than 22.8 per 10 000 population and a coverage of births by skilled birth attendants below 80% are in Africa (31 countries, 57%) and in South-East Asia (7 countries, 13%). In South-East Asia, the number of countries below 22.8 per 10 000 population and with a skilled birth attendant coverage below 80% is small, but they are some of the most populous (estimates for 2012): Myanmar (population 52.8 million), Bangladesh (154.7 million), Indonesia (246.9 million) and India (1236.7 million). In contrast, most (11 or 48%) of the countries with a density below 22.8 per 10 000 but with a skilled birth attendant coverage exceeding 80% are in the Americas. Of the 68 countries that exceed the workforce-to-population ratio of 59.4 per 10 000 population, 36 are in the European Region, and none in Africa, where only Algeria, Botswana and Tunisia are above 22.8 per 10 000.

A total of 118 countries (63%) are below the threshold of 59.4 per 10 000 population (Table 1). Two thirds of the world’s countries may therefore face considerable challenges in addressing deficits below this indicative threshold. In comparing, for these 118 countries, density of skilled health professionals to GDP (adjusted for purchasing power parity (PPP)) per capita and total health expenditure by government, we found:

- a medium-to-large statistically significant (P < 0.05) positive correlation between workforce density and GDP (PPP) per capita; and

- a small statistically significant (P < 0.05) positive correlation between workforce density and the proportion of total health expenditure undertaken by the government.

Fig. 5 and 6 expand upon these results. Fig. 5 shows the median density of skilled health professionals per 10 000 population for the 118 countries, where these are

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**TABLE 1** Number of countries (n = 118) with a workforce-to-population ratio below the 59.4 per 10 000 population threshold according to the World Bank income classification

<table>
<thead>
<tr>
<th>World Bank country classification by income group</th>
<th>Density of skilled health workforce by 10 000 population</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt;22.8</td>
<td>22.8–34.4</td>
</tr>
<tr>
<td>n</td>
<td>%</td>
</tr>
<tr>
<td>Low income</td>
<td>39</td>
</tr>
<tr>
<td>Lower-middle income</td>
<td>30</td>
</tr>
<tr>
<td>Upper-middle income</td>
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</tr>
<tr>
<td>High income</td>
<td>2</td>
</tr>
</tbody>
</table>

1 Available at: http://data.worldbank.org/about/country-classifications

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**FIGURE 5** Median density of skilled health professionals per 10 000 population, countries (n=118) grouped by quintiles of GDP (adjusted for purchasing power parity) per capita
grouped into quintiles of GDP (PPP) per capita – the first quintile containing the 22 countries with the lowest GDP (PPP) per capita and the fifth quintile containing the 21 countries with the highest GDP (PPP) per capita.

As Fig. 5 shows, the median density of skilled professionals is higher in the countries with higher GDP (PPP) per capita. From the lowest (first) to the highest (fifth) GDP (PPP) quintile, the median density of skilled health professionals increases by a factor of more than 10. Lower-income countries tend to have smaller workforce-to-population ratios.

Fig. 6 shows the median density of skilled health professionals per 10 000 population for the same 118 countries grouped into quintiles in terms of the proportion (%) of total health expenditure that is made by the government. From Fig. 6, the 44 countries in the two highest quintiles of total public health expenditure have a substantially higher median density of skilled health professionals than the 74 countries in the lower three quintiles. Countries in which a high proportion of total health expenditure is made by the government tend to have higher workforce-to-population ratios.

We also reviewed trends in the original 57 countries with both low human resources for health density and low skilled birth attendance coverage identified in *The World Health Report 2006*. The aim was to determine which countries have remained in this category, which ones have moved in or out of it and the dynamics influencing this. We found the following:

- For 3 of the 57 countries there is no skilled birth attendant coverage data for 2011, so they have been excluded from the count (Comoros, Equatorial Guinea and Eritrea).
- For the remaining 54 countries, 6 (Benin, Congo, Democratic Republic of the Congo, El Salvador, Iraq and Peru) indicate that skilled birth attendant coverage increased above 80% in 2011 and thus they exit the group of countries with low human resources for health density and low service coverage.
- Six countries (Bolivia, Cape Verde, Guatemala, Solomon Islands, Timor-Leste and Vanuatu), however, now indicate that skilled birth attendant coverage has dropped below 80% and thus they enter this category of low human resources for health density and low service coverage.

There is therefore a change in the composition of countries grouped as low human resources for health density and low service coverage, and this is due exclusively to changes in coverage of skilled birth attendance. Although workforce challenges in the countries listed above may or may not have changed in the period from 2004 to the latest year with available data, these countries have witnessed differing trends in coverage with the workforce configurations they have. This reinforces the limitations, described in more depth in Box 4, of relying on a crude density threshold for planning and monitoring purposes.

Of interest, rather, is what is influencing these changes in density and productivity. The latter is beyond the scope of this report and additional
research is recommended, but density can be analysed with the available data, where there are at least two points to calculate the direction of change: 46 of the 57 countries satisfy these criteria. However, the density of skilled health professionals is an aggregate indicator, whose numerator (number of midwives + nurses + physicians) and denominator (population) are not systematically comparable. In the numerator, the definitions of the professional categories, type of activity and productivity vary. In the denominator, demographic and epidemiological profiles vary. Reported changes in density may therefore be masking the real dynamics in countries. Density may diminish because population growth is higher than the growth of the three professional groups considered. With the population increasing in most countries, we can expect, therefore, that more countries will have experienced a net increase in numbers of skilled health professionals than an increase in their density. This is precisely what we found, but it does not mean that overall availability and accessibility to all types of health workers has diminished even in the countries where the density of skilled health professionals decreased despite an increase in their absolute numbers. In some instances, the growth of other categories of health workers, working within and close to communities, may have in fact improved the availability and accessibility to lower-level health workers.

Assessing the average exponential changes in real terms (number and headcount of each profession) between 2004 and latest year of available data provides greater insights on whether there are net increases in the number of skilled professionals. Fig. 7 provides an overview of changes over time in midwives, nurses and physicians in the 46 countries. We group midwives and nurses here, since both tend to graduate after a three-year degree programme, whereas physicians following a traditional education pathway mostly require a six-year programme. However, we encourage disaggregation of counting midwives and nurses, since the two are not comparable by competencies, roles and responsibilities in health care services.

Over time, 16 countries (35%) have seen a negative average change, with fewer midwives and nurses, and 30 (65%) have seen an increase. Similarly, the numbers of physicians have decreased in 19 countries (41%) and increased in 27 (59%) countries. In Fig. 7, note how the scatter plot of percentage change in the number of physicians over time shows no particular pattern in relation to the scatter plot of percentage change of midwives and nurses over time. Trends over time in the availability of midwives and nurses are not necessarily associated with similar trends in the availability of physicians over time.

Overall 32 out of the 46 countries report net increases in total skilled health workforce, i.e. the aggregate of nurses, midwives and physicians. Table 2 shows, by WHO region, the average exponential growth rate between 2004 and the latest year for which data is available for these 32 countries.
With the available data, 18 (56%) have experienced a solid (average exponential growth rate between 1% and 4.9%) or very solid (average exponential growth rate between 5% and 9.9%) rate of growth in the number of skilled professionals. Nine of these countries are in Africa and four in the Eastern Mediterranean. Four countries have seen a low rate of growth (average exponential growth rate lower than 1%), two of which are in Africa. Ten countries have seen an extraordinary (average exponential growth rate greater than 10%) rate of increase in the number of skilled health professionals, most of which are also in Africa. The existence of a few extreme outliers, however, may indicate challenges in validity of data for some countries and reinforces the need to strengthen information systems for human resources for health and to maintain reporting standards constant over time to allow comparability.

These changes in the number of skilled health professionals indicate that most countries are striving to increase health workforce availability. In some cases, however, these efforts are at least partially offset by population growth: Table 3 shows the trend in workforce availability, controlling for population growth in these countries. It shows, for each and over the same time period, the average exponential growth rate in the density of skilled health professionals per 10 000 population.

Of the 32 countries where the number of skilled health professionals has increased, in 6 (19%) the average rate of change in workforce density is negative, and in one country (3%) it is null or near null (less than 1%): in these countries the effect of population growth is such that it counteracts the effect of an increase in the number of professionals on the density of

<table>
<thead>
<tr>
<th>WHO region</th>
<th>&lt;1%</th>
<th>1–4.9%</th>
<th>5–9.9%</th>
<th>≥10%</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Africa</td>
<td>2</td>
<td>2</td>
<td>7</td>
<td>8</td>
<td>19</td>
</tr>
<tr>
<td>The Americas</td>
<td>0</td>
<td>1</td>
<td>1</td>
<td>–</td>
<td>2</td>
</tr>
<tr>
<td>Eastern Mediterranean</td>
<td>0</td>
<td>3</td>
<td>1</td>
<td>1</td>
<td>5</td>
</tr>
<tr>
<td>Europe</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>South-East Asia</td>
<td>1</td>
<td>0</td>
<td>2</td>
<td>1</td>
<td>4</td>
</tr>
<tr>
<td>Western Pacific</td>
<td>1</td>
<td>1</td>
<td>0</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>4</strong></td>
<td><strong>7</strong></td>
<td><strong>11</strong></td>
<td><strong>10</strong></td>
<td><strong>32</strong></td>
</tr>
</tbody>
</table>

**TABLE 2** Average exponential growth rate in the number of skilled health professionals over time in 32 countries, by WHO region, 2004 to the latest year available

<table>
<thead>
<tr>
<th>WHO region</th>
<th>Negative</th>
<th>Null or near-null (&lt;1%)</th>
<th>Positive</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Africa</td>
<td>3</td>
<td>1</td>
<td>15</td>
<td>19</td>
</tr>
<tr>
<td>The Americas</td>
<td>0</td>
<td>0</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Eastern Mediterranean</td>
<td>1</td>
<td>0</td>
<td>4</td>
<td>5</td>
</tr>
<tr>
<td>Europe</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>South-East Asia</td>
<td>1</td>
<td>0</td>
<td>3</td>
<td>4</td>
</tr>
<tr>
<td>Western Pacific</td>
<td>1</td>
<td>0</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>6</strong></td>
<td><strong>1</strong></td>
<td><strong>25</strong></td>
<td><strong>32</strong></td>
</tr>
</tbody>
</table>

**TABLE 3** Average exponential growth rate in the density of skilled health professionals per 10 000 population over time in 32 countries by WHO region, 2004 to the latest year available
the workforce per 10 000 population. For the remaining 25 (78%) countries, encouragingly, there is a positive average rate of increase in density of the skilled health workforce.

In summary, most countries with available data are reporting increases in the numbers and density of midwives, nurses and physicians: in some of these, however, the net gains in stock are not commensurate with population growth. The universal health coverage process of expanding coverage to a larger proportion of the population therefore requires paying more explicit attention to demographic dynamics, factoring them in human resources for health planning and forecasting exercises.

Some countries have set out to give priority to equity and have built an inclusive system from the start, but historical, multicountry evidence using cross-sectional Demographic and Health Survey data also suggests that many countries that have accelerated progress towards universal health coverage have left the poor and rural population behind. However, reported coverage of skilled attendance at birth is improving in some countries, and more detailed analysis is required to assess whether this is translating into quality and improved health outcomes.

Mobility also determines the availability of health workers. Recent studies on the migration of health professionals have shown that several high-income countries have been and in some cases remain dependent on foreign workers to avoid shortages of qualified health workers. In England, for instance, up to 35% of registered physicians were foreign-trained. Countries such as Oman, the United Arab Emirates and Saudi Arabia have much higher levels of dependence (above 80%) and have adopted policies to train more nationals, but it will take time before significant effects can be observed. Countries that are financially able to attract health workers from abroad are often those with high expected shortages. In the United States of America, due to the ageing of the health workforce, the growth of demand and the difficulty in recruiting faculty and new students, in particular for nursing care, shortages of 500 000 nurses and of 44 000 family physicians are forecast in 2025. The impact of the ageing of the workforce leading to increased retirement is also noted in other high-income countries. The European Commission has estimated that shortages across all EU countries will be close to 2 000 000 by 2020. Japan is also experiencing shortages, with projections that the domestic supply of physicians will not overcome estimated deficits until 2036. The Australian Bureau of Statistics reports that the country “is highly reliant on the immigration of doctors and nurses”: Health Workforce Australia projects a reduced supply of up to 109 000 nurses by 2025. Even countries with a lower income level have started recruiting abroad; in June 2013, Brazil launched a programme to recruit 6 000 physicians and other professionals in the coming three years.

The World Health Assembly adopted the Global Code in 2010, but further efforts are required to accelerate its implementation. For example, in the WHO European Region, which reported most progress in implementing the Code in 2013, only 36 of 53 Member States reported any activity, with a few notable exceptions (Finland, Germany, Ireland, Norway and Switzerland), which have been proactively promoting the Code and taking measures to implement it. However, much of the
reported activity was limited to disseminating the Code and encouraging stakeholders to follow its recommendations. In Africa, where most low-density and low-coverage countries are, only one country has reported having taken steps to implement the Code. Unfortunately, the richness of the Code, albeit voluntary, is not informing concerted actions. Although the Code emphasizes the measurement of migration and exchange of information (with regular reporting), it has additional value within its ethical norms and institutional and legal arrangements in support of good human resources for health governance, management and planning. Article 6, on data gathering and research, encourages the strengthening of human resource information systems (and other supporting data sources) to determine the stock (or availability) of all health workers. Migration cannot be measured and information exchanged unless baseline data exists on the practising workforce.

4.2 Accessibility

The dimension of access is at the core of the Alliance’s vision statement: “all people, everywhere, shall have access to a … health worker”. The Alliance’s vision reinforces the importance of having enough and appropriately distributed health workers, close to the communities they serve, and without barriers to access. These issues are part of determining the accessibility to human resources for health which, as discussed in Chapter 3, includes spatial, temporal, physical, organizational and financial components.

For the spatial dimension (such as the geography of human resources for health and workforce distribution in relation to need), which is affected by many factors (including demand for health services in rural areas, education strategies, incentive systems and management support for rural deployment), it is difficult to assess whether this has improved, remained the same or was reduced in recent years because of lack of comparable data over time. The WHO Global Health Observatory includes data on urban-rural distribution, but these are from 2004. Country research from the World Bank and others provides strong evidence that workforce distribution is often inequitable. ILO’s research to determine the 34.5 per 10 000 threshold discussed earlier is itself premised on a staff access deficit, such as the stock and distribution of health workers. Data collated for this report provide further evidence of inequitable distribution. The structured search for each country provided information on subnational distribution (Fig. 8). We note that the sources are not always government documents, and so we also reviewed national policy and strategy statements. Notwithstanding the heterogeneity in data sources, the clear picture that emerges is that variation in spatial accessibility is an inherent feature and challenge in most countries, echoing the World Bank findings.

The causes of these imbalances are well known. Health professionals generally prefer to settle in urban environments for the same reasons other individuals do: access to better equipped facilities, to networks of colleagues, to continuing education, to better living conditions for their families, to possibilities of work for their spouse and often to private practice to complement low salaries in public services. All 36 countries report that reducing imbalances in the geographical distribution of health workers is an important policy objective. For instance, Thailand has made significant improvements in the last 10 years, with specific policies to deploy health workers in all regions and narrow the equity gap.

With respect to policy tools for improving the equity of health worker distribution, concrete measures vary, although some are more popular than others such as: financial incentives (Afghanistan, England, France, Hungary, India, Mozambique, Nepal, Thailand, Senegal and South Africa), continuing professional and career development opportunities (Australia, England, Hungary and Nepal), prolonging the residency period, introducing periods of training in rural areas (Ghana, Mexico, Philippines and South Africa), and other non-financial incentives – free housing, better diagnostic facilities, security, free access to health care (Mozambique, Nepal and the Philippines).

Which interventions are most effective in addressing inequitable distribution of health workers varies according to time and context. What seems clear is that a multifaceted, comprehensive and flexible approach is needed, as Most countries with available data are reporting increases in the numbers of midwives, nurses and physicians. In some cases, however, these advances are at least partially offset by population growth.
proposed by WHO in its evidence-informed global policy recommendations on increasing access to health workers in remote and rural areas through improved retention. WHO’s recommendation is to put in place a package that would include adjusting educational processes (recruitment of students from underserved regions, decentralizing training, sensitizing new professionals to the needs of rural and remote regions and access to continuing professional development), improving regulation (contracting, reviewing the division of tasks and creating new types of health professionals), offering a mix of financial (bonuses, subsidies and more rapid access to pension) and professional and personal incentives (better supervision, access to the Internet and support for the schooling of children).

Information on how countries are addressing the temporal, physical, organizational and financial components of health workforce accessibility is not abundant from the data reviewed. An analysis of how removing user fees affects human resources for health concluded that the interconnectedness between fee removal and accessibility to a health worker proves difficult to assess, but that in some countries it may increase workloads in rural areas beyond the capacity of the workforce supply. A series in the HRH Journal – “Right time, right place: improving access to health service through effective retention and distribution of health workers” – will start this year and will provide additional insights for policy-makers and planners, potentially covering all five dimensions of accessibility.

Progress reports on human resources for health from WHO in 2010 and the Alliance in 2011 did not address how to measure access to a health worker, despite some commentators calling for a more robust scientific and empirical approach. Proxies were instead chosen, such as whether policies and plans are in place. Nevertheless, governments have core obligations to equitably distribute health services, and universal health coverage calls for focused attention on

FIGURE 8 Ratio of the highest and lowest subnational density of physicians to the national average in 25 profiled countries

![Graph showing the ratio of the highest and lowest subnational density of physicians to the national average in 25 profiled countries](image-url)
inequities and meeting the needs of vulnerable and marginalized populations. The distribution of health workers is recognized as a major impediment to progress in all the reports informing the United Nations Secretary-General’s initiatives on post-2015 and the sustainable development goals and should be addressed.

With advances in geographical information systems, mapping technologies and the geography of health,142–144 the time is now right to reconsider this and measure spatial, temporal and other dimensions of accessibility to a health worker. This is increasingly evident in terms of determining geographical access to facilities offering maternal, child and newborn care145–152 as well as the health professionals within them; the technology can be similarly applied to map the geography of human resources for health and accessibility to all health workers. This approach is used increasingly in OECD countries, and new research supported by the Bill & Melinda Gates Foundation, Norwegian Agency for Development Cooperation, UNFPA, United States Agency for International Development and WHO is integrating workforce-mapping approaches in a state-of-the-art analysis to inform potential application in support of the United Nations Secretary-General’s Every Woman, Every Child campaign.153

4.3 Acceptability

The dimension of acceptability introduces the dynamic of how users perceive the health worker and workforce and, by extension, patient choice. Policy and planners cannot rely on the premise that “if you build it, they will come” when locating facilities and deploying health workers within them. The availability and accessibility dimensions undoubtedly influence – but do not guarantee – consumer demand and utilization of health services. Acceptability is enhanced when users of services have access to a health workforce that meets their expectations in terms of its sex and age composition, its skill mix, cultural awareness, attitudes and behaviour, perceived competencies and quality of care (respect, no discrimination, good communication and empathy). The World Health Report 2006 defined responsiveness, which refers to these variables as one of the important dimensions of health workers’ performance.

The creation and expansion of professional groups closer to communities is also seen as a way to make services more accessible and acceptable. Abundant literature shows that communities accept new intermediary professions such as medical assistants, surgery technicians, auxiliary nurses and lay health workers when some conditions are met. These include an enabling and motivating work and regulatory environment as well as adequate basic and continuing training and supervision.155–157 In addition to contributing to acceptability, this type of strategy also improves availability and accessibility at lower costs, providing an example of the adaptive strategies adopted by health systems facing significant shortage or maldistribution challenges because of constrained resources.

In the country profiles, we highlight the sex distribution of physicians and the skills mix of nurses and physicians as proxies for accessibility, primarily since data are more generally available. The sex distribution proxy relates to the evidence that the availability and accessibility of women health care providers is a critical factor in user demand and satisfaction with services in countries and in populations in which being served by someone of the other sex is not culturally

<table>
<thead>
<tr>
<th>BOX 5</th>
<th>Improving acceptability: the respectful maternal care agenda</th>
</tr>
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<tbody>
<tr>
<td>Every woman needs access to skilled health care if she is to be safe during childbirth – but the quality of that care is crucial. Women’s memories of their childbearing experiences stay with them for a lifetime.</td>
<td></td>
</tr>
<tr>
<td>Unfortunately, too often, pregnant women seeking maternity care receive varying degrees of ill treatment: from relatively subtle disrespect of their autonomy and dignity to outright abuse – physical assault, verbal insults, discrimination, abandonment or detention in facilities for failure to pay. Evidence is now emerging that this fear of being poorly treated and abused in health facilities is holding women back from seeking help. It is proving to be as great a deterrent as cost of care and transport.</td>
<td></td>
</tr>
<tr>
<td>Source: Respectful maternity care: the universal rights of childbearing women.154</td>
<td></td>
</tr>
</tbody>
</table>
accepted. This particularly concerns reproductive health services in lower-income countries, where the demographic balance is in favour of men (such as 83% of physicians in India\textsuperscript{158}), whereas in higher-income countries women now form a majority in educational institutions and are gradually becoming a majority of physicians. However, attracting more women medical students is not a guarantee that access to women doctors will improve in the same proportion, as the new graduates do not always enter the labour market or may seek more flexible working patterns in their career paths.

The expectations of users in terms of responsiveness to their cultural specificities can be met through education reforms that promote the acquisition of competencies corresponding to new needs and expectations. Several countries, including China, Egypt and Morocco, have engaged in or are planning education reforms along the lines defined by the Lancet Commission on Health Professionals for a New Century\textsuperscript{81}, which has launched important debates on how to educate health professionals.

4.4 Quality
WHO recommends that the measurement of universal health coverage concentrate on determining whether people obtain the high-quality health services they need. The competencies of health workers – their skills, knowledge and behaviour – to meet and deliver quality health services is a major challenge in all countries, however, since quality gaps attributable to health workers are observed everywhere.

Multiple factors influence the quality of the performance of health workers, defined in terms of effectiveness and efficiency. Some are related to the duration and scope of pre-service education or training and whether the institutional and regulatory mechanisms ensure that curricula reflect good practice and current evidence so that graduates attain the competencies and practical skills and experience to be fit for practice. Others relate to the context in which they work, including the quality of infrastructure, equipment and consumables, continuing education and training, regulation, management, supervision, performance incentives and the perceptions of communities and individuals towards them. Linked to the location of practice are the attributes of intrinsic motivation, respectful care and interprofessional and team-based collaboration.

In some high-income countries, such as Australia, England and the United States of America, these gaps are openly recognized and are being addressed.\textsuperscript{159} Even when well-established quality assurance mechanisms exist, some provider performance is of poor quality, as was recently observed in England.\textsuperscript{160} Well-known problems such as high rates of nosocomial (hospital-acquired) infections, resulting mainly from poor handwashing habits of workers, still persist. In lower-income countries, quality has often been described as poor in terms of compliance by workers with professional norms and protocols or improper behaviour (lack of respect and rudeness); studies have shown that all categories of health workers are concerned.\textsuperscript{55} Nevertheless, there are positive examples from countries applying new innovative approaches that reinforce all four dimensions of availability, accessibility, acceptability and quality (Box 6).

The 2013 report of the independent Expert Review Group (iERG) notes with concern that the quality of care (and implicit within this, the quality of health care workers) is “either ignored or sits at the margins of discussions”.\textsuperscript{90} The iERG also notes the absence of a universally accepted definition of, or indicators for, quality. In the 36 countries profiled, we used the existence of an accreditation system for education institutions and regulatory frameworks for access to professional practice as proxy indicators of conditions that can positively influence the quality of the performance of the health workforce. This option does not substitute for the direct observation of the activities of health workers, but it can at least inform a stocktaking of efforts to assess, maintain and improve quality. In 33 of the 36 countries profiled, some formal or informal mechanism of accreditation of education institutions was in place or being developed. The spectrum includes:

- well-established and legally recognized independent accreditation authorities with a long tradition of setting standards, such as the Australian Medical Council\textsuperscript{165}, the Liaison Committee on Medical Education\textsuperscript{166} in Canada and the United States of America, the General Medical Council in the United Kingdom\textsuperscript{167} or more recent ones such as the Caribbean Accreditation Authority for Education in Medicine and other Health Professions;\textsuperscript{165}

- government-managed accreditation systems, such as in Germany (Ministry of Health), Ghana (National Accreditation Board), Hungary
Given the acute shortages in the health workforce, several countries have been implementing innovative approaches to overcoming health worker shortages and expanding health coverage.

**Expanded role of community health workers.** Ethiopia’s Health Extension Program offers a package of basic and essential health services delivered by health extension workers. The Health Extension Program was launched in 2003 and deployed 34,000 government-salaried women health extension workers, who spend about 75% of their time on outreach activities: conducting household visits, educating families to adopt healthy lifestyles and serve as model families in their neighbourhood and organizing communities to participate in expanding Health Extension Program services. A 2013 study found that the Health Extension Program improved knowledge of and practices in maternal and newborn health care at scale.

**Workforce innovations in health care delivery models.** Yemen has introduced an innovative care model to improve access to care for the underserved population, including neglected, vulnerable groups and those living in remote areas or in areas with security concerns. For these groups, investing in the traditional health delivery system that relied primarily on deploying health professionals was ineffective. The new care model makes more effective use of the limited health workforce by teaming professionals with community-based health workers through integrated maternal, neonatal and child health outreach services.

**Scaling up education systems to serve underserved communities.** In response to the need to scale up midwives practising in underserved areas, BRAC University in Bangladesh has innovated a new spoke-and-hub diploma programme whereby seven training sites located in remote areas and admitting students from those areas are supported by a University-based hub that has developed a standardized curriculum and provides faculty training and educational support. The hub-and-spoke model permits more than 200 midwives per year to be trained locally under the auspices of a University-sanctioned diploma programme. The University of the Philippines School of Health Sciences Leyte offers an innovative stepladder curriculum in which each student starts at a single point and exits at various levels with varying competencies, first as a community health worker or midwife, and then sequentially as bachelor of science in nursing and eventually as physician. The School provides scholarships and admits deserving high school graduates from remote and largely inaccessible rural communities, who are bound by a contract and are committed to return to serve their communities after completing a programme.

**Harnessing information and communication technology to improve the quality of health professional education and access to health services.** The Government of Rwanda is engaged in two e-health initiatives aimed at raising the capacity of health workers. An e-learning programme is being introduced for nurse training through instruction based on information and communication technology and expected to be expanded to physicians in the future. The second is an expansion of Massive Open Online Course (MOOC) – an online educational programme aimed at large-scale participation and open (free of charge) access via the Internet. Although using these technologies appears to incur minimal costs, there has been little evaluation of the cost-effectiveness, and more research is warranted.

**Source:** personal communication, Akiko Maeda and Tim Evans, World Bank.
and Senegal), developing continuing and in-service education (such as Mozambique, Sudan, Thailand and Yemen) and creating a dedicated body to improve education and training (such as Health Education England\textsuperscript{172} or the Commission on Higher Education in the Philippines\textsuperscript{173}). The recent Lancet Commission report \textit{Health professionals for a new century: transforming education to strengthen health systems in an interdependent world}\textsuperscript{174} offers several suggestions on how the quality of the education of health workers can be improved in a sustainable manner.

In 35 of the 36 countries profiled for this report, access to the practice of medicine, dentistry and pharmacy requires a license generally issued by a professional council or by a government agency. In some instances, re-licensing exists, usually after five years and conditional on the completion of continuing education activities. In the case of nursing and midwifery, the situation across the 36 countries is more varied. This is consistent with analysis by the International Council of Nurses where the incidence of nursing and midwifery councils overseeing regulatory mechanisms is lower in the countries of Africa, the Middle East and Gulf States.\textsuperscript{175}

In general, there is no proactive surveillance of the quality of practice in the form of periodic site visits. Quality of performance is deemed to be correct until some complaint is formulated or some error or misbehaviour or health problem is detected. Regular direct performance assessment of practice is done in Canada, but in none of the countries reviewed did we identify a similar system.

4.5 Summary
In the end, countries that have shown progress in improving the essential availability, accessibility, acceptability and quality dimensions (such as England, Ghana, Kyrgyzstan and Thailand) have in common that political commitment to doing this has been strong, they have strived to improve human resources for health in a systemic manner, linking different health workforce development initiatives together and also with broader health system strengthening actions, and continuity in implementing their preferred strategies has been maintained. The health ministry cannot develop the national health workforce in isolation, nor can this be imposed externally. For example, “Between 2001 and 2011, the Thai Universal Coverage Scheme thrived despite seven governments, six elections and one coup d’état, 10 Health Ministers who chaired the National Health Security Board and 6 Permanent Secretaries who headed the Ministry of Public Health.”\textsuperscript{139}

The evidence collated shows emerging themes and key human resources for health issues, many of which are common to all countries.

- There are shortages of some categories of health workers and more are forecast.
- The health workforce is ageing, and replacement is a challenge.
- Skills-mix imbalances persist, yet with insufficient utilization of advanced practitioners, midwives, nurses and auxiliaries.
- Wide variation in availability and accessibility persists within countries because of attraction and retention difficulties.
- Adapting education strategies and the content of pre-service education is a major challenge.
- Health workers need to be kept motivated in an enabling environment.
- Performance assessment and the quality of care are afforded insufficient priority.
- Capacity in estimating future needs and designing longer-term policies varies.
- Human resource information data and systems to meet the needs of decision-makers require strengthening and investment.

Progress on human resources for health for universal health coverage has been accomplished in the 36 countries profiled, but the picture is not that of a uniform and sustained course. Countries do not advance at the same pace and, in some instances, they regress.
CHAPTER 5

TOWARDS A CONTEMPORARY AGENDA FOR HUMAN RESOURCES FOR HEALTH

“Human resources are the most important of the health system’s inputs. The performance of health care systems depends ultimately on the knowledge, skills and motivation of persons responsible for delivering services.”

As stated in the opening chapter, the global health landscape has transformed since the Millennium Development Goals were adopted in 2000. The same will be true in the next decade, and this requires a paradigm shift in global health governance and in particular action to strengthen human resources for health and attain, sustain or accelerate progress on universal health coverage. Despite the alert from *The World Health Report 2000*, progress has not gone far enough or rapidly enough. Global health commentators in 2013 have emphasized, once again, that “the biggest obstacle to improving health is the lack of health workers”. WHO and the Alliance have called for transformative action and a contemporary agenda. Business as usual is therefore not an option; action must reflect what needs to be done, and can be done and what can collectively be anticipated as emerging challenges.

Chapter 4 presented an overview of what is known. We set out: the key drivers and policy levers of the availability, accessibility, acceptability and quality dimensions of the health workforce and how each affects effective coverage; the emerging trends and messages in each of these availability, accessibility, acceptability and quality dimensions across the 36 profiled countries and in the 57 countries with low density and low coverage; and the themes common to all countries. We recognize the limitations of the data and analysis, but we can draw from the synthesis with reasonable confidence.

Chapter 5 discusses what can be anticipated. We explore, in the context of broader health and population dynamics, the “big picture” challenges for human resources for health. We then outline seven focus areas on human resources for health that we believe must be integrated into the forward-looking agendas of universal health coverage and post-2015 developments.

### 5.1 The “big picture” challenges for human resources for health

Anticipating the “big picture” challenges is an essential responsibility of human resources for health governance and stewardship. The human resources for health implications of progressively expanding effective coverage should be the driving force in constructing our human resources for health agenda. This goes beyond providing a limited package of essential interventions: to achieve “the ultimate expression of fairness”, the universal health coverage vision in 2013 and beyond must expand benefits and coverage for a more holistic, people-centred response to population needs in all countries.

Recent horizon-scanning exercises on health systems converge in their identification of future challenges. Examples include the following.

- A Bellagio meeting in 2012 highlighted how future health markets can better serve the needs of the poor in low- and middle-income countries.
- Analysis conducted for the World Economic Forum in 2013 developed scenarios of what health systems might look like in 2040.
- The 2013 Global Monitoring Report by the World Bank and International Monetary Fund looked at population growth and urban-rural mobility to anticipate the impact on health and social services in 2030.
- OECD countries have forecast population needs for health services and health workers.

Each of these approaches is relevant to how to anticipate future necessary changes in the production, supply, demand and management of health workers. The scenarios of what future health systems may look like by 2040 are particularly revealing: their configuration and the skills mix of health workers within them are anticipated to change radically. The health workforce legacies inherited from the past are unlikely to be sufficient to respond to what lies ahead:

> “In all instances the preferred health system of the future is strikingly different than health care systems of today, with empowered patients, more diverse delivery models, new roles and stakeholders, incentives and norms. Creating a financially sustainable health system requires a major re-orientation towards values and outcomes, the involvement of a broader set of stakeholders in a more effective governance structure, and greater engagement and responsibility of patients and citizens.”

Consistent throughout these and other horizon-scanning approaches is the due attention to macro, meso and micro drivers of change, alongside which is the recognition that the drivers of change are themselves dynamic. Fig. 9 identifies a selection of these macro, meso and micro drivers to help illustrate where transformative action and the contemporary agenda must respond. We then explore and briefly present examples of the issues that are relevant to human resources for health.
FIGURE 9  Drivers of change for the health workforce
The macro context includes the state of the economy, human development, demography, markets for services and labour, mobility and migration. Demographic change is a critical consideration for universal health coverage: for example, 96% of the additional 1.4 billion people in low- and middle-income countries in 2030 will live in urban areas, and by 2050, 1 in 3 births will take place in Africa. Giving priority to and delivering equitable health services, responsive to population change, will create new dynamics. Both public and private services will have to respond to demand, but there is an inherent doubt in whether the health market, if left to its own commercial interests, will favour equitable access on the basis of need and universality. Many countries are also reconfiguring services in response to funding changes triggered by the global economic crisis, which is driving a focus on improved performance, reducing levels of public sector funding and affecting health care labour markets. Policy dynamics in relation to new models of service delivery, changing roles and responsibilities and the geographical and sector distribution of health professionals will need to account for this.

The configuration of health systems will generate meso influences. The objective of universal health coverage is itself a driver of change, as it implies renewing primary health care. Integrating the social determinants of health and addressing the epidemic in noncommunicable diseases implies a major reorientation of health services towards preventive care. The principles and financial necessity for cost-effective health services may have profound impacts. All countries are challenged to secure more health for the money, be it from domestic or international sources of funding. This driver stimulates a shift to prevention and primary care, with frontline provision of services that reduces demand for secondary and tertiary services. Governance, stewardship, patient participation and enhanced models of accountability for decision-making and resource allocation will follow. Addressing these drivers will require new understanding of the health sector as a dynamic labour market (Box 7).

At the micro level, the workforce of tomorrow must clearly be different than that of today if it is to meet the challenges of delivering on universal health coverage. Pre-service education and continuing professional development must respond and adjust to new and changing needs and expectations. New models of transformative education with integrated team-based learning will be increasingly adopted. Information technology already supports open-source education and new, less costly, modes of learning. Rapid developments in the evidence base for effective clinical practice will imply continuous education for professional practitioners to remain fit for purpose. Both public and private education providers will require the associated investments to produce the new numbers and skills mix of the health workforce. To ensure adequate responses from these providers, rigorous accreditation mechanisms will be needed.

Once employed, individual health workers must be increasingly recognized as agents for change and as economic agents. They are both the major cost of and investment in health service delivery. Their behaviour influences both the reorientation and the cost of health services. In return, they must be afforded their labour rights and appropriate conditions of employment in an enabling and supportive work environment. Conditions of employment must also account for the demographics of the health workforce, with flexible terms and opportunities across the working lifespan that are responsive to the increasing proportions of women among physicians and other professions. Remuneration and rewards (financial and non-financial incentives) will also require change. Career structures must be transparent and career development opportunities made available based on merit. Incentive-based funding, to purchase results in both health service outputs and health outcomes, is likely to grow and will imply new modes of funding the health workforce, such as commissioning results from the public or private workforce. Notwithstanding, there must be continual investment in the education and funding of the public sector workforce to maintain quality and ensure equity.

The above examples provide an overview of the challenges; they do not exhaust the scenarios that can be anticipated across all countries. More work will be required in the context of each country to scan and develop their individual scenarios and arrive at their specific challenges to deliver a workforce that is fit for purpose and fit for practice.

Transnational drivers of change will exert additional influences on human resources for health governance and management.

The principle of shared responsibilities in the right to health extends to the global community, whose actions can inform and influence, both positively and negatively, all four dimensions of the health workforce: availability,
accessibility, acceptability and quality. The Oslo Ministerial Declaration on Global Health and Foreign Policy in 2007 set the scene for new analysis of global health governance and committed its supporting governments to promote universal health coverage in the multilateral agenda and to advance solutions to imbalances in the global health workforce market. The 2012 United Nations General Assembly resolution on global health and foreign policy extends this momentum to all countries with an emphasis on promoting sustained, inclusive and equitable growth, social cohesion and well-being of the population. These developments will affect health systems, with consequences for the governance and management of the health workforce.

**Box 7** Health care as an employment sector: the importance and characteristics of health labour markets

The health workforce represents a significant share of the labour force in virtually all countries. In countries with higher income, the relative importance tends to be higher than in countries with lower income, since it can account for up to 13% of the total workforce. In the United States, for example, the health care sector employs 10.6% of the country’s total labour force, and this participation has been increasing over time.

Despite being a large and important employment sector, labour economic frameworks have been applied insufficiently to understand the dynamics of health sector labour markets. There are multiple manifestations of labour market failures in health care in which the supply, demand and need dimensions fail to find an optimal equilibrium. Decisions related to health workforce training, such as scaling up the production of health workers, rarely anticipate the levels of likely outflows from the workforce because of poor working conditions, time spent looking for a job, worker illness, retirement and migration (see figure referring to Togo). Getting a better return on investment in the production of health workers will depend therefore on how many of these labour market issues are managed.

Underlying health labour market dynamics is the recognition that health workers respond strategically to policy and institutional changes as well as to external forces. The old assumption that health workers are passive actors, inherently competent and motivated to serve the public, does not hold in most settings. Rather, it is important to recognize their behaviour as economic actors, with clear preferences and, in many cases, making informed choices over sectors and geographical location. Further, the interaction of health workers as economic agents with institutional employers and patient consumers is an exciting and growing area of work related to results-based funding and incentive systems for performance. Labour market analysis is also important in understanding both within-country shifts of health workers (urban-rural distribution) as well as international flows of workers between countries. In short, further investment in health labour market analysis is likely to inform policies that address diverse market failures and hence contribute to increasing the availability, accessibility and quality of health workers.

Source: personal communication, Edson Araújo and Tim Evans, World Bank.
Shared responsibilities will further lend themselves to the articulation of new goals and targets for the health sector, with direct and indirect impact on the health workforce. The 2013 United Nations General Assembly included discussion on health in the framework of sustainable development, with a proposed health goal of achieving health and well-being at all ages tabled, and with recognition that investing in the health workforce will strengthen both the national economy and health services. Irrespective of the final wording of any potential goals, there is increasing recognition that the global health community requires a paradigm shift in its approach to investing in the health workforce, learning from the experiences of vertical and single-issue investments in the last 10 years. This is encouraging, as past investment has often failed to give priority to the need for comprehensive human resources for health support. Nevertheless, any new goals, targets and initiatives must be grounded in the realities of and the impact on the health workforce. For instance, strengthening the health workforce to achieve reproductive health rights and the proposed new targets for maternal and neonatal mortality reductions in the Ending Preventable

**BOX 8 Accelerating the supply of skilled health professionals: estimates of potential population needs (current and in 2035)**

The world’s population is rising. By 2035, an additional 1.9 billion people will be seeking to access and obtain high-quality health care within the scope of universal health coverage. This increased demand and the obligation of governments to respond raise the question as to what the global health workforce requirements for 2035 may be.

There is currently no consensus on the best models to project workforce requirements, but some of the “big picture” challenges can be anticipated in the stock of health workers. Many factors such as population needs, models of care and health worker productivity influence the projections of the health workers needed. To prompt a debate in answering this question, we estimated the number of additional skilled health professionals (midwives, nurses and physicians) required to reach, in all countries, a minimum density threshold of 34.5 per 10,000 population, both currently (based on the latest available workforce data) and in 2035 (based on a population projection of 8.6 billion and no positive or negative growth in the stock of health professionals). Data were taken from United Nations population projections and the WHO Global Health Observatory for 186 countries. The simplicity of the model is recognized. The emphasis is on the “big picture” that may prompt further research and analysis.

Globally, there are an estimated 27.2 million skilled health professionals for a population of approximately 6.7 billion (matching United Nations population estimates to the source year — average: 2008 — for workforce data in the WHO Global Health Observatory). For this population of 6.7 billion, the density threshold corresponds to 23.2 million skilled health professionals, and the distribution is highly variable. Focusing only on the countries presently below the threshold, there are 8.9 million skilled health professionals for a population of 4.7 billion, which corresponds to a current deficit of about 7.2 million. Nearly half the deficit, totalling 3.4 million (47%), is in the South-East Asia Region, where 27% of the world’s population lives. The African Region accounts for a skilled health workforce deficit of 1.8 million (25% of the global total). The Western Pacific and Eastern Mediterranean Regions follow, both with skilled workforce deficits of around 0.8 million (11% of the global total). The gaps of skilled health professionals in the Region of the Americas reaches 0.3 million (4%). The deficit is smallest in the European Region, at 0.07 million (1%).

The projection model is entirely driven by the population growth of 1.9 billion and keeps all other factors constant. Under these assumptions, 107 countries would be affected by gaps by 2035: this would lead to a global deficit of about 12.9 million skilled health professionals. Based on the assumptions of the model, the two WHO regions where the absolute deficit would be highest are South-East Asia (5.0 million), representing 39% of the global total, and the African Region (4.3 million), representing 34% of the global total (a substantially higher proportion than the current estimate of 25% because of its projected population growth). The Eastern Mediterranean and Western Pacific Regions would follow, with estimated deficits of 1.6 million (12%) and 1.3 million (10%), respectively. The Region of the Americas and the European Region would have the lowest deficits in 2035: 0.6 million (5%) and 0.1 million (1%), respectively.

To understand the scale of the challenge of eliminating the projected deficits, we performed feasibility analysis, calculating, for each of the 107 countries, the average exponential growth rate required and comparing it to three levels: (1) average exponential growth rate ≤5% (the scale-up required is most likely to be feasible); (2) average exponential growth rate 5–9.9% (the scale-up required is somewhat likely to be feasible); and (3) average exponential growth rate ≥10% (the scale-up required
Maternal Deaths initiative and the forthcoming Every Newborn Action Plan will be a significant undertaking globally. A new study analysing coverage data from 312 nationally representative household surveys between 1990 and 2011 in 69 low- and middle-income countries suggests that historical trends in scaling up coverage will not be sufficient to reach the proposed new targets for neonatal mortality and under-five mortality by 2035.164,190 This evidence implies that reaching these targets will require a transformative change of health systems, especially where the health workforce is concerned.

Box 8 considers the implications of population growth and demand for health services to highlight the scale of the challenges ahead. It makes clear that achieving global progress by 2035, in support of universal health coverage principles and new health targets, will require rethinking the traditional models of education, deployment and remuneration of the health workforce, long-term system-building and comprehensive labour market engagement, and all supported by essential data and intelligence systems. The take-away message is clear: achieving universal health coverage, including accelerating

Encouragingly, we found that scaling up to address deficits would be most likely to be feasible in 58 countries (54%) and somewhat likely to be feasible in 34 countries (32%). However, it would be most unlikely to be feasible in 15 countries (14%). The African Region has a high number (13) and proportion of countries (30%) in which the required scale up would be most unlikely to be feasible (average exponential growth rate ≥10%), followed by the Eastern Mediterranean Region (2, or 14%). The African Region also has a high number (23) and proportion (53%) of countries in which scaling up would be somewhat likely to be feasible, followed by the Western Pacific (3, 23%) and South-East Asia (2, or 22%). In the European Region, scaling up would be most likely to be feasible in all (6) countries, as it is in 19 countries (86%) in the Americas and in 9 countries (64%) in the Eastern Mediterranean.

These estimates, however, do not include the variable of attrition. If they did, the number of additional workers that would have to be trained to reach and maintain the density threshold would increase correspondingly, indicating a substantially greater challenge in producing and deploying health workforce to attain or sustain universal health coverage.

Source: personal communication from Francisco Pozo-Martin, Jim Campbell and Laura Sochas (ICS Integrare), based on authors’ calculations.
the curves of maternal mortality rate, neonatal mortality and under-five mortality downwards by 2035 will require an upwards acceleration in the availability, accessibility, acceptability and quality of health workers.

5.2 The evidence adds up

Chapters 3, 4 and 5 provide structure and evidence to consider how to move towards a contemporary agenda. In 2013, more is known about the existing workforce challenges, the emergence of threats to sustaining universal health coverage and the unfinished agenda. The main positive finding is that we are becoming ever better placed to rise to the grand challenge of human resources for health. The Kampala Declaration and Agenda for Global Action and the increasing evidence base that has been discussed provides greater clarity on the definition, scope and scale of the existing challenges in the availability, accessibility, acceptability and quality of the health workforce. However these improvements have not been universal, comprehensive or always sustainable. Many countries still have significant deficits in the public sector workforce and inefficient labour markets: the crisis in the global health workforce has not yet been addressed comprehensively.

Nevertheless, there is growing cause for optimism, and improvements since 2006 can be tracked. As we have shown in the earlier chapters, there has been progress (albeit not comprehensive and not in all countries) in achieving the conditions for success: in formulating human resources for health plans; in using innovative mechanisms on maximizing and optimizing the capacity of existing health workers; in formalizing the adoption of task-sharing and task-shifting to promote service delivery closer to communities; in using new human resources for health guidelines and tools to inform analysis of national and international labour mobility; in more effectively using data, planning and projections methods; and implementing a major expansion of human resources for health research in countries at all levels of economic development.

Although workforce density, configuration and skills mix have not been unequivocally confirmed as causing changes in health service utilization, coverage and population health outcomes, there are also upward trends (in national averages) on health service utilization, coverage and population health outcomes in some but not all of the low- and middle-income countries originally classified as having an human resources for health crisis. Some countries are making progress in terms of health services coverage despite relatively low human resources for health density, pointing to the potential for efficiency gains: their pathways to success should be better understood and lessons learned with wider relevance identified. Further work is required to unpack the determinants of causality, improve the metrics and science of workforce intelligence and strengthen the underpinning data and information systems that remain a barrier to progress on universal health coverage.

A contemporary agenda on human resources for health must also account for The World We Want and anticipate the evolution and shifts in the organization, planning and management of population health and health services to promote equity. The forward-looking agenda must appreciate the “big picture” challenges that will influence the workforce in the immediate future. And from this, to then determine how to respond with appropriate models of governance, education, skills mix and service delivery to ensure that the health workforce will become and remain fit for purpose.

5.3 Focus themes for a contemporary agenda

In consolidating the evidence on human resources for health and universal health coverage, we have arrived at a set of priority themes, deliberately condensed to guide policy actions. The scope of human resources for health is too wide a field to do justice to every issue and challenge, and this synthesis should therefore be read in the spirit intended.

The seven themes (Box 9) act as the bridge from what is: an improving but fragmented picture of the current state of human resources for health globally, to what can be: an articulated vision for human resources for health fully functioning and underpinning the achievement of universal health coverage nationally and globally.
Health systems can only operate with a health workforce. Achieving universal health coverage, with priority given to vulnerable groups, depends on the availability, accessibility, acceptability and quality of health workers. This is a clear message for all policy-makers, governments and donors. More equitable deployment in underserved areas with health workers that earn the respect and trust of the communities they serve will be required. Governments must address not only geographically hard-to-reach people but importantly the failed-to-reach people in existing health systems; targeting those outside of formal employment, poor people and disadvantaged people who often cluster in places like urban slums. Pro-equity policies that remove financial barriers or extend financial protection to population groups who were previously excluded will immediately translate into increased demand for existing health services and probably require increases in the health workforce. Scaling up availability, accessibility, acceptability and quality implies major education challenges. These include augmenting and adapting the capacity of production of education institutions so that they can prepare health workers to assume new roles and acquire the type of skills to meet the changing demographic trends and demands created by the growing burden of noncommunicable diseases. The health workforce of tomorrow, in addition to be technically skilled in treating health problems, must also be prepared to address the social determinants of health and be able to advocate for health in all policies.

Responsive to population needs: attaining universal health coverage will require integrated health services and multidisciplinary health teams and may imply new models that change the availability, accessibility, acceptability and quality of the health workforce. Cost-effective health services that are responsive to demographics, multi-morbidity and population change is key. The performance and productivity of health workers and health workforce teams is central to this endeavour and directly and indirectly affects health expenditure. Innovation is required to dismantle outdated modes that excessively emphasize curative services in tertiary care settings and to abandon any existing dysfunctional configurations, team structures and hierarchies. Pursuing and achieving high-quality care requires new approaches to transformative education, effective utilization of information and technology, responsive methods of self-regulation and supportive management and supervision.

With supply and demand aligned: maximizing the return on investment in health workforce education and training is essential, and part of this process is effective planning to ensure that there is the funded demand to utilize the supply of health workers. The costs of producing and retaining a workforce fit for purpose and fit to practice will influence the cost–effectiveness of health services. This is a recurrent cost, and investment in public-sector education is required to maintain the capacity, faculty and quality of training institutions. The education sector cannot be left entirely to market forces, as these can put the quality of public-sector education at risk. In addition, many health systems experience significant levels of attrition in human resources for health, or wastage, as health workers leave for jobs in other sectors or countries. The cost implications of this wastage can be significant, and improved retention will contribute to cost containment, availability and accessibility.

With supply informed by evidence: human resources for health plans must be adaptable to change and to health labour market dynamics and be integrated within broader health and development strategies. Human resources for health plans only retain relevance as long as they are aligned with broader health strategies and can adapt to changing circumstances and policy priorities. They must also be able to accommodate the legitimate involvement and interests of a range of stakeholders while not losing sight of overall objectives of improving health through improving human resources for health. The political economy of health and the influences on decision-making by health professionals and

**BOX 9** Seven themes to inform action on human resources for health

- Health systems can only operate with a health workforce;
- responsive to population needs;
- with supply and demand aligned;
- with supply informed by evidence;
- with effective governance enshrined;
- respecting the rights of the worker, who in turn must embrace the right to health; and
- providing the stewardship and financing for shared prosperity and wealth.
their unions or associations, regulatory bodies, employers’ associations, insurance funders and other stakeholders (including the alcohol, food, tobacco and pharmaceutical industries) – sometimes in their self-interest – should also not be underestimated. There is growing appreciation of how scenario-based planning can support an improved understanding of the drivers of change in human resources for health (such as economic, environmental, legal, political, regulatory, social and technological), build stakeholder engagement, and deliver the evidence-informed analysis and adaptable plans that policy-makers will need to consider.

**Effective governance enshrined:** effective governance and regulation are critical and central components of a comprehensive approach to human resources for health. These are not optional elements of effective health systems; sustained effectiveness is not achievable without regulatory and governance mechanisms in place that can ensure the quality and responsiveness of, and accessibility to, health services, including the health workforce. The role of formal, informal and private providers, in education and in service delivery, must be part of the comprehensive approach. Although regulating the health workforce ultimately remains a government responsibility, nothing prevents some of it being delegated to independent professional bodies, if effective accountability mechanisms are in place. Where a trust relationship is built between government, health workers and users of services, self-regulation can be a form of governance more effective than bureaucratic control and may achieve a better balance between health system and patient safety requirements and an enabling approach that harnesses the intrinsic motivation of health workers.

**It respects the rights of the worker, who in turn must embrace the right to health:** health workers must have rights to fair treatment at work just as they must treat others fairly. If they wish to achieve universal health coverage, countries and health systems must determine and deliver a fair and formalized employment package to their workforce, which includes a living wage appropriate to their skills and contributions, and with timely and regular payment as a basic principle, as well as an enabling working environment and good quality education and training. They must also address the issue of dual practice, which workers often use to cope with the absence of a fair wage, and of employment and working conditions that motivate workers and facilitate their retention. The practice of informal payments to health workers in some countries persists and can create financial barriers for the population, alienating the trust and respect of the communities they serve. Reducing and eliminating the need and opportunity for informal payments will require coordinated efforts, which must be underpinned by equitable treatment of the workforce. At the same time, health workers themselves must embrace the right to health and commit to and apply the basic principles of non-discrimination, dignity and respectful care.

**It provides the stewardship and funding for shared prosperity and wealth:** investment in human resources for health across all availability, accessibility, acceptability and quality dimensions requires a paradigm shift on the economic and social benefits of health sector employment and productivity. The fundamental disconnects between supply and demand in many countries will be exacerbated with greater demands on health coverage; in some cases, this will contribute to a persisting pull of health workers towards high-income countries. Public-sector intervention to correct for the insufficient provision of health workers, their inequitable deployment or their inadequate performance is needed. This requires public-sector expenditure and new approaches to partnerships with the private sector and others. More funding is needed, but so is better funding. This calls for more money for human resources for health and more human resources for health for the money available as an integral part of the agenda on greater value for money, sustainability and accountability.191,192

The final chapter sets out the vision and the conditions for success to ensure that the human resources for health components necessary for attaining universal health coverage are in place and integrated in broader health and development policies. The focus is on an enabling health workforce, fit for purpose and fit to practice.
The biggest gaps in global health are those between intent and action, and action and results.

Joy Phumaphi, Executive Secretary, African Leaders Malaria Alliance, September 2013, United Nations General Assembly

The evidence presented is clear: there is no health coverage without a health workforce. The global community must act. A transnational, transformative contemporary agenda is required: one that rises to the grand challenge of human resources for health strengthening and makes possible the development and implementation of sustainable health systems, sustainable development and shared prosperity. No country is exempt or isolated from the challenges of universal health coverage and of the related human resources for health ones; we live in an interdependent world in which action and inaction have far-reaching implications for current and future generations.

The final section therefore explores and delineates the actions that can transform intent into actions, and actions into results. It sets out a manifesto for action, highlighting the essential elements to anticipate, develop and act in favour of a fit for purpose health workforce.
1 Recognize the centrality of the health workforce in translating the vision of universal health coverage and its constituent values (such as universality, financial risk protection, non-discrimination, giving priority to vulnerable groups and ethical management of public-private relations). Responding to this vision in terms of concrete plans for human resources for health must take into account evolving dynamics concerning the country’s macroeconomic picture, the evolving disease burden and demographics and opportunities for innovation in health workforce production, deployment and management. While the vision will be overarching, values based and inclusive, the associated health “needs” will reflect the heterogeneity of the population and its geography and the varying impact of the social determinants of health; different types of services, modalities of provision and innovations may be needed, which in turn will have different implications for human resources for health. Primary care, while being a general priority, may be delivered differently, say in more affluent urban areas and in poor neighbourhoods, which may require a different mix of health workers with different competencies. A one-size-fits-all approach will be inconsistent with these needs.

2 Assess the gap between the health workforce needs, supply (stock, skills mix and competencies) and demand anticipated in the health system vision, delineated by the objective of universal health coverage and the current availability, accessibility, acceptability and quality dimensions. A health labour market analysis, including public, private, formal and informal health workers and dual practice provides rigour on current dynamics, but in a globalized and rapidly changing world, it is challenging to predict the evolution of labour market dynamics, the demand for services or the behaviour of health workers. The utilization of horizon-scanning and costed scenario projections to identify and determine the most feasible and viable options is equally necessary. Gap analysis should account for the potential of workforce innovation with team-based care, task-sharing and delegation, up-skilling of current workers, the use of new communication technologies and performance management, while avoiding excessive reliance on any of these individual measures and maintaining solid foundations of a sustainable health workforce.

3 Formulate human resources for health policy objectives that encapsulate the vision for the health system and services, ensuring that the approach to workforce development is comprehensive and systemic in terms of occupational groups considered, of the interconnectedness of various dimensions of human resources for health policy (education, working environment and conditions, funding and management) and of the private and public sectors. Too often in the past, there has been an incomplete and fragmented approach to formulating and implementing policy on human resources for health. Policies should not only plan the number of health professionals but also reconfigure their nature and type to better meet current and future anticipated patient and population health needs and problems. This action should ensure the collaboration of various sectors (education, public administration and finance) that health has to mobilize. Human resources for health is a constant, evolving dynamic and is best served by continual refinements rather than a static planning process to be revisited only every five years.

4 Build the data, evidence base and strategic intelligence required to implement and monitor the policy objectives and sustain effective management through integrated, interoperable, health information and human resource information systems, with operational research embedded. Assess existing information and then agree, develop and continually improve the national human resources for health data set to support effective management and system-wide planning, with regular analysis and reporting for evidence-informed decision-making and regional and international reporting.

Human resource information systems need not to be complex and costly; at minimum they need to capture the data and information policy-makers need on the demographics, composition and geography of the practising workforce (with unique identification numbers), its stocks and flows and to ensure that it is reliable, up-to-date and consistent across sources of data (payroll, labour market surveys, professional registries, etc.). New technologies, open-source software, mobile telecommunication and public-private partnerships offer scope for rapid improvement in human resource data and information systems across all countries.

5 Build and sustain the technical capacity to design, advocate for and implement policies at the national, regional, local and facility levels. This includes two main areas. First, build the capacity necessary to support data analysis set out in 4 above as well as evaluation and knowledge management and transfer, both nationally and transnationally. This latter effort on knowledge management is particularly important since the production of good data and evidence does not automatically imply or guarantee that policy-makers and managers use them effectively in pursuing improvement in health...
systems. More or better data are often required, but great gains could be already made through more consistent and strategic use of currently available information. Second, it demands focus on developing and sustaining the capacity to manage health services and the administration and supervision of human resources for health, including identifying and developing education and career pathways for specialists who will subsequently lead and manage the implementation of human resources for health policies.

Build political support at the highest level to ensure continuity in the pursuit of universal health coverage through intersectoral actions and the continuing evolution of workforce policies and implementation. Without such high-level and sustained political commitment, experience tells us that policies on human resources for health will not be translated into effective action. In contexts of frequent rotation of health authorities, there is always a risk that policy directions are reversed. This risk can be mitigated if stakeholders, including all types of health workers and especially citizens, are engaged in participatory decision-making to advance universal health coverage and the changes in human resources for health that support this process.

Reform the governance and institutional human resources for the health environment to make it enabling and supportive of achieving universal health coverage and responsive to population health needs and priorities: for example, by strengthening accountability mechanisms, decentralizing management and giving more autonomy to facilities in recruiting, dismissing and managing staff, defining systems of incentives and organizing the delivery of services, ensuring representation of civil society in governance and regulation processes. In the sphere of regulation, where responsibilities are devolved to professional councils, review their mandate, separating their role as guarantor of the quality of practice from that of representing the interests of their members.

Cost the various scenarios of health workforce reforms, accounting for the evolving role of private providers in education and health services, develop the investment cases and mobilize financial resources from domestic and, where necessary, international sources. Domestic sources should be used first to show commitment and to create the fiscal space for self-sufficiency. International solidarity and official development assistance will still be required for many years in low- and lower-middle-income countries with inequities and poverty, and achieving health workforce sustainability in these countries will require long-term, agreed and predictable investment flows for capital and recurrent expenditures.

International partners focus their support, and track their official development assistance, on capacity-building at the institutional (governance and regulation), organizational (relevant ministries and agencies, councils, associations, accreditation bodies and education institutions) and individual levels (transfer of competencies and access to knowledge through modern learning tools) in countries that strongly commit to achieving universal health coverage. Countries and their international partners would develop and agree on mutual key commitments — framed in terms of the objectives to be met in relation to the previous recommendations, which will catalyse support and, where appropriate, results-based aid. The “commitments” process is a two-way street.

International partners address transnational issues and strengthen global human resources for health governance, collaborative platforms and mechanisms. The transnational dimensions are multiple. The first is to support the creation and sharing of global public goods to disseminate good practices and evidence from all countries; promote multidisciplinary and multicountry research and knowledge exchange and to provide or mobilize technical assistance as needed. This will ideally unite the universal health coverage and social protection agendas, bringing regulations, technical norms and standards to bear on health and social services, with the multidisciplinary strengths of the ILO and the World Bank as a core part of the process. The second is to strengthen mutual accountability and global governance mechanisms to identify where public sector interventions and funding are failing, to monitor the implementation of the WHO Global Code of Practice on International Recruitment of Health Personnel and to monitor the commitments on human resources for health and universal health coverage made by countries and their partners. By default, this implies ensuring that broader global health governance is also fit for purpose. Budget retrenchments in international agencies have diminished the capacity for this work and should be rectified. Measures should be in place to ensure that the work of these platforms and mechanisms is closely coordinated with that of others monitoring the progress towards universal health coverage and any new global health targets or initiatives.
6.1 Conclusion
The Joint Learning Initiative summarised that the only route to the health Millennium Development Goals is through the health worker. A contemporary agenda must recognise that the only route to universal health coverage and effective coverage is also through the health worker.193

Given the social, political and economic specificities of each country, policy-makers will need to interpret these actions in accordance to their needs and capacities. These are the conditions for success in improving the availability, accessibility, acceptability and quality of the health workforce commensurate with the principles of universal health coverage. Each action is necessary and important; all will be required, at various points in the process if there is to be any real scope to effectively address all the priority themes described earlier. The first eight actions are directed primarily at national authorities and the last two at international partners, while recognizing that many actions have a transnational dimension.

The 10 action points are presented in a logical sequence that supports the design, implementation and delivery of a health workforce that is fit for purpose and fit to practice, but it is not intended that each be stand-alone – the 10 points must be considered in an integrated manner. Good practice will take a comprehensive overview of the health labour market, including the evolution of the private sector in many settings, and appreciate the external factors in regional and international markets.

As stated in the opening of this report, The World Health Report 2006,12 the Kampala Declaration and Agenda for Global Action, the momentum on universal health coverage and the post-2015 development agenda offer the international community a platform and unique opportunity to respond to The World We Want. It is now in the hands of governments and all concerned stakeholders to act. Political and technical leadership is critical to seize the opportunity to attain, sustain and accelerate progress on universal health coverage with transformative action on human resources for health.

At stake is a contemporary agenda in support of the millions of individual health workers that manage, administer and provide the health and social services that we wish all people – rich and poor – to access and obtain. The universal truth: no health without a workforce.
# COUNTRY PROFILES

<table>
<thead>
<tr>
<th>Country</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Afghanistan</td>
<td>46</td>
</tr>
<tr>
<td>Australia</td>
<td>47</td>
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<tr>
<td>Bangladesh</td>
<td>48</td>
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<td>Brazil</td>
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<td>Cambodia</td>
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<td>China</td>
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<td>Cuba</td>
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<td>Egypt</td>
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<td>Ethiopia</td>
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<td>Fiji</td>
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<td>France</td>
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<td>Ghana</td>
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<td>Hungary</td>
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<tr>
<td>India</td>
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<td>Indonesia</td>
<td>60</td>
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<td>Japan</td>
<td>61</td>
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<td>Kenya</td>
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<td>Kyrgyzstan</td>
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<td>Mexico</td>
<td>64</td>
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<td>Morocco</td>
<td>65</td>
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<tr>
<td>Mozambique</td>
<td>66</td>
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<tr>
<td>Nepal</td>
<td>67</td>
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<tr>
<td>Nicaragua</td>
<td>68</td>
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<tr>
<td>Norway</td>
<td>69</td>
</tr>
<tr>
<td>Oman</td>
<td>70</td>
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<tr>
<td>Peru</td>
<td>71</td>
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<td>Philippines</td>
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<tr>
<td>Senegal</td>
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</tr>
<tr>
<td>South Africa</td>
<td>74</td>
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<tr>
<td>Spain</td>
<td>75</td>
</tr>
<tr>
<td>Sri Lanka</td>
<td>76</td>
</tr>
<tr>
<td>Sudan</td>
<td>77</td>
</tr>
<tr>
<td>Thailand</td>
<td>78</td>
</tr>
<tr>
<td>United Kingdom</td>
<td>79</td>
</tr>
<tr>
<td>United States of America</td>
<td>80</td>
</tr>
<tr>
<td>Yemen</td>
<td>81</td>
</tr>
</tbody>
</table>
Approximately 57% of the Afghan population has access to basic health care, although coverage is much lower in hard-to-reach areas. Out-of-pocket expenses account for up to 78% of total health expenditure, despite the abolition in 2008 of formal user fees in public health facilities. There is a high burden of communicable diseases, with limited progress towards achieving Millennium Development Goal 4, and also a high and increasing burden of noncommunicable diseases such as heart disease, stroke and depressive disorders. The availability of skilled health professionals (9.4 per 10,000 population) is low, and mechanisms for accreditation, regulation and licensing require improvement. Planning for human resources for health is a positive sign, effectively implementing it will require clear resource commitments.

### Human Resources for Health

#### Availability

<table>
<thead>
<tr>
<th>Percentage of Thresholds</th>
<th>Feasibility</th>
<th>Population (Millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1036% increase to meet 22.8/10,000 threshold</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1619% increase to meet 34.5/10,000 threshold</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2860% increase to meet 59.4/10,000 threshold</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

#### Accessibility

**Geographical Distribution of Physicians**

<table>
<thead>
<tr>
<th>Country</th>
<th>Sub-National Low</th>
<th>National Average</th>
<th>Sub-National High</th>
</tr>
</thead>
<tbody>
<tr>
<td>Physicians</td>
<td>0.6</td>
<td>1.9</td>
<td>7.2</td>
</tr>
<tr>
<td>Nurses</td>
<td>2.5</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Midwives</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pharmacists</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Dentists</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Midwives</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Nurses</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pharmacists</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### Quality

**Accreditation Training Institutions:**

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**Regulate:**

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**License/Re-License:**

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

### HRH Governance

- Leadership and Partnership
- Policy and Management
- Strategy/Plan and Finance

---

**A Universal Truth: No Health without a Workforce**

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**Top 10 causes of morbidity and mortality (DALYs):**

- Lower respiratory infections
- Diarrheal diseases
- Major depressive disorder
- Premature birth complications
- Malaria
- Road injury
- Congenital anomalies
- Tuberculosis
- Lower respiratory infections
- Diarrheal diseases

**Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.**

---

**Is there evidence that the country has mechanisms in place to:**

- Is there evidence that the country is adopting recommended good practices on HRH? **Yes**
- Is there evidence that the country is addressing pre-service education? **Yes**
- Is there evidence that the country is addressing geographical distribution and retention? **Yes**
- Is there evidence that the country is addressing health workforce performance (e.g. competence, responsiveness and productivity)? **Yes**
- Is there evidence that the country is addressing international mobility of health workers and relevant the WHO Code of Practice on the International Recruitment of Health Personnel? **No**

---

**Population and Health**

- Population (all 1000s): proportion under 15 (%); proportion over 60 (%)
- Average annual rate of population change (%)
- Population living in urban areas (%) 24 (2011)
- Gross national income per capita (PPP int. $) 1140 (2011)
- Population living on <$1 (PPP int. $) a day (%) –
- Total expenditure on health as a percentage of gross domestic product (%) 9.6 (2011)
- General government expenditure on health as a percentage of total expenditure on health (%) 16 (2011)
- External resources for health as a percentage of total expenditure on health (%) 16.4 (2011)
- Life expectancy at birth (years); [all; female; male] 60; 61; 59 (2011)
- Total fertility rate (per woman) 6.3 (2010)
- Neonatal mortality rate (per 1000 live births) 36 (2011)
- Infant mortality rate (per 1000 live births) 73 (2011)
- Under-five mortality rate (per 1000 live births) 101 (2010)
- Maternal mortality ratio (per 100,000 live births) 480 (2010)
- Births attended by skilled health personnel (%) 36.3 (2011)
- Antenatal care coverage - at least one visit (%) 45.5 (2011)
- Antenatal care coverage - at least four visits (%) 14.6 (2011)
- Diphtheria tetanus toxoid and pertussis (DTPa) immunization coverage among 1-year-olds (%) 66 (2011)
- Postnatal care visit within two days of birth (%) 23.4 (2010)

---

**AFGHANISTAN**

---

**Population and Health**

- Population (all 1000s); proportion under 15 (%); proportion over 60 (%)
- Average annual rate of population change (%)
- Population living in urban areas (%) 24 (2010)
- Gross national income per capita (PPP int. $) 1140 (2011)
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- Total expenditure on health as a percentage of gross domestic product (%) 9.6 (2011)
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- Diphtheria tetanus toxoid and pertussis (DTPa) immunization coverage among 1-year-olds (%) 66 (2011)
- Postnatal care visit within two days of birth (%) 23.4 (2010)
AUSTRALIA

Medicare Australia, a universal tax-funded health insurance system introduced in 1984, provides medical, pharmaceutical and hospital treatment to all permanent residents. Public hospital care is free of user charges, and access to doctors of choice for out-of-hospital care and prescription drugs is subsidized. For services not referred by a general practitioner and for all other out-of-hospital services, Medicare coverage is 85%. Private insurance covers some services such as long-term care, dental treatment and home nursing. Private expenditure represents 31.5% of total expenditure on health, and 63% of this is out of pocket. In 2011, about 45% of the population had private insurance coverage. Australia has a 2.3 ratio of nurses to physicians and 36% of the total physicians are women. The density of physicians varies from 38.3 per 10,000 population in major cities to 16.3 in very remote areas; to tackle this problem, the government has introduced incentives and education and training support.

Reilcensing, conditional on producing evidence of relevant continuous professional development, is compulsory for physicians, nurses, midwives, dentists and pharmacists.

<table>
<thead>
<tr>
<th>Top 10 causes of morbidity and mortality (DALYs)</th>
<th>Communicable, maternal, nutritional, and non-communicable</th>
<th>Non-communicable</th>
<th>Injuries</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ischemic heart disease</td>
<td>Low back pain</td>
<td>Chronic obstructive pulmonary disease</td>
<td>Other musculoskeletal disorders</td>
</tr>
<tr>
<td>Cardiovascular disease</td>
<td>Falls</td>
<td>Major depressive disorder</td>
<td>Trachea, bronchus, and lung cancers</td>
</tr>
<tr>
<td>Road injury</td>
<td>Neck pain</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

---

### POPULATION AND HEALTH

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Value 2010</th>
<th>Value 2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all 800k); proportion under 15%; proportion over 60%</td>
<td>22.4; 19; 19</td>
<td>22.4; 19; 19</td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>1.3</td>
<td>1.3</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>89</td>
<td>89</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>38110</td>
<td>38110</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>–</td>
<td>–</td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>9.0</td>
<td>9.0</td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>69</td>
<td>69</td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>–</td>
<td>–</td>
</tr>
<tr>
<td>Life expectancy at birth (years)</td>
<td>82, 84, 80</td>
<td>82, 84, 80</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>92 (2011)</td>
<td>92 (2011)</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1,000 live births)</td>
<td>5 [4-6] (2011)</td>
<td>5 [4-6] (2011)</td>
</tr>
<tr>
<td>Infant mortality rate (per 1,000 live births)</td>
<td>4 (2011)</td>
<td>4 (2011)</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100,000 live births)</td>
<td>7 [4-12] (2010)</td>
<td>7 [4-12] (2010)</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1,000 live births)</td>
<td>3 (2011)</td>
<td>3 (2011)</td>
</tr>
<tr>
<td>Immunization coverage among 1-year-olds (%)</td>
<td>90 (2011)</td>
<td>90 (2011)</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>1.9 (2010)</td>
<td>1.9 (2010)</td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
<td>82; 84; 80 (2011)</td>
<td>82; 84; 80 (2011)</td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>1.3 (2010-2015)</td>
<td>1.3 (2010-2015)</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>89 (2011)</td>
<td>89 (2011)</td>
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<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>38110 (2011)</td>
<td>38110 (2011)</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>– (2011)</td>
<td>– (2011)</td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>9.0 (2011)</td>
<td>9.0 (2011)</td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>69 (2011)</td>
<td>69 (2011)</td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>– (2011)</td>
<td>– (2011)</td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
<td>82; 84; 80 (2011)</td>
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</tr>
<tr>
<td>Neonatal mortality rate (per 1,000 live births)</td>
<td>3 (2011)</td>
<td>3 (2011)</td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>99.1 (2011)</td>
<td>99.1 (2011)</td>
</tr>
</tbody>
</table>

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### HUMAN RESOURCES FOR HEALTH

#### AVAILABILITY

<table>
<thead>
<tr>
<th>TO MEET THRESHOLDS BY 2035, REQUIRES:</th>
<th>POPULATION (MILLIONS)</th>
<th>FEASIBILITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>0% increase to meet 22.8/10 000 threshold</td>
<td>30</td>
<td>0</td>
</tr>
<tr>
<td>0% increase to meet 34.5/10 000 threshold</td>
<td>30</td>
<td>0</td>
</tr>
<tr>
<td>0% increase to meet 59.4/10 000 threshold</td>
<td>30</td>
<td>0</td>
</tr>
</tbody>
</table>

#### DENSITY OF SHPs (Skilled Health Professionals) PER 10 000 POPULATION (Estimated 2010)

<table>
<thead>
<tr>
<th>Thresholds**</th>
<th>CURRENT DENSITY (SHPs/10 000)*</th>
</tr>
</thead>
<tbody>
<tr>
<td>22.8/10 000</td>
<td>0</td>
</tr>
<tr>
<td>34.5/10 000</td>
<td>0</td>
</tr>
<tr>
<td>59.4/10 000</td>
<td>0</td>
</tr>
</tbody>
</table>

#### GEOGRAPHICAL DISTRIBUTION OF PHYSICIANS (density per 10,000 population)

<table>
<thead>
<tr>
<th>SUB-NATIONAL LOW</th>
<th>NATIONAL AVERAGE</th>
<th>SUB-NATIONAL HIGH</th>
</tr>
</thead>
<tbody>
<tr>
<td>Physicians</td>
<td>38.5</td>
<td>Physicians</td>
</tr>
</tbody>
</table>

#### ACCEPTABILITY

The ratio of nurses to physicians is BELOW the OECD average (2.8:1).

<table>
<thead>
<tr>
<th>Nurses</th>
<th>Physician</th>
</tr>
</thead>
<tbody>
<tr>
<td>2.3</td>
<td>1</td>
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</tbody>
</table>

#### QUALITY

Is there evidence that the country has mechanisms in place to:

<table>
<thead>
<tr>
<th>Accreditation</th>
<th>Regulation</th>
<th>Licensing/Re-Licensing</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dentists</td>
<td>Dentists</td>
<td>Dentists</td>
</tr>
<tr>
<td>Midwives</td>
<td>Midwives</td>
<td>Midwives</td>
</tr>
<tr>
<td>Nurses</td>
<td>Nurses</td>
<td>Nurses</td>
</tr>
<tr>
<td>Pharmacists</td>
<td>Pharmacists</td>
<td>Pharmacists</td>
</tr>
<tr>
<td>Physicians</td>
<td>Physicians</td>
<td>Physicians</td>
</tr>
</tbody>
</table>

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**See Annex 1 for full explanation on country profile methods and sources.**
BANGLADESH

The health system is a mix of public, private and nongovernmental organization providers, with private expenditure on health comprising 63% of total health expenditure. The burden of communicable diseases is high yet declining, and the country has made great progress towards meeting Millennium Development Goals 4 and 5. Despite this, there are challenges across the domains of the availability, accessibility, acceptability and quality of the health workforce. The density of skilled health professionals is below indicative thresholds, which may present difficulty for successfully scaling up to meet these by 2035. However, concerted efforts are being made in this regard, especially as regards midwives, with the introduction of innovative training models. There are wide disparities in the distribution of the health workforce, with great variation in the density of physicians between regions. The physician workforce is 21% women, and the ratios of nurses to physicians are below the 2.8 OECD average. Further, evidence indicates that mechanisms for regulating and licensing the health workforce require strengthening. This may indicate that, while the existing human resources for health strategy from 2008 and accompanying policies appear to adopt good practice, they are not yet being fully implemented. However, positive efforts are being made to review and revitalize health professional education as part of a five-country network involving China, India, Thailand and Viet Nam.

### POPULATION AND HEALTH

#### Population

Population (all 100s); proportion under 15 (%), proportion over 60 (%)

- 2010: 151.1, 31.7

Average annual rate of population change (%)

- 2010-2015: 1.2

Population living in urban areas (%)

- 2011: 28

Gross national income per capita (PPP int. $)

- 2010: 1940

Population living on <$1 (PPP int. $) a day (%)

- 2010: 43.25

#### Total expenditure on health as a percentage of gross domestic product (%)

- 2010: 3.7

General government expenditure on health as a percentage of total expenditure on health (%)

- 2011: 37

External resources for health as a percentage of total expenditure on health (%)

- 2011: 6.6

Average annual rate of population change (%)

- 2010-2015: 1.2

Total fertility rate (per woman)

- 2010: 2.2

Neonatal mortality rate (per 1,000 live births)

- 2011: 26

Infant mortality rate (per 1,000 live births)

- 2011: 37

Under-five mortality rate (per 1,000 live births)

- 2011: 46 [41-61]

Maternal mortality ratio (per 100,000 live births)

- 2010: 240 [140-410]

Births attended by skilled health personnel (%)

- 2011: 70; 70; 69

Total fertility rate (per woman)

- 2010: 2.2

Neonatal mortality rate (per 1,000 live births)

- 2011: 26

Infant mortality rate (per 1,000 live births)

- 2011: 37

Under-five mortality rate (per 1,000 live births)

- 2011: 46 [41-61]

Maternal mortality ratio (per 100,000 live births)

- 2010: 240 [140-410]

Births attended by skilled health personnel (%)

- 2011: 70; 70; 69

#### GDP and Human Capital Indicators

- 2011:
  - GDP per capita: 1940
  - Population living on <$1 (PPP int. $) a day: 43.25
  - Average annual rate of population change: 1.2%
  - Total fertility rate: 2.2

#### Top 10 causes of morbidity and mortality (DALYs)

- Communicable, maternal, nutritional, and mental
- Non-communicable
- Injuries

#### Disability-adjusted life years (DALYs)

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going left show the percent by which DALYs have increased since 1990. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

#### Geographical Distribution of Physicians

<table>
<thead>
<tr>
<th>Population (millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.3 Physicians</td>
</tr>
<tr>
<td>10 Physicians</td>
</tr>
<tr>
<td>3.6 Physicians</td>
</tr>
</tbody>
</table>

#### Accessibility

<table>
<thead>
<tr>
<th>Geographical Distribution of Physicians (density per 10,000 population)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sub-national low</td>
</tr>
<tr>
<td>National average</td>
</tr>
<tr>
<td>Sub-national high</td>
</tr>
</tbody>
</table>

#### Acceptability

The ratio of nurses to physicians is below the OECD average (2.8:1).

#### Quality

Is there evidence that the country has mechanisms in place to:

- ACCREDIT training institutions for:
  - Dentists: Yes
  - Midwives: Yes
  - Nurses: Yes
  - Pharmacists: Yes
  - Physicians: Yes

- REGULATE:
  - Dentists: Yes
  - Midwives: Yes
  - Nurses: Yes
  - Pharmacists: Yes
  - Physicians: Yes

- LICENSE/RE-LICENSE:
  - Dentists: Yes
  - Midwives: Yes
  - Nurses: Yes
  - Pharmacists: Yes
  - Physicians: Yes

#### Human Resources for Health

##### Feasibility of achieving thresholds:

- Most likely
- Somewhat likely
- Least likely

### HRH GOVERNANCE

#### Leadership and Partnership

Is there government leadership on health workforce policy and management?

- Yes

Is there intersectoral and multi-stakeholder partnership to inform health workforce policy and management?

- Yes

#### Policy and Management

Is existing health workforce policy and human resource management:

- related to population health needs?
  - Yes

- informed by data and strategic intelligence?
  - Yes

- addressing pre-service education?
  - Yes

- addressing geographical distribution and retention?
  - Yes

- addressing health workforce performance (e.g., competence, responsiveness and productivity)?
  - Yes

- addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?
  - Yes

#### Strategy/Plan and Finance

Is there a national HRH strategy/plan resulting from the above mechanisms?

- Yes

For which period?

- 2008

Does the strategy/plan account for the financial costs and resource requirements to implement it?

- No

---


**See Annex 1 for full explanation on country profile methods and sources.**
BRAZIL

Brazil recognizes universal access to health care as a fundamental right in its Constitution of 1988 and created the Unified Health System (SUS) to provide free comprehensive care and essential medicines to all citizens. In parallel to the SUS, a private subsystem covers predominantly those with capacity to buy private insurance or whose employer provides health coverage – resulting in a two-tiered system. Private expenditure, of which 58% is out of pocket, represents 55% of total health expenditure. The nurse-to-physician ratio is 3.6, above the OECD average, and 36% of physicians are women. There is no national long-term plan for human resources for health, but various strategies and investments address human resources for health needs, such as geographical disparities (the density of physicians varies from 40.9 per 10,000 population in the state of Rio de Janeiro to 7.1 per 10,000 in the state of Maranhão). In June 2013, the Ministry of Health launched Mais Médicos (More Doctors), a national and international recruitment programme to fill available positions in underserved regions at primary care level. Mechanisms for accreditation and regulation of the health workforce are in place.

### POPULATION AND HEALTH

<table>
<thead>
<tr>
<th>Indicator</th>
<th>2010</th>
<th>2015</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
<th>2035</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all 800s): proportion under 15 %; proportion over 60 %</td>
<td>195.2, 25, 10</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>0.8</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>85</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>11420</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Population living on $1 (PPP int. $) a day (%)</td>
<td>7.13</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>8.9</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>46</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>0.3</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
<td>74; 78; 71</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>1.8</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1,000 live births)</td>
<td>10</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Infant mortality rate (per 1,000 live births)</td>
<td>14</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Under-five mortality rate (per 1,000 live births)</td>
<td>16 (14-18)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100,000 live births)</td>
<td>56 (26-89)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>98.9</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>97.3</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>90.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)</td>
<td>96</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>–</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total expenditure on health (% of GDP)</td>
<td>6.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>0.8</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>31.6</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>7.13</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>85</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Proportion of population aged 60 and over (%)</td>
<td>9.4</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Proportion of population aged 80 and over (%)</td>
<td>2.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Proportion of population aged 100+ (%)</td>
<td>0.02</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
<td>74; 78; 71</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### HUMAN RESOURCES FOR HEALTH

#### TO MEET THRESHOLDS BY 2035, REQUIRES:

<table>
<thead>
<tr>
<th>Threshold</th>
<th>2010</th>
<th>2015</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
<th>2035</th>
</tr>
</thead>
<tbody>
<tr>
<td>0% increase to meet</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>22.8/10,000 threshold</td>
<td>100</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>0% increase to meet</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>34.5/10,000 threshold</td>
<td>150</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>0% increase to meet</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>59.4/10,000 threshold</td>
<td>200</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### GEOGRAPHICAL DISTRIBUTION OF PHYSICIANS

- **Physicians**
  - **SUB-NATIONAL LOW**: 7.1
  - **NATIONAL AVERAGE**: 19.4
  - **SUB-NATIONAL HIGH**: 40.9

### ACCESSIBILITY

- The ratio of nurses to physicians is **ABOVE** the OECD average (2.8:1).

### ACCEPTABILITY

- Is there evidence that the country has mechanisms in place to: **YES**

### QUALITY

<table>
<thead>
<tr>
<th>Accreditation requirements fulfilled</th>
<th>Dentists</th>
<th>Midwives</th>
<th>Nurses</th>
<th>Pharmacists</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>Feasibility of achieving thresholds:</td>
<td>sometime likely</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### LICENSE/RE-LICENSE

<table>
<thead>
<tr>
<th>License/Re-license fulfilled</th>
<th>Dentists</th>
<th>Midwives</th>
<th>Nurses</th>
<th>Pharmacists</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>Feasibility of achieving thresholds:</td>
<td>sometime likely</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### HRH GOVERNANCE

- **Leadership and Partnership**
  - Is there evidence that the country is adopting recommended good practices on HRH: **YES**

- **Policy and Management**
  - Is there evidence that the country is adopting recommended good practices on HRH: **YES**

### Strategy/Plan and Finance

- Is there national HRH strategy/plan resulting from the above mechanisms: **YES**

- Does the strategy/plan account for the financial costs and resource requirements to implement it: **YES**

### COUNTRY PROFILES

#### Disability-adjusted life years (DALYs)


- Top 10 causes of morbidity and mortality (DALYs):
  1. Ischemic heart disease
  2. Intentional violence
  3. Low back pain
  4. Cardiovascular disease
  5. Road injury
  6. Major depressive disorder
  7. Lower respiratory infections
  8. Pneumonia complications
  9. Diabetes mellitus
  10. Chronic obstructive pulmonary disease

- Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.
CAMBODIA

There is good progress in providing health access to people with low income through funding schemes such as the Health Equity Fund, and the country is on track to meeting the health-related Millennium Development Goals. The burden of disease appears to be shifting from communicable to noncommunicable diseases: diarrhoeal disease in particular, has decreased by 80% from 1990 to 2010. Despite these positive signs, the availability of skilled health professionals is below indicative thresholds and would need to almost double to meet the lowest of these by 2035. Inequities in accessibility are a challenge, with access to skilled birth attendants ranging between 50% and 100% from poorest to richest areas. There is evidence of good policies, including a costed plan for human resources for health (2008–2015), although some key areas such as preservice and in-service education may require even greater focus.

**Human Resources for Health**

### Availability

<table>
<thead>
<tr>
<th>To Meet Thresholds By 2035, Requires:</th>
<th>Feasibility</th>
<th>Population (Millions)</th>
<th>Density of SHPs (Skilled Health Professional) Per 10,000 Population (Estimated 2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>203% increase to meet 22.0/10,000 threshold</td>
<td>Most likely</td>
<td>25</td>
<td>358% increase to meet 34.5/10,000 threshold</td>
</tr>
<tr>
<td>358% increase to meet 34.5/10,000 threshold</td>
<td>Somewhat likely</td>
<td>15</td>
<td>689% increase to meet 59.4/10,000 threshold</td>
</tr>
<tr>
<td>689% increase to meet 59.4/10,000 threshold</td>
<td>Least likely</td>
<td>5</td>
<td></td>
</tr>
</tbody>
</table>

### Accessibility

**Geographical Distribution of Physicians**

- Sub-national low
- National average
- Sub-national high

<table>
<thead>
<tr>
<th>Geographic Level</th>
<th>Physicians</th>
<th>Midwives</th>
<th>Pharmacists</th>
<th>Dentists</th>
<th>Nurses</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sub-national low</td>
<td>2.3</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>National average</td>
<td>2.5</td>
<td>2.0</td>
<td>4.0</td>
<td>1.5</td>
<td>2.0</td>
<td>1.5</td>
</tr>
<tr>
<td>Sub-national high</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### Acceptability

The ratio of nurses to physicians is below the OECD average (2:1).

- Physicians: 2.5
- Midwives: 2.0
- Pharmacists: 4.0
- Nurses: 1.5
- Dentists: 1.5

### Quality

Is there evidence that the country has mechanisms in place to:

**Accredit** training institutions for:
- Dentists
- Midwives
- Pharmacists
- Physicians

**Regulate**:
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**License/Re-license**:
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

---

**Population and Health**

Population (all 100%): proportion under 15 (%), proportion over 60 (%)

- Average annual rate of population change (%)
- Population living in urban areas (%)
- Gross national income per capita (PPP int. $)
- Population living on <$1 (PPP int. $)
- Total expenditure on health (%)

**Human Resources for Health**

- Physicians
- Pharmacists
- Nurses
- Midwives

**Leadership and Partnership**

- Is there evidence that the country is adopting recommended good practices on HRH?

**Policy and Management**

- Is there evidence that the country is adopting recommended good practices on HRH?

**Strategy/Plan and Finance**

- Is there a national HRH strategy/plan resulting from the above mechanisms?

---

**Disability-Adjusted Life Years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.**
China is making good strides towards meeting Millennium Development Goals 4 and 5. There is no single universal health coverage scheme, but a variety of schemes exist for different population groups, including a mandatory scheme for all formal sector workers. The New Rural Cooperative Medical Scheme now covers more than 90% of the rural population in China, a significant part of China’s efforts to reach universal health coverage. In practice, financial coverage depends on the availability of funds, although this is being substantially improved. Lifestyle shifts are leading to a rising burden of chronic diseases, which are recognized as a policy priority. There is good availability of skilled health professionals, already above the 22.8 per 10,000 population threshold and on track to meet the 34.5 per 10,000 indicative threshold by 2035. China benefits from a low-cost medical education system, graduating about 175,000 doctors annually. In addition, about 1 million village doctors, who mostly have vocational training, are serving in rural areas. However, a bias towards urban areas in the distribution of human resources remains, and there is scope for further improving the quality of care. The plan for human resources for health for 2011–2020 is attempting to address some of these issues with measures to improve the retention, distribution and performance of the health workforce.

### HUMAN RESOURCES FOR HEALTH

#### FEASIBILITY TO MEET THRESHOLDS BY 2035, REQUIRES:

<table>
<thead>
<tr>
<th>Threshold</th>
<th>0% increase to meet 22.8/10,000 threshold</th>
<th>24% increase to meet 34.5/10,000 threshold</th>
<th>114% increase to meet 59.4/10,000 threshold</th>
</tr>
</thead>
<tbody>
<tr>
<td>POPULATION (MILLIONS)</td>
<td>1200</td>
<td>1500</td>
<td>900</td>
</tr>
<tr>
<td>DENSITY OF SHPs (Skilled Health Professional) PER 10,000 POPULATION (Estimated 2010)</td>
<td>30</td>
<td>60</td>
<td>90</td>
</tr>
</tbody>
</table>

#### ACCESSIBILITY

### GEOGRAPHICAL DISTRIBUTION OF PHYSICIANS

<table>
<thead>
<tr>
<th>Sub-National Low</th>
<th>9.2 Physicians</th>
<th>Sub-National High</th>
<th>37.8 Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>National Average</td>
<td>14.6 Physicians</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

#### ACCEPTABILITY

The ratio of nurses to physicians is BELOW the OECD average (2.8:1).

### QUALITY

#### ACCREDIT training institutions for:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

#### REGULATE:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

#### LICENSE/RE-LICENSE:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

### POPULATION AND HEALTH

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Value</th>
<th>Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all 000s); proportion under 15%</td>
<td>1359.8; 19; 12</td>
<td>(2010)</td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>0.6</td>
<td>(2010-2015)</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>51</td>
<td>(2011)</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>6390</td>
<td>(2011)</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>13.06 (2008)</td>
<td></td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>51</td>
<td>(2011)</td>
</tr>
<tr>
<td>Infant mortality rate (per 1000 live births)</td>
<td>13</td>
<td>(2011)</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1000 live births)</td>
<td>15 (13-17)</td>
<td>(2011)</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100,000 live births)</td>
<td>23 (22-34)</td>
<td>(2010)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>94.1</td>
<td>(2010)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>99</td>
<td>(2011)</td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
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<td>(2009)</td>
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<td>(2010)</td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>76; 77; 74</td>
<td>(2011)</td>
</tr>
<tr>
<td>Life expectancy at birth (years)</td>
<td>76; 77; 74</td>
<td>(2011)</td>
</tr>
<tr>
<td>Literate population (%)</td>
<td>97</td>
<td>(2008)</td>
</tr>
<tr>
<td>Traffic accidents (per 100,000 population)</td>
<td>20</td>
<td>(2009)</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>1.6</td>
<td>(2010)</td>
</tr>
<tr>
<td>Total fertility rate (per 1000 live births)</td>
<td>13</td>
<td>(2011)</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1000 live births)</td>
<td>9</td>
<td>(2011)</td>
</tr>
<tr>
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<td>(2011)</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100,000 live births)</td>
<td>23</td>
<td>(2010)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>94.1</td>
<td>(2010)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>99</td>
<td>(2011)</td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>96.3</td>
<td>(2009)</td>
</tr>
<tr>
<td>Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)</td>
<td>94</td>
<td>(2010)</td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>76; 77; 74</td>
<td>(2011)</td>
</tr>
</tbody>
</table>

### Summary

China benefits from a low-cost medical education system, graduating about 175,000 doctors annually. In addition, about 1 million village doctors, who mostly have vocational training, are serving in rural areas. However, a bias towards urban areas in the distribution of human resources remains, and there is scope for further improving the quality of care. The plan for human resources for health for 2011–2020 is attempting to address some of these issues with measures to improve the retention, distribution and performance of the health workforce.
In Cuba, government expenditure on health represents about 95% of total expenditure, the rest being out-of-pocket expenditure. There is universal access to a comprehensive package of health services free of user charges. Primary health care is given priority through programmes such as Programa del Médico y Enfermera de la Familia and Programa de Mejora Continua de la Calidad de la Atención Estomatológica and the Satisfacción de la Provincia y los Prestadores. Mechanisms for physician accreditation and regulation are in place, although no information was found regarding midwifery accreditation, regulation or licensing systems.
EGYPT

Egy has been engaged in improving the performance of its health services for the past 15 years. The Health Insurance Organization (HIO) covers about half the population, and public services are also available for poor people free of charge. However, half the population reports out-of-pocket costs at the point of service. Egypt is on track to attain the health Millennium Development Goals. The country has traditionally produced numbers of health workers above regional averages, but further improving access to and the quality of services, particularly for poor people and for rural populations, will require sustained efforts to address imbalances in skills mix, improved geographical distribution through better working conditions and even greater focus on investing in required equipment and ensuring uniform quality of education. A sector reform programme initiated in 1997 and due to continue through 2018 aims at progressing towards universal health coverage, including by “investing in human resources development”.

Areas for improvements targeting educational institutions include reducing overcrowding, increasing financial resources, upgrading training infrastructure and equipment, improving faculty members’ skills, updating curricula and strengthening formal evaluation and accreditation mechanisms. Efforts to address these challenges are conducted under the Higher Education Enhancement Project Fund.

**POPULATION AND HEALTH**

<table>
<thead>
<tr>
<th>Measure</th>
<th>2010</th>
<th>2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all births): proportion under 15</td>
<td>78.1</td>
<td>78.8</td>
</tr>
<tr>
<td>proportion over 66 (%)</td>
<td>32</td>
<td>32</td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>1.6</td>
<td>1.6</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>43</td>
<td>43</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>6120</td>
<td>6120</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>&lt;2</td>
<td>&lt;2</td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>4.9</td>
<td>4.9</td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>41</td>
<td>41</td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
<td>73; 75; 71</td>
<td>73; 75; 71</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>2.7</td>
<td>2.7</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1 000 live births)</td>
<td>7</td>
<td>7</td>
</tr>
<tr>
<td>Infant mortality rate (per 1 000 live births)</td>
<td>18</td>
<td>18</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1 000 live births)</td>
<td>21</td>
<td>21</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100 000 live births)</td>
<td>46 (40-100)</td>
<td>46 (40-100)</td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>78.9</td>
<td>78.9</td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>73.6</td>
<td>73.6</td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>66</td>
<td>66</td>
</tr>
<tr>
<td>Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)</td>
<td>96</td>
<td>96</td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>64.6</td>
<td>64.6</td>
</tr>
</tbody>
</table>

**Top 10 causes of morbidity and mortality (DALYs)**

<table>
<thead>
<tr>
<th>Cause</th>
<th>% DALYs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Communicable, maternal, neonatal, and nutritional</td>
<td>39.5</td>
</tr>
<tr>
<td>Communicable, non-communicable</td>
<td>29.6</td>
</tr>
<tr>
<td>Non-communicable</td>
<td>31.9</td>
</tr>
<tr>
<td>Ischemic heart disease</td>
<td>4.8</td>
</tr>
<tr>
<td>Cerebrovascular disease</td>
<td>4.1</td>
</tr>
<tr>
<td>Cirrhosis of the liver</td>
<td>3.3</td>
</tr>
<tr>
<td>Lower respiratory infections</td>
<td>2.9</td>
</tr>
<tr>
<td>Congenital anomalies</td>
<td>2.7</td>
</tr>
<tr>
<td>Low back pain</td>
<td>2.0</td>
</tr>
<tr>
<td>Major depressive disorder</td>
<td>1.9</td>
</tr>
<tr>
<td>Road injury</td>
<td>1.8</td>
</tr>
<tr>
<td>Preterm birth complications</td>
<td>1.7</td>
</tr>
<tr>
<td>Cardiomyopathy and myocarditis</td>
<td>1.3</td>
</tr>
</tbody>
</table>

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

**HUMAN RESOURCES FOR HEALTH**

**AVAILABILITY**

TO MEET THRESHOLDS BY 2035, REQUIRES:

0% increase to meet 22.8/10 000 threshold

0% increase to meet 34.5/10 000 threshold

27% increase to meet 59.4/10 000 threshold

**FEASIBILITY**

POPULATION (MILLIONS)

<table>
<thead>
<tr>
<th>Year</th>
<th>Physicians</th>
<th>Nurses</th>
<th>Midwives</th>
<th>Pharmacists</th>
<th>Dentists</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015</td>
<td>28.3</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2020</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2025</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2030</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2035</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**ACCESSIBILITY**

**SUB-NATIONAL LOW**

**NATIONAL AVERAGE**

**SUB-NATIONAL HIGH**

<table>
<thead>
<tr>
<th>PHYSICIAN CATEGORY</th>
<th>2010</th>
<th>2015</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
<th>2035</th>
</tr>
</thead>
<tbody>
<tr>
<td>Physicians</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Nurses</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Midwives</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pharmacists</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**ACCEPABILITY**

The ratio of nurses to physicians is BELOW the OECD average (2.8:1).

<table>
<thead>
<tr>
<th>Year</th>
<th>Nurses</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>1.2</td>
<td>1</td>
</tr>
<tr>
<td>2015</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2020</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2025</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2030</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2035</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**QUALITY**

Is there evidence that the country has mechanisms in place to:

- **ACCREDIT** training institutions for:
  - Dentists
  - Nurses
  - Pharmacists
  - Physicians

- **REGULATE**:
  - Dentists
  - Nurses
  - Pharmacists
  - Physicians

- **LICENSE/RE-LICENSE**:
  - Dentists
  - Nurses
  - Pharmacists
  - Physicians

**HRH GOVERNANCE**

Is there evidence that the country is adopting recommended good practices on HRH:

- Leadership and Partnership
  - Is there government leadership on health workforce policy and management?
  - Is there intersectoral and multi-stakeholder partnership to inform health workforce policy and management?

- Policy and Management
  - Is existing health workforce policy and human resource management related to population health needs?
  - Is there data and strategic intelligence?
  - Is there addressing pre-service education?
  - Is there addressing geographical distribution and retention?
  - Is there addressing health workforce performance (e.g. competence, responsiveness and productivity)?
  - Is there addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

- Strategy/Plan and Finance
  - Is there a national HRH strategy/plan resulting from the above mechanisms?
  - For which period?
  - Does the strategy/plan account for the financial costs and resource requirements to implement it?

**COUNTRY PROFILES**

53
ETHIOPIA

Health care is provided on a fee-for-service basis. A key element of the health care funding reforms is to systematize waiver and exemption systems, with government allocation to facilitate access to health services showing improvement in recent years (reaching 2 million beneficiaries). However, challenges remain in identifying beneficiaries and allocating resources from local government. Communicable diseases are the greatest cause of disability-adjusted life-years (DALYs) lost. Ethiopia is making significant progress towards achieving Millennium Development Goal 4. The density of skilled health professionals is lower than indicative thresholds, and there may be challenges in geographical access with a highly unequal distribution of physicians. A low percentage of women doctors (18%) may also indicate problems with acceptability, although the ratio of nurses to doctors is above the OECD average. The Health Sector Development Plan includes a major focus on developing human resources for health, including support for salaries and training. The institutionalization and scaling up of health extension workers through the Health Extension Programme is yielding positive results. Increasing the capacity of training institutions is also seen as a priority. There is a recognized need to improve systems for collecting health workforce data.

### POPULATION AND HEALTH

**Population**

<table>
<thead>
<tr>
<th>Category</th>
<th>2010</th>
<th>2015</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
<th>2035</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population</td>
<td>100</td>
<td>105</td>
<td>110</td>
<td>115</td>
<td>120</td>
<td>125</td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>2.6</td>
<td>2.7</td>
<td>2.8</td>
<td>2.9</td>
<td>3.0</td>
<td>3.1</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>17</td>
<td>19</td>
<td>21</td>
<td>23</td>
<td>25</td>
<td>27</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>1100</td>
<td>1200</td>
<td>1300</td>
<td>1400</td>
<td>1500</td>
<td>1600</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $)</td>
<td>44.3</td>
<td>43.5</td>
<td>42.7</td>
<td>41.9</td>
<td>41.1</td>
<td>40.3</td>
</tr>
</tbody>
</table>

**Health Care Funding Reforms**

A key element of the health care funding reforms is to systematize waiver and exemption systems, with government allocation to facilitate access to health services showing improvement in recent years (reaching 2 million beneficiaries). However, challenges remain in identifying beneficiaries and allocating resources from local government. Communicable diseases are the greatest cause of disability-adjusted life-years (DALYs) lost. Ethiopia is making significant progress towards achieving Millennium Development Goal 4. The density of skilled health professionals is lower than indicative thresholds, and there may be challenges in geographical access with a highly unequal distribution of physicians. A low percentage of women doctors (18%) may also indicate problems with acceptability, although the ratio of nurses to doctors is above the OECD average. The Health Sector Development Plan includes a major focus on developing human resources for health, including support for salaries and training. The institutionalization and scaling up of health extension workers through the Health Extension Programme is yielding positive results. Increasing the capacity of training institutions is also seen as a priority. There is a recognized need to improve systems for collecting health workforce data.

### HUMAN RESOURCES FOR HEALTH

**AVAILABILITY**

<table>
<thead>
<tr>
<th>TO MEET THRESHOLDS</th>
<th>FEASIBILITY</th>
<th>POPULATION (MILLIONS)</th>
<th>DENSITY OF SHPs (Skilled Health Professional) PER 10,000 POPULATION (Estimated 2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>135% increase to meet 22.8/10 000 threshold</td>
<td>100</td>
<td>150</td>
<td>200</td>
</tr>
<tr>
<td>2100% increase to meet 34.5/10 000 threshold</td>
<td>50</td>
<td>100</td>
<td>150</td>
</tr>
<tr>
<td>3687% increase to meet 59.4/10 000 threshold</td>
<td>0</td>
<td>20</td>
<td>40</td>
</tr>
</tbody>
</table>

**ACCESSIBILITY**

<table>
<thead>
<tr>
<th>GEOGRAPHICAL DISTRIBUTION OF PHYSICIANS (density per 10,000 population)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0.1 Physicians (National Average)</td>
</tr>
<tr>
<td>0.3 Physicians (Sub-National Low)</td>
</tr>
<tr>
<td>3.3 Physicians (Sub-National High)</td>
</tr>
</tbody>
</table>

**ACCEPTABILITY**

The ratio of nurses to physicians is **18%** above the OECD average (2.8:1).

**QUALITY**

Is there evidence that the country has mechanisms in place to:

**ACREDIT** training institutions for:

<table>
<thead>
<tr>
<th>Dentists</th>
<th>Midwives</th>
<th>Nurses</th>
<th>Pharmacists</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

**LICENSE/RE-LICENSE**:

<table>
<thead>
<tr>
<th>Dentists</th>
<th>Midwives</th>
<th>Nurses</th>
<th>Pharmacists</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

*The total number of physicians (N= 2,152; 2009), nurses (N= 20,109; 2009), midwives (N= 1,379; 2009) divided by the 2010 population (N= 87,095,000). Source: WHO, Global Health Observatory - Global Health Workforce Statistics – 2012 update - http://apps.who.int/gho/data/view.main

**HRH GOVERNANCE**

Leadership and Partnership

Is there government leadership on health workforce policy and management?

- [ ] Yes
- [ ] No
- [ ] Insufficient data

Policy and Management

Is there intersectoral and multi-stakeholder partnership to inform health workforce policy and management?

- [ ] Yes
- [ ] No
- [ ] Insufficient data

Strategy/Plan and Finance

Is there a national HRH strategy/plan resulting from the above mechanisms?

For which period?

- [ ] 2010/11 - 2014/15

Does the strategy/plan account for the financial costs and resource requirements to implement it?

- [ ] Yes
- [ ] Partial
- [x] No
- [ ] Insufficient data

**DISABILITY-ADJUSTED LIFE-YEARS (DALYs)**

<table>
<thead>
<tr>
<th>Condition</th>
<th>DALYs (2010)</th>
<th>DALYs (2020)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lower respiratory infections</td>
<td>50,000</td>
<td>55,000</td>
</tr>
<tr>
<td>Diarrheal diseases</td>
<td>40,000</td>
<td>45,000</td>
</tr>
<tr>
<td>Malaria</td>
<td>30,000</td>
<td>35,000</td>
</tr>
<tr>
<td>Prematurity complications</td>
<td>20,000</td>
<td>25,000</td>
</tr>
<tr>
<td>Tuberculosis</td>
<td>10,000</td>
<td>15,000</td>
</tr>
<tr>
<td>Protein-energy malnutrition</td>
<td>5,000</td>
<td>10,000</td>
</tr>
<tr>
<td>Maternal mortality</td>
<td>3,000</td>
<td>5,000</td>
</tr>
<tr>
<td>HIV/AIDS</td>
<td>2,000</td>
<td>4,000</td>
</tr>
<tr>
<td>Road injury</td>
<td>1,000</td>
<td>2,000</td>
</tr>
</tbody>
</table>

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.
The public health system offers most services free of charge to all residents; 40% of the population is estimated to have access to high-quality services, partly due to resource limitations and geographical barriers. Noncommunicable diseases are an important and rising burden, with heart disease and diabetes as the two major causes of DALYs lost. The data show a good availability of skilled health professionals, with likelihood of meeting the highest indicative threshold by 2035. However, these aggregate numbers may conceal a shortage of physicians, particularly in rural areas. Policy on human resources for health is attempting to address this problem with the recruitment of expatriate doctors while aiming to reduce these numbers as more nationally trained staff become available, to preserve local capacity. Another positive factor is the existence of strong mechanisms for quality control of the workforce (accreditation, regulation and licensing), including requirements of evidence of continuous professional development for relicensing health workers.
An employment-based statutory health insurance (SHI) covers almost 100% of the population and nearly 77% of health expenditure. In most cases, the SHI reimburses 80% of costs of services, and the remainder is typically covered by complementary private health insurance (Mutuelle); 96% of the population is covered by voluntary health insurance. Out-of-pocket expenditure is about 7%. France has a nurses-to-physician ratio close to the OECD average. About 43% of all physicians are women.

There are no substantial challenges regarding availability, accessibility, acceptability and quality, but there are important geographical disparities in health personnel distribution across regions. A projected decline in the physician-to-population ratio over the next 20 years, due to retirement, has led governments to introduce measures to curb a decreasing workforce stock and to reduce existing geographical variation. Key reform instruments include: increased quotas (numerus clausus) for entrance to medical schools, enhanced interdisciplinarity cooperation between physicians and paramedics at a local level through skills mix and task shifting (such as for dialysis to nurses and eyeglass prescriptions to optometrists), financial incentives for setting up practices in medically deprived areas and Public Service Involvement Contracts offered to medical students with financial provisions to set up practice in underserved areas.

<table>
<thead>
<tr>
<th>POPULATION AND HEALTH</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all 100s); proportion under 15 (%); proportion over 60 (%)</td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1 000 live births)</td>
</tr>
<tr>
<td>Infant mortality rate (per 1 000 live births)</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1 000 live births)</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100 000 live births)</td>
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<tr>
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</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
</tr>
</tbody>
</table>

Top 10 causes of morbidity and mortality (DALYs)
- Communicable, maternal, neonatal, and nutritional
- Non-communicable
- Injury

FRANCE

<table>
<thead>
<tr>
<th>HUMAN RESOURCES FOR HEALTH</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>AVAILABILITY</strong></td>
</tr>
<tr>
<td>TO MEET THRESHOLDS BY 2035, REQUIRES:</td>
</tr>
<tr>
<td>Feasibility of achieving thresholds:</td>
</tr>
<tr>
<td>Populaton (millions)</td>
</tr>
<tr>
<td><strong>FEASIBILITY</strong></td>
</tr>
<tr>
<td>0% increase to meet 22.8/10 000 threshold</td>
</tr>
<tr>
<td>0% increase to meet 34.5/10 000 threshold</td>
</tr>
<tr>
<td>0% increase to meet 59.4/10 000 threshold</td>
</tr>
<tr>
<td><strong>DENSITY OF SHPs (Skilled Health Professional) PER 10 000 POPULATION (Estimated 2010)</strong></td>
</tr>
<tr>
<td>0 - 2010</td>
</tr>
<tr>
<td>Thresholds**</td>
</tr>
<tr>
<td>0</td>
</tr>
<tr>
<td>59.4/10 000</td>
</tr>
</tbody>
</table>

| **ACCESSIBILITY** |
| **SUB-NATIONAL LOW** |
| Physicians | 23.9 |
| Nurses | 64 |
| Midwives | 126.6/10 000* |
| **NATIONAL AVERAGE** |
| Physicians | 33.8 |
| Nurses | 160 |
| Midwives | 340 |
| **SUB-NATIONAL HIGH** |
| Physicians | 36.6 |
| Nurses | 580 |
| Midwives | 720 |

| **ACCEPTABILITY** |
| The ratio of nurses to physicians is BELOW the OECD average (2.8:1). |
| TO | 2.7 |
| 1 | 43% |
| Physicians |

| **QUALITY** |
| Is there evidence that the country has mechanisms in place to: |
| ACCREDIT training institutions for: |
| Dentists | ✔ |
| Midwives | ✔ |
| Nurses | ✔ |
| Pharmacists | ✔ |
| Physicians | ✔ |
| REGULATE: |
| Dentists | ✔ |
| Midwives | ✔ |
| Nurses | ✔ |
| Pharmacists | ✔ |
| Physicians | ✔ |
| LICENCE/RE-LICENCE: |
| Dentists | ✔ |
| Midwives | ✔ |
| Nurses | ✔ |
| Pharmacists | ✔ |
| Physicians | ✔ |

* Equal to the total of physicians (N=213 442; 2011), nurses (N=567 564; 2011) and midwives (N=18 035; 2011) divided by the 2010 population (N=63 231 006). Source: WHO Global Health Observatory - Global Health Workforce Statistics – 2015 update - http://apps.who.int/gho/data/node.main1
**See Annex 1 for full explanation on country profile methods and sources.
The National Health Insurance Scheme covers about 61% of the population: a package of care that provides services for most health problems, with a particular focus on maternal and child health. Premiums are determined by income level, with exemptions for vulnerable groups. Maternal outcomes are improving, but much remains to be done to improve children’s health. Although the health service has a dedicated human resources division and steps have been taken to involve other key stakeholders in policy development, evidence indicates that sustained efforts will be required to fully address workforce challenges. The availability of skilled health professionals is below indicative thresholds, and with rapid population growth, it may be unlikely to scale up effectively before 2035.

The density of physicians is particularly low and features significant disparities in geographical distribution. There is need for a greater emphasis on strengthening regulatory mechanisms to improve quality. Further, data collection systems require improvement to inform effective policy. However, positive measures have been taken to improve remuneration, and there has been a decline in migration outflows of health workers, especially nurses.

### Human Resources for Health

#### Availability

<table>
<thead>
<tr>
<th>TO MEET THRESHOLDS BY 2030, REQUIRES:</th>
<th>FEASIBILITY</th>
<th>POPULATION (MILLIONS)</th>
<th>DENSITY OF SHPs (Skilled Health Professional) PER 10 000 POPULATION (Estimated 2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>221% increase to meet 22.8/10 000 threshold</td>
<td>40</td>
<td>60</td>
<td>-160</td>
</tr>
<tr>
<td>386% increase to meet 34.5/10 000 threshold</td>
<td>40</td>
<td>60</td>
<td>-80</td>
</tr>
<tr>
<td>736% increase to meet 59.4/10 000 threshold</td>
<td>40</td>
<td>60</td>
<td>0</td>
</tr>
</tbody>
</table>

#### Accessibility

| GEOGRAPHICAL DISTRIBUTION OF PHYSICIANS (density per 10 000 population) |
|----------------|-------|----------------|
| SUB-NATIONAL LOW | .1 | Physicians |
| NATIONAL AVERAGE | .9 | Physicians |
| SUB-NATIONAL HIGH | 1.9 | Physicians |

#### Acceptability

The ratio of nurses to physicians is ABOVE the OECD average (2.8:1).

<table>
<thead>
<tr>
<th>QUALITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Is there evidence that the country has mechanisms in place to:</td>
</tr>
<tr>
<td>Accreditation training institutions for:</td>
</tr>
<tr>
<td>Dentists</td>
</tr>
<tr>
<td>Midwives</td>
</tr>
<tr>
<td>Nurses</td>
</tr>
<tr>
<td>Pharmacists</td>
</tr>
<tr>
<td>Physicians</td>
</tr>
<tr>
<td>Regulate:</td>
</tr>
<tr>
<td>Dentists</td>
</tr>
<tr>
<td>Midwives</td>
</tr>
<tr>
<td>Nurses</td>
</tr>
<tr>
<td>Pharmacists</td>
</tr>
<tr>
<td>Physicians</td>
</tr>
<tr>
<td>License/Re-License:</td>
</tr>
<tr>
<td>Dentists</td>
</tr>
<tr>
<td>Midwives</td>
</tr>
<tr>
<td>Nurses</td>
</tr>
<tr>
<td>Pharmacists</td>
</tr>
<tr>
<td>Physicians</td>
</tr>
</tbody>
</table>

### Country Profiles

#### GHANA

**Top 10 causes of morbidity and mortality (DALYs)**
- Communicable, maternal, neonatal, and nutritional
- Non-communicable
- Injuries

**Human Resources for Health**

- **Population**: 24.3 (2010)
- **Annual population growth rate**: 2.1 (2011)
- **Population living in urban areas**: 52 (2011)
- **Gross national income per capita (PPP int. $)**: 160 (2011)

**Human Resources for Health**

- **Physicians**: 2.1 (2010)
- **Nurses**: 2.6 (2011)
- **Midwives**: 2.1 (2011)
- **Dentists**: 0.1 (2011)

**HRH Governance**

- **Leadership and Partnership**
  - Yes
- **Policy and Management**
  - Yes

**Strategy/Plan and Finance**

- **Existence of a national health strategy/plan**
  - No
- **For which period?**
  - 2007-2011

**Costs and Resource Requirements**

- **Does the strategy/plan account for the financial costs and resource requirements to implement it?**
  - No

*Equal to the total of physicians (N= 2 033; 2009), nurses (N= 24 974; 2009), registered midwives (N= 2 033; 2009), and pharmacists (N= 1,343; 2007). Source: (WHO Global Health Observatory - Global Health Workforce Statistics – 2012 - http://apps.who.int/gho/data/view.main) **See Annex 1 for full explanation on country profile methods and sources.**
HUNGARY

Hungary has achieved almost universal coverage of its population with mandatory social health insurance, which is the main source of public funding for health services. Participation in the social health insurance scheme is compulsory for all residents. In 2009, Hungary spent 7.4% of its GDP on health, with public expenditure accounting for 70% of total spending. There are co-payments for certain services, including pharmaceuticals, dental care and rehabilitation. Hungary’s health system is under reform. The Semmelweis Plan for the Rescue of Health Care provides the framework for a strategy for human resources for health, although it does not include any staffing plan. There are disparities in the distribution of the health workforce, with the capital area of Budapest having the highest density of physicians and the rural south the lowest. The nurse-to-physician ratio is below the OECD average. Low salaries appear to be a key factor in determining emigration and retention challenges. Mechanisms for regulation and licensing of the health workforce are in place. Relicensing is mandatory for all health professionals.

### Population and Health

**Population** (all 1000s): proportion under 15%, proportion over 60%
- 10; 15; 23 (2010)

**Average annual rate of population change (%)**
- -0.2 (2010-2015)

**Population living in urban areas (%)**
- 69 (2011)

**Gross national income per capita (PPP int. $)**
- 20210 (2011)

**Population living on <$1 (PPP int. $) a day (%)**
- <2 (2007)

**Total expenditure on health as a percentage of gross domestic product (%)**
- 7.7 (2011)

**General government expenditure on health as a percentage of total expenditure on health (%)**
- 65 (2011)

**External resources for health as a percentage of total expenditure on health (%)**
- –

**Life expectancy at birth (years)**
- Male: 75, female: 76 (2011)

**Total fertility rate (per woman)**
- 1.4 (2010)

**Neonatal mortality rate (per 1000 live births)**
- 4 (2011)

**Infant mortality rate (per 1000 live births)**
- 5 (2011)

**Under-five mortality rate (per 1000 live births)**
- 6 [6-7] (2011)

**Maternal mortality ratio (per 100 000 live births)**

**Births attended by skilled health personnel (%)**
- 98.1 (2010)

**Antenatal care coverage - at least one visit (%)**
- –

**Antenatal care coverage - at least four visits (%)**
- –

**Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)**
- 99 (2011)

**Postnatal care visit within two days of birth (%)**
- –

### Human Resources for Health

**Normal reference values:**
- Feasibility of achieving thresholds: Most likely Somewhat likely Least likely

<table>
<thead>
<tr>
<th>Year</th>
<th>Current Density (9.7/10 000)*</th>
<th>Feasibility</th>
<th>Population (Millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>12</td>
<td>Somewhat likely</td>
<td>15</td>
</tr>
<tr>
<td>2015</td>
<td>9</td>
<td>Most likely</td>
<td>12</td>
</tr>
<tr>
<td>2020</td>
<td>6</td>
<td>Somewhat likely</td>
<td>9</td>
</tr>
<tr>
<td>2025</td>
<td>3</td>
<td>Least likely</td>
<td>3</td>
</tr>
<tr>
<td>2030</td>
<td>2</td>
<td>Least likely</td>
<td>2</td>
</tr>
<tr>
<td>2035</td>
<td>1</td>
<td>Least likely</td>
<td>1</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Year</th>
<th>Threshold **</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015</td>
<td>20 22.8/10 000</td>
</tr>
<tr>
<td>2020</td>
<td>20 34.5/10 000</td>
</tr>
<tr>
<td>2025</td>
<td>20 59.4/10 000</td>
</tr>
</tbody>
</table>

### Accessibility

**Geographical Distribution of Physicians**

- **Sub-National Low:** 23.5 Physicians
- **National Average:** 34.1 Physicians
- **Sub-National High:** 60.8 Physicians

### Acceptability

- **The ratio of nurses to physicians is below the OECD average (2.8:1).**

<table>
<thead>
<tr>
<th>Year</th>
<th>Physicians</th>
<th>Nurses</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015</td>
<td>1</td>
<td>1.8</td>
<td>1</td>
</tr>
</tbody>
</table>

### Quality

- Is there evidence that the country has mechanisms in place to:
  - **Accredit** training institutions for:
    - Dentists
    - Midwives
    - Nurses
    - Pharmacists
    - Physicians
  - **Regulate**:
    - Dentists
    - Midwives
    - Nurses
    - Pharmacists
    - Physicians
  - **License/Re-License**:
    - Dentists
    - Midwives
    - Nurses
    - Pharmacists
    - Physicians

### HRH Governance

#### Leadership and Partnership
- Is there evidence that the country is adopting recommended good practices on HRH:
  - Yes
  - No
  - Partial
  - Insufficient data

#### Policy and Management
- Is there evidence that the country is adopting recommended good practices on HRH:
  - Yes
  - No
  - Partial
  - Insufficient data

#### Strategy/Plan and Finance
- Is there evidence that the country has a national HRH strategy/plan resulting from the above mechanisms:
  - Yes
  - No
  - Partial
  - Insufficient data

- For which period?
  - 2011-2018

- Does the strategy/plan account for the financial costs and resource requirements to implement it?
  - Yes
  - No
  - Partial

*Equal to the total of physicians (N= 33 943; 2010), nurses (N= 62 159; 2010) and midwives (N= 1 750; 2010) divided by the 2010 population (N= 10 015 000).

**See Annex 1 for full explanation on country profile methods and sources.**


Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have decreased since 1990. Bars going left show the percent by which DALYs have increased since 1990.
Existing social health insurance schemes offer coverage to formal-sector workers and central government employees, and recent schemes offering care free of user charges for populations below the poverty line are being implemented and scaled up across 23 states. With one third of the population still living on less than US$1 per day, there is a high burden of communicable diseases, particularly affecting newborns and infants, with limited progress towards achieving Millennium Development Goal 4. The availability of skilled health professionals is currently below the 22.8 per 10,000 population threshold, but scaling up to meet indicative thresholds by 2035 appears feasible. However, inequalities in access (both geographical and income-based) persist. Women physicians are 17% of the total of physicians, and the ratio of nurses to physicians is below the OECD average. Policy mechanisms for human resources for health development, including government leadership and collaboration with key stakeholders, and mechanisms to provide reliable data on the health workforce require strengthening. However, there are efforts to review and revitalize health professional education as part of a five-country network, also involving China, Bangladesh, Thailand and Viet Nam.

**Population and Health**

| Population (all 800s; proportion under 15 %; proportion over 66 %) | 1205.6; 31; 8 (2010) |
| Average annual population change | 1.2 (2010, 2015) |
| Population living in urban areas | 31 (2011) |
| Gross national income per capita (PPP int. $) | 3950 (2011) |
| Population living on ≤1 PPP int. $ a day (%) | 32.67 (2010) |
| Total expenditure on health as a percentage of gross domestic product (%) | 3.9 (2011) |
| General government expenditure on health as a percentage of total expenditure on health (%) | 31 (2011) |
| Life expectancy at birth (years) | 60, 67, 64 (2011) |
| Total fertility rate (per woman) | 2.6 (2010) |
| Neonatal mortality rate (per 1 000 live births) | 47 (2011) |
| Infant mortality rate (per 1 000 live births) | 47 (2011) |
| Births attended by skilled health personnel (%) | 57.7 (2009) |
| Antenatal care coverage - at least one visit (%) | 75.1 (2008) |
| Antenatal care coverage - at least four visits (%) | 49.7 (2008) |
| Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%) | 72 (2011) |
| Postnatal care visit within two days of birth (%) | 47.5 (2008) |

**Top 10 causes of morbidity and mortality (DALYs)**

| Communicable, maternal, nutritional, and rheumatic | 1.4 |
| Non-communicable | 12.5 |
| Injuries | 2.6 |

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

**Human Resources for Health**

### Availability

<table>
<thead>
<tr>
<th>TO MEET THRESHOLDS BY 2035, REQUIRES:</th>
<th>Feasibility</th>
<th>Population (Millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>83% increase to meet 22.8/10,000 threshold</td>
<td><strong>Most likely</strong></td>
<td>1000</td>
</tr>
<tr>
<td>176% increase to meet 34.5/10,000 threshold</td>
<td><strong>Somewhat likely</strong></td>
<td>1500</td>
</tr>
<tr>
<td>376% increase to meet 59.4/10,000 threshold</td>
<td><strong>Least likely</strong></td>
<td>2000</td>
</tr>
</tbody>
</table>

**Accessibility**

<table>
<thead>
<tr>
<th>SUB-NATIONAL LOW</th>
<th>NATIONAL AVERAGE</th>
<th>SUB-NATIONAL HIGH</th>
</tr>
</thead>
<tbody>
<tr>
<td>Physicians</td>
<td>3.3</td>
<td>6.5</td>
</tr>
<tr>
<td>Nurses</td>
<td>5.6</td>
<td>12.4</td>
</tr>
</tbody>
</table>

**Acceptability**

The ratio of nurses to physicians is **below** the OECD average (2.8:1).

<table>
<thead>
<tr>
<th>1.4 Nurses</th>
<th>TO</th>
<th>1 Physician</th>
</tr>
</thead>
<tbody>
<tr>
<td>17%</td>
<td>Female physicians</td>
<td></td>
</tr>
</tbody>
</table>

**Quality**

Is there evidence that the country has mechanisms in place to:

**Credit** training institutions for:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**Regulate**:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**License/End-License**:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**HRH Governance**

Is there evidence that the country is adopting recommended good practices on HRH:

- Leadership and Partnership
- Policy and Management

**Strategy/Plan and Finance**

Is there a national HRH strategy/plan resulting from the above mechanisms?

- For which period?
- Does the strategy/plan account for the financial costs and resource requirements to implement it?
Various insurance systems offer coverage to approximately 65% of the population. The country has made progress in reducing maternal mortality, and is on track to meet Millennium Development Goal 4. The rise of noncommunicable diseases is the next great health challenge to be addressed. The broad picture across the domains of availability, accessibility, acceptability and quality shows many strengths: the availability of skilled health professionals is currently below thresholds but could realistically be scaled up to meet these by 2035. This need is recognized in current policy mechanisms, with the plan for human resources for health focusing on improving quality and distribution of education institutions to address the production of human resources for health, and including costed strategies. Acceptability indicators are favourable, with women physicians comprising more than half the workforce and the ratio of nurses to physicians above the OECD average. However, challenges remain in guaranteeing equitable access. In terms of quality, accreditation procedures are currently being improved, and regulatory mechanisms also need strengthening, particularly for nurses and midwives.
Japan’s health system offers coverage to 98.7% of the population through a social insurance model, with maximum copayments of 30% of geographical care costs and lower copayments for children and older people. The availability of skilled health professionals is above the thresholds, and there is generally good accessibility to health services, but evidence indicates some geographical disparities: for example, the relative ratios of health worker densities between the highest and lowest prefectures are 2.0 for physicians and 2.3 for nurses. Further, the percentage of women physicians is unusually low (1.8), although other sources indicate that it is higher and significantly above the OECD average. Evidence indicates that regulatory mechanisms need strengthening to reach the standards of other high-income countries: for example, licenses for practitioners are granted for life, with no relicensing requirement. A positive element is the existence of strong mechanisms to collect accurate survey data on the health workforce. However, some evidence indicates that these data are not being adequately used to determine policy priorities. For example, there has been a focus on increasing the quota of medical students, but it is not clear whether this policy takes adequate account of health service needs, especially given changing technology and service delivery models.
KENYA

The National Health Insurance Fund in Kenya covers mostly formal-sector workers: about 25% of poor people are estimated to have medical coverage. The burden of disease is overwhelmingly due to communicable diseases, with HIV infection as the number one cause of mortality and morbidity; progress towards achieving the health Millennium Development Goals has been limited. The availability of skilled health professionals is low and there is inequality in access, ranging from 20% to 80% from the poorest to the richest people. Urban-rural inequities are also significant, particularly for access to physicians. The devolution process underway will give authority over human resources for health to the counties, which may lead to differences in availability according to how counties set priorities for resources. On a positive note, the percentage of women physicians is quite high (about one third). Evidence also indicates good mechanisms for accreditation, regulation and licensing of the health workforce through the various professional councils, including requirements for continuous professional development for relicensing physicians, nurses and dentists. However policy mechanisms, intersectoral collaboration and human resource information systems need to be strengthened to enable successful planning and management of the workforce.

### Human Resources for Health

**Availability**

<table>
<thead>
<tr>
<th>Threshold</th>
<th>Feasibility</th>
<th>Population (Millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>315% increase to meet 22.0/10 000 threshold</td>
<td>Most likely</td>
<td>345/10,000</td>
</tr>
<tr>
<td>528% increase to meet 34.5/10 000 threshold</td>
<td>Somewhat likely</td>
<td>28.2/10,000</td>
</tr>
<tr>
<td>981% increase to meet 59.4/10 000 threshold</td>
<td>Least likely</td>
<td>22.8/10,000</td>
</tr>
</tbody>
</table>

**Accessiblity**

| Geographical Distribution of Physicians (density per 10 000 population) |
|-------------------------|-------------------------|
| Sub-National Low | National Average | Sub-National High |
| Physicians | 4.4 | 1.8 | Physicians |

**Acceptability**

The ratio of nurses to physicians is **Above** the OECD average (2.8:1).

<table>
<thead>
<tr>
<th>Quality</th>
<th>Feasibility</th>
</tr>
</thead>
<tbody>
<tr>
<td>Is there evidence that the country has mechanisms in place to:</td>
<td></td>
</tr>
</tbody>
</table>

**Regulate** training institutions for:  
- Dentists  
- Midwives  
- Nurses  
- Pharmacists  
- Physicians

**License/Re-License**:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

### Human Resources for Health Resource Needs

<table>
<thead>
<tr>
<th>Resource</th>
<th>Feasibility</th>
<th>Population (Millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Physicians</td>
<td>Most likely</td>
<td>345/10,000</td>
</tr>
<tr>
<td>Midwives</td>
<td>Somewhat likely</td>
<td>28.2/10,000</td>
</tr>
<tr>
<td>Nurses</td>
<td>Least likely</td>
<td>22.8/10,000</td>
</tr>
<tr>
<td>Pharmacists</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Physicians</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### Population and Health

- Population (all 100%): proportion under 15%: proportion over 60%
- Average annual rate of population change (%)
- Total expenditure on health as a percentage of gross domestic product (%)
- General government expenditure on health as a percentage of total expenditure on health (%)
- External resources for health as a percentage of total expenditure on health (%)
- Life expectancy at birth (years): male; female
- Total fertility rate (per woman)
- Neonatal mortality rate (per 1 000 live births)
- Infant mortality rate (per 1 000 live births)
- Maternal mortality ratio (per 100 000 live births)
- Births attended by skilled health personnel (%)
- Antenatal care coverage - at least one visit (%)
- Antenatal care coverage - at least four visits (%)
- Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)
- Postnatal care visit within two days of birth (%)
- Disability-adjusted life years (DALYs) quantity both premature mortality (YLLS) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

### Strategic Plan and Finance

- Is there a national HRH strategy/plan resulting from the above mechanisms?  
  - Yes
  - Partial
  - No
- For which period?  
  - 2009-2012
- Does the strategy/plan account for the financial costs and resource requirements to implement it?

---

*Equal to the total of physicians (N=7,549; 2011) and nurses (N=32,941; 2011) divided by the 2010 population (N=40,909,000). Source: (WHO Global Health Observatory - Global Health Workforce Statistics – 2012 update - http://apps.who.int/gho/data/view.main)

**See Annex 1 for full explanation on country profile methods and sources.**
After independence, Kyrgyzstan started reforming its health system, to make it more decentralized and performance oriented. Universal health coverage is achieved through a Mandatory Health Insurance Fund. Continuing commitment by government and stakeholders contributed to producing good health outcomes. Progress slowed down but was not interrupted by difficult economic circumstances and by social unrest in 2010. Issues related to human resources for health have received much attention since 1996, but the success of interventions remains limited. Family group practices and centres, staffed by one paramedic worker (feldsher), provide primary health care in remote areas; in larger villages, they also employ a midwife and a nurse. Barriers to access to primary care remain because of lack of providers, low salaries and motivation and retention problems. Despite improvements, further efforts are required to improve quality, provide functioning equipment and upgrade the qualifications of staff. The Concept for Reforming Medical Education was developed to modernize medical education and to develop accreditation mechanisms.
The health system comprises different subsystems with access linked to employment status. The contributory subsystem, funded by employers and employees, is mandatory for salaried workers and covers 47% of the population. The non-contributory subsystem (Seguro Popular-SP) covered 64% of the uninsured population in 2011 and has enabled some progress in access to services in poorer and rural regions and among the indigenous population, even though further improvements are possible. Out-of-pocket payments represent up to 49% of total health expenditure. The burden of some communicable diseases is high, and despite good progress towards meeting the health Millennium Development Goals, there is still much variation in the density of physicians among regions. The ratio of nurses to physicians is below the OECD average at 1.9. There are mechanisms for regulation and licensing health workforce that differ between types of health workers.

**Population and Health**

Population (all 100s); proportion under 15 (%); proportion over 60 (%)

<table>
<thead>
<tr>
<th>Category</th>
<th>Data (2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total population</td>
<td>117.9</td>
</tr>
<tr>
<td>Under 15</td>
<td>29.9</td>
</tr>
<tr>
<td>Over 60</td>
<td>9</td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>1.2 (2010-2015)</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>78 (2011)</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>15,390 (2011)</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>&lt;2 (2008)</td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>6.2 (2011)</td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>49 (2011)</td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>0.0 (2011)</td>
</tr>
<tr>
<td>Life expectancy at birth (years); [all; female; male]</td>
<td>75; 76; 72 (2011)</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>2.3 (2010)</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1,000 live births)</td>
<td>7 (2011)</td>
</tr>
<tr>
<td>Infant mortality rate (per 1,000 live births)</td>
<td>13 (2011)</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1,000 live births)</td>
<td>16 [14-18] (2011)</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100,000 live births)</td>
<td>50 [44-55] (2010)</td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>95.3 (2009)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>95.8 (2009)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>97 (2011)</td>
</tr>
<tr>
<td>Pneumonia and the exclusive use of breastfeeding among 1-year-olds (%)</td>
<td>54.9 (2009)</td>
</tr>
</tbody>
</table>

**Top 10 causes of morbidity and mortality (DALYs)**

- **Communicable, maternal, nutritional, and respiratory**
- **Diabetes mellitus**
- **Ischemic heart disease**
- **Chronic kidney disease**
- **Road injury**
- **Interpersonal violence**
- **Hepatitis of the liver**
- **Congenital anomalies**
- **Lower respiratory infections**
- **Major depressive disorder**

**HUMAN RESOURCES FOR HEALTH**

**Availability**

<table>
<thead>
<tr>
<th>TO MEET THRESHOLDS BY 2035, REQUIRES:</th>
<th>FEASIBILITY</th>
<th>POPULATION (MILLIONS)</th>
<th>DENSITY OF SHPs (Skilled Health Professional) PER 10,000 POPULATION (Estimated 2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0% increase to meet 22.8/10,000 threshold</td>
<td>Most likely</td>
<td>117.9</td>
<td>0.150</td>
</tr>
<tr>
<td>0% increase to meet 34.5/10,000 threshold</td>
<td>Somewhat likely</td>
<td>117.9</td>
<td>0.60</td>
</tr>
<tr>
<td>38% increase to meet 59.4/10,000 threshold</td>
<td>Least likely</td>
<td>117.9</td>
<td>0.90</td>
</tr>
</tbody>
</table>

**Acceptability**

1.9 Nurses to 1 Physician is **below the OECD average (2.8:1)**.

**Quality**

Is there evidence that the country has mechanisms in place to:

- **ACCREDIT** training institutions for:
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

- **REGULATE**:
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

- **LICENSE/RE-LICENSE**:
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

**HRH Governance**

- **Leadership and Partnership**
- **Policy and Management**
- **Strategy/Plan and Finance**

A UNIVERSAL TRUTH: NO HEALTH WITHOUT A WORKFORCE

**Disability-adjusted life years (DALYs)** quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.


**See Annex 1 for full explanation on country profile methods and sources.**
MOROCCO

In 2011, a new Constitution defined access to health services as a right. A Strategy for the Health Sector was prepared in 2012, and in July 2013 a policy document was presented to stakeholders in a national conference. It proposes scaling up human resources for health to progress rapidly towards universal health coverage. A new health insurance scheme (RAMED) has been developed to cover populations with no access to social insurance. Morocco is on track to achieving the health Millennium Development Goals, but universal health coverage is a major challenge, since population growth is high and the country is experiencing a rapid demographic and epidemiological transition. The Ministry of Health considers that health workers do not acquire all the competencies corresponding to the needs and expectations of the population. The density of health personnel is below the indicative thresholds needed to meet basic needs, and there is potential to improve the efficiency of the skills mix. The nurse-to-population ratio is about half the average in the Eastern Mediterranean Region. Geographical imbalances in the distribution of physicians remain important.

**POPULATION AND HEALTH**

Population (all 800c): proportion under 15%: 31.6; 20.8 (2010); proportion over 60%: 7 (2010).


Population living on <$1 PPP int. $ a day: 2.52 (2007).

Total expenditure on health as a percentage of gross domestic product: 6.0 (2011).

General government expenditure on health as a percentage of total expenditure on health: 34 (2011).

External resources for health as a percentage of total expenditure on health: 0.4 (2011).

Life expectancy at birth (years) [all; female; male]: 72; 74; 70 (2011).

Total fertility rate (per woman): 2.3 (2010).

Neonatal mortality rate (per 1 000 live births): 19 (2011).

Infant mortality rate (per 1 000 live births): 28 (2011).

Under-five mortality rate (per 1 000 live births): 32 (2010).


Births attended by skilled health personnel (%) (2010): 73.6.

Antenatal care coverage - at least one visit (%): 77.1 (2011).

Antenatal care coverage - at least four visits (%): 63.9 (2011).


Neonatal mortality rate (per 1 000 live births): 19 (2011).

Total fertility rate (per woman): 2.3 (2010).

Life expectancy at birth (years) [all; female; male]: 72; 74; 70 (2011).

Total fertility rate (per woman): 2.3 (2010).

Neonatal mortality rate (per 1 000 live births): 19 (2011).

Infant mortality rate (per 1 000 live births): 28 (2011).

Under-five mortality rate (per 1 000 live births): 32 (2010).


Births attended by skilled health personnel (%) (2010): 73.6.

Antenatal care coverage - at least one visit (%): 77.1 (2011).

Antenatal care coverage - at least four visits (%) (2011): 63.9.

Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%): 99 (2011).

**HUMAN RESOURCES FOR HEALTH**

**AVAILABILITY**

TO MEET THRESHOLDS BY 2035, REQUIRES:

83% increase to meet 22.8/10 000 threshold

177% increase to meet 34.5/10 000 threshold

376% increase to meet 59.4/10 000 threshold

**FEASIBILITY**

**POPULATION (MILLIONS)**

**DENSITY OF SHPs (Skilled Health Professional) PER 10 000 POPULATION (Estimated 2010)**

**ACCESSIBILITY**

**SUB-NATIONAL LOW** 1.4 Nurses TO 1 Physician

**NATIONAL AVERAGE** 1.6 Nurses

**SUB-NATIONAL HIGH**

**HEALTH SYSTEM PERFORMANCE**

**QUALITY**

Is there evidence that the country has mechanisms in place to:

**ACCREDIT** training institutions for:

Dentists

Midwives

Nurses

Pharmacists

Physicians

**REGULATE:**

Dentists

Midwives

Nurses

Pharmacists

Physicians

**LICENSE/RE-LICENSE:**

Dentists

Midwives

Nurses

Pharmacists

Physicians

**HRH GOVERNANCE**

Is there evidence that the country is adopting recommended good practices on HRH:

Leadership and Partnership

Is there government leadership on health workforce policy and management?

Policy and Management

Is there existing health workforce policy and human resource management:

related to population health needs?

informed by data and strategic intelligence?

addressing pre-service education?

addressing geographical distribution and retention?

addressing health workforce performance (e.g. competence, responsiveness and productivity)?

addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

Strategic/Plan and Finance

Is there a national HRH strategy/plan resulting from the above mechanisms? For which period? Does the strategy/plan account for the financial costs and resource requirements to implement it?

**COUNTRY PROFILES**

*Equal to the total of physicians (N = 20 682; 2009) and nursing and midwifery personnel (N = 29 689; 2009) divided by the 2010 population (N = 31 642 000).


**See Annex 1 for full explanation on country profile methods and sources.**
Almost a third of the population (30%) is deemed to lack access to health services, and 50% have access to high-quality care. Despite progress, maternal and child mortality remain high, and there is a high burden of communicable diseases. There are a number of important health workforce challenges: the availability of skilled health professionals is low and there are both geographical and financial inequities in access. Although the percentage of women doctors is quite high and the ratio of nurses to physicians is above the OECD average, this may be a consequence of insufficient numbers of physicians, rather than an indicator of adequate skill of the workforce. Accreditation, regulation and licensing mechanisms need to be strengthened in order to improve the quality of the workforce. At the policy level, there is willingness to make human resources for health a priority and a Human Resource Development Plan (2008–2015) has been created, which will, however, need to be adequately funded.

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from disability-adjusted life years (DALYs) to physicians is above the OECD average (2.8:1):

**HUMAN RESOURCES FOR HEALTH**

### Feasibility of achieving thresholds:
- **Most likely**
- **Somewhat likely**
- **Least likely**

#### TO MEET THRESHOLDS BY 2035, REQUIRES:

<table>
<thead>
<tr>
<th>Threshold</th>
<th>Most likely</th>
<th>Somewhat likely</th>
<th>Least likely</th>
</tr>
</thead>
<tbody>
<tr>
<td>1196% increase to meet</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>22.8/10 000 threshold</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1864% increase to meet</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>34.5/10 000 threshold</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3282% increase to meet</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>59.4/10 000 threshold</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

#### POPULATION AND HEALTH

<table>
<thead>
<tr>
<th>Component</th>
<th>2010</th>
<th>2015</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
<th>2035</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all 100%)</td>
<td>24.4</td>
<td>4.5</td>
<td>6.7</td>
<td>9.1</td>
<td>11.3</td>
<td>13.8</td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>2.5</td>
<td>(2010-2015)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>31</td>
<td>42</td>
<td>53</td>
<td>64</td>
<td>75</td>
<td>86</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>970</td>
<td>1000</td>
<td>1025</td>
<td>1048</td>
<td>1071</td>
<td>1095</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $)</td>
<td>59.4</td>
<td>43.4</td>
<td>37.4</td>
<td>31.4</td>
<td>25.4</td>
<td>20.4</td>
</tr>
<tr>
<td>Total expenditure on health (% of GDP)</td>
<td>3.8</td>
<td>3.5</td>
<td>3.2</td>
<td>2.9</td>
<td>2.6</td>
<td>2.3</td>
</tr>
<tr>
<td>External resources for healthcare (% of total population)</td>
<td>63.8</td>
<td>65.7</td>
<td>67.6</td>
<td>70.1</td>
<td>72.6</td>
<td>75.9</td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
<td>52.3</td>
<td>52.3</td>
<td>52.3</td>
<td>52.3</td>
<td>52.3</td>
<td>52.3</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>4.9</td>
<td>4.6</td>
<td>4.3</td>
<td>4.0</td>
<td>3.7</td>
<td>3.4</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1 000 live births)</td>
<td>34</td>
<td>30</td>
<td>26</td>
<td>22</td>
<td>18</td>
<td>14</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1 000 live births)</td>
<td>103</td>
<td>90</td>
<td>80</td>
<td>70</td>
<td>60</td>
<td>50</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100 000 live births)</td>
<td>388</td>
<td>350</td>
<td>325</td>
<td>300</td>
<td>275</td>
<td>250</td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>54.3</td>
<td>56.7</td>
<td>59.2</td>
<td>61.6</td>
<td>64.0</td>
<td>66.4</td>
</tr>
<tr>
<td>Antenatal care coverage at least one visit (%)</td>
<td>90.6</td>
<td>92.1</td>
<td>93.7</td>
<td>95.2</td>
<td>96.7</td>
<td>98.2</td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>–</td>
<td>–</td>
<td>–</td>
<td>–</td>
<td>–</td>
<td>–</td>
</tr>
</tbody>
</table>

#### HUMAN RESOURCES FOR HEALTH

<table>
<thead>
<tr>
<th>Occupation</th>
<th>Quality</th>
<th>N (%)</th>
<th>2010</th>
<th>2015</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
<th>2035</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Physicians</strong></td>
<td>11.3</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td><strong>Nurses</strong></td>
<td>0.3</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td><strong>Midwives</strong></td>
<td>0.2</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td><strong>Dentists</strong></td>
<td>1.7</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td><strong>Pharmacists</strong></td>
<td>1.7</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td><strong>Physiotherapists</strong></td>
<td>0.2</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td><strong>Dental auxiliaries</strong></td>
<td>0.3</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td><strong>Other health personnel</strong></td>
<td>0.3</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
<td>100</td>
</tr>
</tbody>
</table>

#### STRATEGY/PLAN AND FINANCE

<table>
<thead>
<tr>
<th>Strategy/Plan and Finance</th>
<th>2008-2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>Does the strategy account for the financial costs and resource requirements to implement it?</td>
<td>Yes</td>
</tr>
</tbody>
</table>

**Note:** *See Annex 1 for full explanation on country profile methods and sources.*
Although many essential services are nominally free of charge, particularly to poor and marginalized groups, there is evidence of inadequate resources to meet demand, and out-of-pocket payments constitute 62% of total health expenditure. As a low-income country with predominantly rural population, communicable diseases remain the greatest source of DALYs lost, although their burden is declining. Further, Nepal has made good progress towards reducing maternal and infant mortality, and is on track to meet both Millennium Development Goals 4 and 5. However, the availability of physicians, nurses and midwives is still low, and there is limited likelihood of scaling up to meet indicative thresholds by 2035. There may also be challenges in acceptability, with only one quarter of physicians being women and a ratio of nurses to physicians below the OECD average. Regulation and accreditation mechanisms are in place through the various health professional councils.

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from most likely to least likely:

1. Lower respiratory infections
2. Diarrhoeal diseases
3. Lower respiratory infections
4. Diarrhoeal diseases
5. Lower respiratory infections
6. Diarrhoeal diseases
7. Lower respiratory infections
8. Diarrhoeal diseases
9. Lower respiratory infections
10. Diarrhoeal diseases
A social health insurance mechanism covers about 18% of the population. There is limited financial protection, and out-of-pocket costs are high. Certain communicable diseases remain important causes of mortality and morbidity, but noncommunicable diseases are the rising burden. The density of skilled health professionals is currently very low, but with relatively slow population growth, it may be feasible to meet the 22.8 per 10,000 population indicative threshold by 2035. The distribution of physicians also shows persistent regional disparities, posing challenges to accessibility; the financial incentives should be improved to address this challenge. Although the ratio of nurses to doctors presented here is above the OECD average, other evidence points to an excessive reliance on physicians and a scarcity of nurses. Quality control mechanisms of the workforce also appear to require improvement, in particular in relation to setting up accreditation mechanisms for health education institutions and strengthening the regulation and licensing of health workers.

### POPULATION AND HEALTH

<table>
<thead>
<tr>
<th>Population (all (000s); proportion under 15 (%); proportion over 60 (%))</th>
<th>5.8; 34.6</th>
<th>(2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Annual population growth rate (%)</td>
<td>1.4</td>
<td>(2010)</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>58</td>
<td>(2011)</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>3730</td>
<td>(2011)</td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>10.1</td>
<td>(2011)</td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>54</td>
<td>(2011)</td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>10.8</td>
<td>(2011)</td>
</tr>
<tr>
<td>Life expectancy at birth (years); [all; female; male]</td>
<td>73; 76; 70</td>
<td>(2011)</td>
</tr>
<tr>
<td>Total fertility rate (per 1,000 live births)</td>
<td>2.6</td>
<td>(2010)</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1,000 live births)</td>
<td>12</td>
<td>(2011)</td>
</tr>
<tr>
<td>Infant mortality rate (per 1,000 live births)</td>
<td>22</td>
<td>(2011)</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1,000 live births)</td>
<td>26</td>
<td>(2011)</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100,000 live births)</td>
<td>95</td>
<td>(2010)</td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>73.7</td>
<td>(2007)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>95.2</td>
<td>(2007)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>77.7</td>
<td>(2007)</td>
</tr>
<tr>
<td>Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)</td>
<td>98</td>
<td>(2011)</td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>7.0</td>
<td>(2007)</td>
</tr>
</tbody>
</table>

### Top 10 causes of morbidity and mortality (DALYs)

- Noncommunicable:
  - Ischemic heart disease
  - Chronic kidney diseases
  - Diabetes mellitus
  - Cerebrovascular disease

- Communicable, maternal, neonatal, and nutrition
  - Lower respiratory infections
  - Congenital anomalies
  - Preterm birth complications
  - Diarrhea diseases

- Noncommunicable:
  - Major depressive disorder
  - Low back pain

### HUMAN RESOURCES FOR HEALTH

#### AVAILABILITY

<table>
<thead>
<tr>
<th>TO MEET THRESHOLDS BY 2020, REQUIRES:</th>
<th>Most likely</th>
<th>Somewhat likely</th>
<th>Least likely</th>
</tr>
</thead>
<tbody>
<tr>
<td>122% increase to meet 22.8/10,000 threshold</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>236% increase to meet 34.5/10,000 threshold</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>479% increase to meet 59.4/10,000 threshold</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

#### ACCESSIBILITY

| GEOGRAPHICAL DISTRIBUTION OF PHYSICIANS (density per 10,000 population) |
|-----------------------------|-----------------|-----------------|
| SUB-NATIONAL LOW | 1.0 Physicians |
| NATIONAL AVERAGE | 3.7 Physicians |
| SUB-NATIONAL HIGH | 7.0 Physicians |

#### ACCEPTABILITY

| The ratio of nurses to physicians is ABOVE the OECD average. |
|-----------------------------|-----------------|
| 2.9 Nurses | TO | 1 Physician |

#### QUALITY

**ACCREDIT** training institutions for:
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**REGULATE:**
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**LICENSE/RE-LICENSE:**
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**HUMAN RESOURCES FOR HEALTH**

**LEADERSHIP AND PARTNERSHIP**

- Is there evidence that the country is adopting recommended good practices on HRH?

**POLICY AND MANAGEMENT**

- Does the strategy/plan account for the following mechanisms?
  - Addressing geographical distribution and retention?
  - Addressing pre-service education?
  - Informing by data and strategic intelligence?
  - Addressing health workforce performance (e.g. competence, responsiveness and productivity)?
  - Addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

**STRATEGY/PLAN AND FINANCE**

- Is there a national HRH strategy/plan resulting from the above mechanisms?

---

**NICARAGUA**

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

#### Disability-adjusted life years (DALYs)

- Ischemic heart disease
- Lower respiratory infections
- Congenital anomalies
- Diarrhea diseases
- Major depressive disorder
- Chronic kidney diseases
- Diabetes mellitus
- Cerebrovascular disease

---

**IS THERE EVIDENCE THAT THE COUNTRY IS ADOPTING RECOMMENDED GOOD PRACTICES ON HRH?**

- Is there evidence that the country is adopting recommended good practices on HRH?

---

**LEADERSHIP AND PARTNERSHIP**

- Does the strategy/plan account for the following mechanisms?
  - Addressing geographical distribution and retention?
  - Addressing pre-service education?
  - Informing by data and strategic intelligence?
  - Addressing health workforce performance (e.g. competence, responsiveness and productivity)?
  - Addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

---

**POLICY AND MANAGEMENT**

- Does the strategy/plan account for the following mechanisms?
  - Addressing geographical distribution and retention?
  - Addressing pre-service education?
  - Informing by data and strategic intelligence?
  - Addressing health workforce performance (e.g. competence, responsiveness and productivity)?
  - Addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

---

**STRATEGY/PLAN AND FINANCE**

- Is there a national HRH strategy/plan resulting from the above mechanisms?

---

**IS THERE EVIDENCE THAT THE COUNTRY IS ADOPTING RECOMMENDED GOOD PRACTICES ON HRH?**

- Is there evidence that the country is adopting recommended good practices on HRH?

---

**LEADERSHIP AND PARTNERSHIP**

- Does the strategy/plan account for the following mechanisms?
  - Addressing geographical distribution and retention?
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  - Addressing health workforce performance (e.g. competence, responsiveness and productivity)?
  - Addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

---

**POLICY AND MANAGEMENT**

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  - Addressing geographical distribution and retention?
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  - Informing by data and strategic intelligence?
  - Addressing health workforce performance (e.g. competence, responsiveness and productivity)?
  - Addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

---

**STRATEGY/PLAN AND FINANCE**

- Is there a national HRH strategy/plan resulting from the above mechanisms?

---

**IS THERE EVIDENCE THAT THE COUNTRY IS ADOPTING RECOMMENDED GOOD PRACTICES ON HRH?**

- Is there evidence that the country is adopting recommended good practices on HRH?
Norway's health system ensures universal health coverage through the tax-based National Insurance Scheme. Norway has one of the highest health expenditure in the world, at more than US$ 4000 per person in 2010. Government expenditure on health amounts to nearly 86% of total health expenditure; private out-of-pocket expenditure is mainly for outpatient dental care and pharmaceuticals. The overall availability of health personnel is good, with a high density of physicians and nurses and a ratio of nurses to physicians above the OECD average. However, the country's demographic and geographical conditions create workforce distribution and recruitment challenges in rural areas, particularly in relation to dentists, contributing to health inequalities. Nevertheless, evidence indicates good performance across the domains of availability, acceptability and quality. Norway is one of the largest international development aid donors, exceeding the United Nation's official development assistance target of 0.7% of GDP in 2012.
Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

**Top 10 causes of morbidity and mortality (DALYs)**
- Communicable, maternal, neonatal, and nutritional
- Non-communicable
- External resources for health as a percentage of gross domestic product (%)
- Life expectancy at birth (years): [female; male]
- Total fertility rate (per woman)
- Neonatal mortality rate (per 1 000 live births)
- Infant mortality rate (per 1 000 live births)
- Under-five mortality rate (per 1 000 live births)
- Maternal mortality ratio (per 100 000 live births)
- Births attended by skilled health personnel (%)
- Antenatal care coverage - at least four visits (%)
- Postnatal care visit within two days of birth (%)
- Disability-adjusted life years (DALYs)
The Ministry of Health (80%) and the Seguro Social de Salud de Perú (EsSalud) (30%) cover 90% of the population. The remaining 10% receive services from the private sector, the Armed Forces and the National Police. The Integral Health Insurance (Seguro Integral de Salud – SIS) covers the informal economy workers, self-employed in rural areas and the unemployed and their families. Since Peru’s system is decentralized, basic health services are defined locally according to the financial resources available and organization of services. Peru has a low health workforce density and faces geographical distribution imbalances: there are 7.7 physicians per 10,000 habitants in Lima versus less than 4.0 in rural regions such as Andean and Amazon jungle. Other types of health workers such as nurses (1 per physician) and midwives have a similar situation. The country needs strengthening of the information system for human resources for health and of the regulation of the quality of health professional education and practice. A plan for human resources for health (2010–2014) has been designed to address these challenges.

### POPULATION AND HEALTH

<table>
<thead>
<tr>
<th>Indicator</th>
<th>2010</th>
<th>2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all 800000): proportion under 15%</td>
<td>29.3</td>
<td>30.9</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>77.2</td>
<td></td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>9440</td>
<td></td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $)</td>
<td>4.91</td>
<td></td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>4.6</td>
<td></td>
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<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>56</td>
<td></td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>1.1</td>
<td></td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
<td>77; 78; 75</td>
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</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>2.5</td>
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<tr>
<td>Neonatal mortality rate (per 1 000 live births)</td>
<td>9</td>
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<tr>
<td>Infant mortality rate (per 1 000 live births)</td>
<td>14</td>
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</tr>
<tr>
<td>Under-five mortality rate (per 1 000 live births)</td>
<td>18</td>
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<tr>
<td>Neonatal mortality rate (per 1 000 live births)</td>
<td>8</td>
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<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>85.9</td>
<td></td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>95.4</td>
<td></td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>94.2</td>
<td></td>
</tr>
<tr>
<td>Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)</td>
<td>91</td>
<td></td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>91.5</td>
<td></td>
</tr>
</tbody>
</table>

### HUMAN RESOURCES FOR HEALTH

#### TO MEET_THRESHOLDS

<table>
<thead>
<tr>
<th>Year</th>
<th>Physicians</th>
<th>Midwives</th>
<th>Nurses</th>
<th>Pharmacists</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>2.8</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2015</td>
<td>9.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2020</td>
<td>15.4</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

#### FEASIBILITY

- 33% increase to meet 22.8/10 000 threshold
- 102% increase to meet 34.5/10 000 threshold
- 247% increase to meet 59.4/10 000 threshold

### ACCESSIBILITY

- **Sub-National Low**
- **National Average**
- **Sub-National High**

### ACCEPTABILITY

#### The ratio of nurses to physicians is **below** the OECD average (2.8:1).

#### QUALITY

- **ACREDIT** training institutions for:
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

- **REGULATE:**
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

- **LICENSE/RE-LICENSE:**
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

### HRH GOVERNANCE

- **Is there evidence that the country is adopting recommended good practices on HRH:**
  - Leadership and Partnership
  - Policy and Management

- **Is there evidence that the country is adopting recommended good practices on HRH:**
  - related to population health needs?
  - informed by data and strategic intelligence?
  - addressing pre-service education?
  - addressing geographical distribution and retention?
  - addressing health workforce performance (e.g. competence, responsiveness and productivity)?
  - addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

### Strategy/Plan and Finance

- **Is there a national HRH strategy/plan resulting from the above mechanisms?**
  - For which period?
  - Does the strategy/plan account for the financial costs and resource requirements to implement it?

---

*Equal to the total of physicians (N= 27 272; 2009), nurses (N= 28 117; 2009) and midwives (N= 9 555; 2009) divided by the 2010 population (N= 29 263 000).


**See Annex 1 for full explanation on country profile methods and sources.
PhilHealth coverage is theoretically available to the entire population. Funding for the scheme varies based on the population covered, although most funds come from general taxation. The service delivery system is 61% private and 39% public. PhilHealth beneficiaries have access to a comprehensive package of services. The Philippines is the largest exporter of nurses worldwide. As a result of this nurse brain drain, the Philippine health care system has experienced challenges, including numerous hospital closures and high nurse turnover. Most physicians (56%) are women. There are disparities in distribution of the health workforce. Some specific policies have been implemented to address the accessibility issue such as the Nurses Assigned to Rural Service programme or the Doctors to the Barrios programme. Mechanisms for regulating and licensing the health workforce are in place, but the evidence of accreditation for private nursing schools is scarce. A new National Database of Human Resources for Health Information System that requires facilities to register their professionals to build a database of human resources for health will attempt to address challenges in the accessibility, acceptability, availability and quality of the health workforce.

**POPULATION AND HEALTH**

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Description</th>
<th>2010</th>
<th>2015</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all 100s); proportion under 15 %; proportion over 60%</td>
<td>93.4; 25; 6</td>
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<td></td>
<td></td>
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<tr>
<td>Average annual rate of population change (%)</td>
<td>1.7</td>
<td></td>
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</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>49</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>4140</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>18.42</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>4.1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>33</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>2.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Life expectancy at birth (years); [all; female; male]</td>
<td>69; 72; 66</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>3.1</td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1 000 live births)</td>
<td>12</td>
<td></td>
<td></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Infant mortality rate (per 1 000 live births)</td>
<td>29</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Under-five mortality rate (per 1 000 live births)</td>
<td>25; 22-30</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100 000 live births)</td>
<td>95 [66-140]</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>62.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>91.1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>77.8</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)</td>
<td>80</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>76.9</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Human Resources for Health**

**Availability**

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Description</th>
<th>2010</th>
<th>2015</th>
<th>2020</th>
<th>2030</th>
</tr>
</thead>
<tbody>
<tr>
<td>Physicians</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Midwives</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Nurses</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pharmacists</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Physicians</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Acceptability**

The ratio of nurses to physicians is **ABOVE** the OECD average.

**Quality**

Is there evidence that the country has mechanisms in place to:

**Accredit Training Institutions for:**
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**Regulate:**
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**License/Re-License:**
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**HRH Governance**

Is there government leadership on health workforce policy and management?

Is there intersectoral and multi-stakeholder partnership to inform health workforce policy and management?

Is there a national HRH strategy/plan related to population health needs?

Is there a strategy/plan accounting for data and strategic intelligence?

Is there a strategy/plan addressing pre-service education?

Is there a strategy/plan addressing geographical distribution and retention?

Is there a strategy/plan addressing health workforce performance (e.g. competence, responsiveness and productivity)?

Is there a strategy/plan addressing international mobility of health workers and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

Is there government leadership on health workforce policy and management?

Is there a strategy/plan resulting from the above mechanisms for which period?

Does the strategy/plan account for the financial costs and resource requirements to implement it?

---

**Notes:**
- Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going left show the percent by which DALYs have increased since 1990. Bars going right show the percent by which DALYs have decreased.
- "0 Percent" indicates the DALYs are lower than 0.5
day. **"Thresholds**

---

**Results:**

**Leadership and Partnership**

- Yes
- Partial
- No

---

**Phishing:**

A UNIVERSAL TRUTH: NO HEALTH WITHOUT A WORKFORCE

72
Most likely
Least likely
Clean
SOUTH AFRICA

South Africa’s health system comprises a public-private mix, characterized by entrenched maldistribution of resources dating back to the apartheid era, and with inefficiency and inequity that contribute to falling short of the health Millennium Development Goals. Steps have been taken to put the country on a trajectory of achieving universal health coverage through a national health insurance system. The focus on human resources for health has increased as part of a 2011 strategic plan, driven by the very high burden of HIV, tuberculosis and maternal and child diseases. The ratio of nurses to physicians is above the OECD average, and the percentage of women physicians is 30%. Mechanisms for accreditation, regulation and licensing of the health workforce are in place, and some evidence indicates their efficiency. Despite some good progress, availability and accessibility still present challenges. The density of physicians is well below OECD standards, with a great variation in density of physicians between regions. Migration flows to high-income countries are important, partially compensated by inflows from poorer neighboring countries. Recently these flows have been reduced significantly, especially for nurses.

Population and Health

<table>
<thead>
<tr>
<th>Population (all 100%): proportion under 15 (%); proportion over 60 (%)</th>
<th>51.5; 30; 7 (2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Average annual rate of population change (%)</td>
<td>0.8 (2010-2015)</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>62 (2011)</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>10710 (2011)</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>13.77; 2009 (2010)</td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of GDP</td>
<td>59.4/10 000 threshold</td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of GDP</td>
<td>22.8/10 000 threshold</td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>40</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>2.5 (2010)</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1 000 live births)</td>
<td>19 (2011)</td>
</tr>
<tr>
<td>Infant mortality rate (per 1 000 live births)</td>
<td>35 (2011)</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1 000 live births)</td>
<td>47 [32-60] (2011)</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100 000 live births)</td>
<td>72 [50-95] (2010)</td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>72 (2011)</td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>50; 60; 57 (2011)</td>
</tr>
</tbody>
</table>

Top 10 causes of morbidity and mortality (DALYs)

<table>
<thead>
<tr>
<th>Cause</th>
<th>DALYs %</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lower respiratory infections</td>
<td>7.2</td>
</tr>
<tr>
<td>Diarrheal diseases</td>
<td>7.2</td>
</tr>
<tr>
<td>Lower respiratory infections</td>
<td>4.6</td>
</tr>
<tr>
<td>Diarrheal diseases</td>
<td>4.6</td>
</tr>
<tr>
<td>Lower respiratory infections</td>
<td>4.6</td>
</tr>
<tr>
<td>Diarrheal diseases</td>
<td>4.6</td>
</tr>
<tr>
<td>Lower respiratory infections</td>
<td>4.6</td>
</tr>
<tr>
<td>Diarrheal diseases</td>
<td>4.6</td>
</tr>
<tr>
<td>Lower respiratory infections</td>
<td>4.6</td>
</tr>
<tr>
<td>Diarrheal diseases</td>
<td>4.6</td>
</tr>
</tbody>
</table>

Human Resources for Health

<table>
<thead>
<tr>
<th>Availability</th>
<th>Feasibility</th>
<th>Population (millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>To meet thresholds by 2025, requires:</td>
<td>Most likely</td>
<td>Somewhat likely</td>
</tr>
<tr>
<td>0% increase to meet 22.8/10 000 threshold</td>
<td>–</td>
<td>–</td>
</tr>
<tr>
<td>0% increase to meet 34.5/10 000 threshold</td>
<td>–</td>
<td>–</td>
</tr>
<tr>
<td>59% increase to meet 59.4/10 000 threshold</td>
<td>–</td>
<td>–</td>
</tr>
</tbody>
</table>

Acceptability

The ratio of nurses to physicians is above the OECD average.

<table>
<thead>
<tr>
<th>Acceptability</th>
<th>4.8 Nurses</th>
<th>1 Physician</th>
</tr>
</thead>
<tbody>
<tr>
<td>Top 10 causes of morbidity and mortality (DALYs)</td>
<td>HIV/AIDS</td>
<td>Diarrheal diseases</td>
</tr>
<tr>
<td></td>
<td>Tuberculosis</td>
<td>Lower respiratory infections</td>
</tr>
<tr>
<td></td>
<td>Chronic obstructive pulmonary disease</td>
<td>Interpersonal violence</td>
</tr>
<tr>
<td></td>
<td>Major depressive disorder</td>
<td>Alzheimer’s disease</td>
</tr>
</tbody>
</table>

Quality

Is there evidence that the country has mechanisms in place to:

<table>
<thead>
<tr>
<th>Mechanism</th>
<th>Yes</th>
<th>Partial</th>
<th>No</th>
<th>Insufficient data</th>
</tr>
</thead>
<tbody>
<tr>
<td>ACCREDIT: training institutions for</td>
<td>Dentists</td>
<td>Midwives</td>
<td>Nurses</td>
<td>Pharmacists</td>
</tr>
<tr>
<td></td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>REGULATE:</td>
<td>Dentists</td>
<td>Midwives</td>
<td>Nurses</td>
<td>Pharmacists</td>
</tr>
<tr>
<td></td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>LICENSE/RE-LICENSE:</td>
<td>Dentists</td>
<td>Midwives</td>
<td>Nurses</td>
<td>Pharmacists</td>
</tr>
<tr>
<td></td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

South Africa: Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.
The structure of the health system in Spain matches the country’s decentralized nature, and the management competencies of health care services have progressively been transferred from the central government to the Autonomous Communities. Due to the economic crisis, the sustainability of the health system in Spain has been severely affected. Recent measures (a royal decree in 2012) have shifted health coverage from universal to employment based, implicating limited access for those without a legal residence permit. Accessibility, acceptability and quality still show room for improvement. The ratio of nurses to physicians is below the OECD average, and the density of physicians varies greatly between Autonomous Communities. Planning and regulation of human resources for health vary from one Autonomous Community to another. There is no national plan for human resources for health; there is a proposal to create an integrated national registry of health professionals scheduled for 2013.

**POPULATION AND HEALTH**

- Population (all 800s): proportion under 15 %; proportion over 66 %  
  46.2; 15; 22 (2010)  
- Average annual rate of population change %  
  0.6 (2010-2015)  
- Population living in urban areas %  
  77 (2011)  
- Gross national income per capita (PPP int. $)  
  31400 (2011)  
- Population living on <$1 (PPP int. $) a day %  
  –  
- Total expenditure on health as a percentage of gross domestic product %  
  9.6 (2011)  
- General government expenditure on health as a percentage of total expenditure on health %  
  74 (2011)  
- External resources for health as a percentage of total expenditure on health %  
  –  
- Life expectancy at birth (years) [alt: female; male]  
  82, 85, 79 (2011)  
- Total fertility rate (per woman)  
  1.5 (2010)  
- Neonatal mortality rate (per 1,000 live births)  
  3 (2011)  
- Infant mortality rate (per 1,000 live births)  
  4 (2011)  
- Under-five mortality rate (per 1,000 live births)  
  4 [4-5] (2011)  
- Maternal mortality ratio (per 100,000 live births)  
  6 [4-7] (2010)  
- Births attended by skilled health personnel %  
  –  
- Antenatal care coverage - at least four visits %  
  –  
- Antenatal care coverage - at least one visit %  
  –  
- Antenatal care coverage - at least four visits %  
  –  
- Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds %  
  97 (2011)  
- Postnatal care visit within two days of birth %  
  –  

**Top 10 causes of morbidity and mortality (DALYs)**

- Communicable, maternal, neonatal, and nutritional conditions
- Non-communicable conditions
- Injuries

- Ischemic heart disease
- Cerebrovascular disease
- Lower back pain
- Major depressive disorder
- Diabetes mellitus
- Falls
- Trachea, bronchus, and lung cancers
- Alzheimer’s disease and other dementias
- Other musculoskeletal disorders
- Neck pain

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

**HUMAN RESOURCES FOR HEALTH**

**AVAILABILITY**

- Physicians
- Pharmacists
- Nurses
- Midwives
- Dentists

**Feasibility of achieving thresholds:**

- Most likely
- Somewhat likely
- Least likely

**TO MEET_THRESHOLDS_BY_2025, REQUIRES:**

- 0% increase to meet 22.8/10,000 threshold
- 0% increase to meet 34.5/10,000 threshold
- 0% increase to meet 59.4/10,000 threshold

**POPULATION (MILLIONS)**

- 31.9 Physicians
- 39.6 Physicians
- 57.4 Physicians

**DENSITY OF SHPs (Skilled Health Professional) PER 10,000 POPULATION**

- 2010
- 2015
- 2020
- 2025
- 2030
- 2035

**ACCESSIBILITY**

- Sub-National Low
- National Average
- Sub-National High

**31.9 Physicians**

- Male Physicians
- Female Physicians

**ACCEPTABILITY**

**The ratio of nurses to physicians is BELOW the OECD average (2.8:1).**

- Nurses
- Physicians

**QUALITY**

**ACREDDIT** training institutions for:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**REGULATE:**

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**LICENSE/RE-LICENSE:**

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**HRH GOVERNANCE**

- Leadership and Partnership
- Policy and Management
- Strategy/Plan and Finance

**COUNTRY PROFILES**

- SPAIN

**HRH POLICY AND STRATEGY**

- Leadership and Partnership
- Policy and Management
- Strategy/Plan and Finance

**Is there evidence that the country has mechanisms in place to:**

- Address workforce planning and regulation (e.g., public feedback, transparency, and accountability)?
- Address pre-service education and training (e.g., pre-service training in family planning, mental health)?
- Address workforce distribution and retention (e.g., incentives or other workforce development strategies)?
- Address intersectoral and multi-stakeholder partnerships to implement workforce strategies (e.g., involving the Ministry of Education and Ministry of Labour)?
- Address international mobility of health workers (e.g., agreements to facilitate movement of health professionals)?
- Address the financial costs and resource requirements to implement it?

**Is there a national HRH strategy/plan resulting from the above mechanisms?**

- For which period?
- Does the strategy/plan account for the financial costs and resource requirements to implement it?

**Leadership and Partnership**

- Is there evidence that the country is adopting recommended good practices on HRH?
- Is there evidence that the country has mechanisms in place to:
  - Address workforce planning and regulation (e.g., public feedback, transparency, and accountability)?
  - Address pre-service education and training (e.g., pre-service training in family planning, mental health)?
  - Address workforce distribution and retention (e.g., incentives or other workforce development strategies)?
  - Address intersectoral and multi-stakeholder partnerships to implement workforce strategies (e.g., involving the Ministry of Education and Ministry of Labour)?
  - Address international mobility of health workers (e.g., agreements to facilitate movement of health professionals)?
  - Address the financial costs and resource requirements to implement it?

**Policy and Management**

- Is there a national HRH strategy/plan resulting from the above mechanisms?
- For which period?
- Does the strategy/plan account for the financial costs and resource requirements to implement it?

**Strategy/Plan and Finance**

- Is there a national HRH strategy/plan resulting from the above mechanisms?
- For which period?
- Does the strategy/plan account for the financial costs and resource requirements to implement it?

**Is there evidence that the country is adopting recommended good practices on HRH:**

- Leadership and Partnership
- Policy and Management
- Strategy/Plan and Finance

**Is there evidence that the country is adopting recommended good practices on HRH:**

- Leadership and Partnership
- Policy and Management
- Strategy/Plan and Finance

**Feasibility of achieving thresholds:**

- Most likely
- Somewhat likely
- Least likely
Most public health services are available free of charge to all citizens. The main health challenge is the rising burden of noncommunicable diseases, including heart disease, stroke and diabetes. The performance of the workforce across the different dimensions is generally good, with some remaining challenges. The availability of skilled health professionals is currently above the 22.8 per 10,000 population threshold and requires only a slight increase to keep pace with population growth up to 2035; it might even be feasible to meet the higher 34.5 per 10,000 population threshold. There is, however, a skewed distribution of staff towards urban areas, which affects accessibility. The ratio of nurses to physicians is above the OECD average. In terms of indicators of quality, there may be scope for improvement in accreditation of educational institutions. Improving in-service training is another area in need of attention. There is a strong policy backing for developing human resources for health, including a costed strategic plan (2009–2018), but better information systems on human resources for health are required.

### POPULATION AND HEALTH

**Population (all 1000s); proportion under 15 (%); proportion over 60 (%):**
- 20.8; 25; 12 (2010)

**Average annual rate of population change (%):**
- 0.8 (2010-2015)

**Population living in urban areas (%):**
- 15 (2011)

**Gross national income per capita (PPP int. $):**
- 5520 (2011)

**Population living on <$1 (PPP int. $) a day (%):**
- 7.04 (2007)

**Total expenditure on health as a percentage of gross domestic product (%):**
- 3.4 (2011)

**General government expenditure on health as a percentage of total expenditure on health (%):**
- 45 (2011)

**External resources for health as a percentage of total expenditure on health (%):**
- 2.7 (2011)

**Life expectancy at birth (years); [all; female; male]:**
- 75; 76; 71 (2011)

**Total fertility rate (per woman):**
- 2.3 (2010)

**Neonatal mortality rate (per 1,000 live births):**
- 8 (2011)

**Infant mortality rate (per 1,000 live births):**
- 11 (2011)

**Under-five mortality rate (per 1,000 live births):**
- 12 (2010-2013)

**Maternal mortality ratio (per 100,000 live births):**
- 135 (2010-2013)

**Births attended by skilled health personnel (%):**
- 98.6 (2011)

**Antenatal care coverage - at least one visit (%):**

**Antenatal care coverage - at least four visits (%):**
- 92.5 (2007)

**Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%):**
- 99 (2011)

**Postnatal care visit within two days of birth (%):**
- 70.8 (2007)

### ACCESSIBILITY

#### GEOGRAPHICAL DISTRIBUTION OF PHYSICIANS

<table>
<thead>
<tr>
<th>Density per 10,000 population</th>
</tr>
</thead>
<tbody>
<tr>
<td>Physicians</td>
</tr>
<tr>
<td>3.1 Sub-national Low</td>
</tr>
<tr>
<td>4.9 National Average</td>
</tr>
<tr>
<td>0.3 Sub-national High</td>
</tr>
</tbody>
</table>

#### ACCEPTABILITY

The ratio of nurses to physicians is **above** the OECD average.

#### QUALITY

**ACREDIT training institutions for:**
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**REGULATE:**
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**LICENSE/RE-LICENSE:**
- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

### HUMAN RESOURCES FOR HEALTH

#### AVAILABILITY

**Feasibility of achieving thresholds:**
- Most likely
- Somewhat likely
- Least likely

**POPULATION (MILLIONS):**

<table>
<thead>
<tr>
<th>Year</th>
<th>Physicians</th>
<th>Midwives</th>
<th>Nurses</th>
<th>Pharmacists</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>2015</td>
<td>2020</td>
<td>2025</td>
<td>2030</td>
<td>2035</td>
</tr>
</tbody>
</table>

**POPULATION:**

- 22.8
- 34.5

**DENSITY OF SHPs (Skilled Health Professional) PER 10,000 POPULATION (Estimated 2010):**

- 5% increase to meet 22.8/10,000 threshold
- 60% increase to meet 34.5/10,000 threshold
- 175% increase to meet 59.4/10,000 threshold

**FEASIBILITY**

- Feasibility of achieving thresholds: Most likely
- Feasibility of achieving thresholds: Somewhat likely
- Feasibility of achieving thresholds: Least likely

**Thresholds**

<table>
<thead>
<tr>
<th>Year</th>
<th>Physicians</th>
<th>Midwives</th>
<th>Nurses</th>
<th>Pharmacists</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>2015</td>
<td>2020</td>
<td>2025</td>
<td>2030</td>
<td>2035</td>
</tr>
</tbody>
</table>

### HRH GOVERNANCE

**Leadership and Partnership**

- Is there government leadership on health workforce policy and management?
- Does the strategy/plan address interconnected and multi-stakeholder partnership to inform health workforce policy and management?

**Policy and Management**

- Is there existing health workforce policy and human resource management:
  - related to population health needs?
  - informed by data and strategic intelligence?
  - addressing pre-service education?
  - addressing geographical distribution and retention?
  - addressing health workforce performance (e.g. competence, responsiveness and productivity)?
  - addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?

**Strategy/Plan and Finance**

- Is there a national HRH strategy/plan resulting from the above mechanisms?
- For which period?
- Does the strategy/plan account for the financial costs and resource requirements to implement it?

**DISABILITY ADJUSTED LIFETIME DYSFUNCTIONAL YEARS (DALYs):**

- Communicable, maternal, neonatal, and nutritional
- Non-communicable
- Injury

**Top 10 causes of morbidity and mortality DALYs**

1. Ischemic heart disease
2. Lower respiratory infections
3. Cerebrovascular disease
4. Diabetic complications
5. Neuritis, peroneal
6. Ischemic stroke
7. Major depressive disorder
8. Chronic obstructive pulmonary disease
9. Road injury
10. Lower respiratory tract infections

**Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.**
SUDAN

Although there is a National Insurance Scheme for public and formal sector employees, user fees are charged for services, and out-of-pocket payments account for up to 70–80% of total health expenditure. Noncommunicable diseases are the greatest health challenge at present, and there has been limited progress towards achieving the health Millennium Development Goals. The availability of skilled health professionals is below the minimum international thresholds — few data are available on the accessibility and acceptability dimensions of the workforce. In terms of quality, evidence indicates that, on the whole, mechanisms for accreditation of educational institutions and regulation and licensing of the workforce are in place and functioning. The recently developed plan for human resources for health (2012–2016) aims to address important aspects such as the distribution, retention, quality and performance of the health workforce.

**Population and Health**

Population (all 000s; proportion under 15 %; proportion over 60 %) 26.7; 40; 6 (2010)

Average annual rate of population change (%) 2.1 (2010; 2015)

Population living in urban areas (%) 32 (2011)

Gross national income per capita (PPP int. $) 2120 (2011)

Population living on $1 (PPP int. $) a day (%) 19.80 (2009)

Total expenditure on health as a percentage of gross domestic product (%) 8.4 (2011)

General government expenditure on health as a percentage of total expenditure on health (%) 28 (2011)

External resources for health as a percentage of total expenditure on health (%) 4.5 (2011)

Life expectancy at birth (years) [all; female; male] 62, 64, 60 (2011)

Total fertility rate (per woman) 4.4 (2010)

Neonatal mortality rate (per 1 000 live births) 31 (2011)

Infant mortality rate (per 1 000 live births) 37 (2011)

Under-five mortality rate (per 1 000 live births) 86 (60-117) (2011)

Maternal mortality ratio (per 100 000 live births) 130 (80-200) (2010)

Births attended by skilled health personnel (%) 87 (2011)

Antenatal care coverage - at least one visit (%) 58 (2011)

Antenatal care coverage - at least four visits (%) 51 (2011)

Diphtheria tetanus toxoid and pertussis (DTOP+) immunization coverage among 1-year-olds (%) 93 (2011)

Postnatal care visit within two days of birth (%) 92 (2011)

**Top 10 causes of morbidity and mortality (DALYs)**

<table>
<thead>
<tr>
<th>Cause</th>
<th>DALYs (years/100 000)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lower respiratory infections</td>
<td>88</td>
</tr>
<tr>
<td>Diarrhea</td>
<td>78</td>
</tr>
<tr>
<td>Malaria</td>
<td>72</td>
</tr>
<tr>
<td>HIV/AIDS</td>
<td>64</td>
</tr>
<tr>
<td>Postmen birth complications</td>
<td>62</td>
</tr>
<tr>
<td>Neonatal encephalopathy</td>
<td>53</td>
</tr>
<tr>
<td>NMD</td>
<td>28</td>
</tr>
<tr>
<td>Protein-energy malnutrition</td>
<td>27</td>
</tr>
<tr>
<td>Sepsis and other infectious disorders of the newborn baby</td>
<td>24</td>
</tr>
</tbody>
</table>

**Human Resources for Health**

**Availability**

<table>
<thead>
<tr>
<th>TO MEET THRESHOLDS BY 2035, REQUIRES:</th>
<th>FEASIBILITY</th>
<th>POPULATION (MILLIONS)</th>
<th>DENSITY OF SHPs (Skilled Health Professional) PER 10 000 POPULATION (Estimated 2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>220% increase to meet 22.8/10 000 threshold</td>
<td>363% increase to meet 34.5/10 000 threshold</td>
<td>732% increase to meet 59.4/10 000 threshold</td>
<td></td>
</tr>
</tbody>
</table>

**Acceptability**

The ratio of nurses to physicians is ABOVE the OECD average.

**Acceptability**

3 Nurses TO 1 Physician

**Quality**

Is there evidence that the country has mechanisms in place to:

**Accredit** training institutions for:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**Regulate**:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**License/Re-license**:

- Dentists
- Midwives
- Nurses
- Pharmacists
- Physicians

**HRH Governance**

Is there evidence that the country is adopting recommended good practices on HRH:

- Leadership and Partnership
- Policy and Management
- Strategy/Plan and Finance

Is there a national HRH strategy/plan resulting from the above mechanisms?

For which period? 2012-2016

Does the strategy/plan account for the financial costs and resource requirements to implement it?

- Yes
- Partial
- No
- Insufficient data

*See Annex 1 for full explanation on country profile methods and sources.*

**SUDAN**

**Population and Health**

**Human Resources for Health**

**Acceptability**

**Quality**

**HRH Governance**
Social health insurance mechanisms, the largest of which is the Universal Coverage Scheme, cover about 98% of the population. The benefits package includes inpatient, outpatient, curative and preventive care. Noncommunicable diseases are the greatest causes of DALYs and years of life lost, with the exception of HIV infection, which is the number one cause of mortality and morbidity. Of the dimensions of availability, accessibility, acceptability and quality of the workforce, accessibility is perhaps in greatest need of attention, as disparities are observed in the geographical distribution of health workers. Availability of skilled health professionals is below the thresholds but with a good chance of scaling up before 2035. Evidence indicates that good mechanisms are in place for accrediting, regulating and licensing the health workforce. The strategic plan for human resources for health (2007–2016) includes a focus on addressing the inequitable distribution as well as other measures for scaling up and improving quality and performance.

### THAILAND

Disability-adjusted life years (DALYs) quantify both premature mortality (YLLs) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going left show the percent by which DALYs have increased since 1990. Bars going right show the percent by which DALYs have decreased.

#### Table: Population and Health

<table>
<thead>
<tr>
<th>Population (all 100s); proportion under 15 (%); proportion over 60 (%)</th>
<th>66.4; 21; 13 (2010)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Average annual rate of population change (%)</td>
<td>0.3 (2010-2015)</td>
</tr>
<tr>
<td>Population living in urban areas (%)</td>
<td>34 (2011)</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>8360 (2011)</td>
</tr>
<tr>
<td>Population living on &lt;$1 (PPP int. $) a day (%)</td>
<td>&lt;2 (2008)</td>
</tr>
<tr>
<td>Total expenditure on health as a percentage of gross domestic product (%)</td>
<td>4.1 (2011)</td>
</tr>
<tr>
<td>General government expenditure on health as a percentage of total expenditure on health (%)</td>
<td>76 (2011)</td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>0.4 (2011)</td>
</tr>
<tr>
<td>Life expectancy at birth (years) [all; female; male]</td>
<td>74; 77; 71 (2011)</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>1.6 (2010)</td>
</tr>
<tr>
<td>Neonatal mortality rate (per 1 000 live births)</td>
<td>8 (2011)</td>
</tr>
<tr>
<td>Infant mortality rate (per 1 000 live births)</td>
<td>11 (2011)</td>
</tr>
<tr>
<td>Under-five mortality rate (per 1 000 live births)</td>
<td>12 [8-17] (2011)</td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100 000 live births)</td>
<td>48 [32-72] (2010)</td>
</tr>
<tr>
<td>Births attended by skilled health personnel (%)</td>
<td>96.4 (2009)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>99.1 (2009)</td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td>79.6 (2009)</td>
</tr>
<tr>
<td>Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)</td>
<td>99 (2011)</td>
</tr>
<tr>
<td>Postnatal care visit within two days of birth (%)</td>
<td>–</td>
</tr>
</tbody>
</table>

#### Top 10 causes of morbidity and mortality (DALYs)

- Communicable, maternal, nutritional, and non-communicable diseases
- Injury
- Non-communicable diseases

<table>
<thead>
<tr>
<th>HIV/AIDS</th>
<th>Ischemic heart disease</th>
<th>Road injury</th>
<th>Cerebrovascular disease</th>
<th>Major depressive disorder</th>
<th>Lower respiratory infections</th>
<th>Liver cancer</th>
<th>Low back pain</th>
<th>Diabetes mellitus</th>
</tr>
</thead>
<tbody>
<tr>
<td>2.6</td>
<td>1.8</td>
<td>1.4</td>
<td>0.6</td>
<td>0.4</td>
<td>0.3</td>
<td>0.2</td>
<td>0.2</td>
<td>0.0</td>
</tr>
</tbody>
</table>

#### Human Resources for Health

**Availability**

<table>
<thead>
<tr>
<th>Feasibility of achieving thresholds</th>
<th>Most likely</th>
<th>Somewhat likely</th>
<th>Least likely</th>
</tr>
</thead>
<tbody>
<tr>
<td>TO MEET_THRESHOLDS BY 2035, REQUIRES:</td>
<td>32% increase to meet 22.8/10 000 threshold</td>
<td>99% increase to meet 34.5/10 000 threshold</td>
<td>243% increase to meet 59.4/10 000 threshold</td>
</tr>
</tbody>
</table>

**Accessibility**

<table>
<thead>
<tr>
<th>Geographical Distribution of Physicians (density per 10 000 population)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sub-National Low</td>
</tr>
<tr>
<td>National Average</td>
</tr>
<tr>
<td>Sub-National High</td>
</tr>
</tbody>
</table>

#### Acceptability

<table>
<thead>
<tr>
<th>The ratio of nurses to physicians is ABOVE the OECD average.</th>
</tr>
</thead>
<tbody>
<tr>
<td>41%</td>
</tr>
</tbody>
</table>

#### Quality

<table>
<thead>
<tr>
<th>Accrediting training institutions for:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dentists</td>
</tr>
<tr>
<td>Midwives</td>
</tr>
<tr>
<td>Nurses</td>
</tr>
<tr>
<td>Pharmacists</td>
</tr>
<tr>
<td>Physicians</td>
</tr>
<tr>
<td>Regulate:</td>
</tr>
<tr>
<td>Dentists</td>
</tr>
<tr>
<td>Midwives</td>
</tr>
<tr>
<td>Nurses</td>
</tr>
<tr>
<td>Pharmacists</td>
</tr>
<tr>
<td>Physicians</td>
</tr>
<tr>
<td>License/Re-License:</td>
</tr>
<tr>
<td>Dentists</td>
</tr>
<tr>
<td>Midwives</td>
</tr>
<tr>
<td>Nurses</td>
</tr>
<tr>
<td>Pharmacists</td>
</tr>
<tr>
<td>Physicians</td>
</tr>
</tbody>
</table>

### HRH Governance

- Leadership and Partnership
- Policy and Management
- Strategy/Plan and Finance

#### Leadership and Partnership

<table>
<thead>
<tr>
<th>Is there evidence that the country is adopting recommended good practices on HRH?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
</tr>
</tbody>
</table>

#### Policy and Management

<table>
<thead>
<tr>
<th>Is existing health workforce policy and human resource management:</th>
</tr>
</thead>
<tbody>
<tr>
<td>related to population health needs?</td>
</tr>
<tr>
<td>informed by data and strategic intelligence?</td>
</tr>
<tr>
<td>addressing pre-service education?</td>
</tr>
<tr>
<td>addressing geographical distribution and retention?</td>
</tr>
<tr>
<td>addressing health workforce performance (e.g., competence, responsiveness and productivity)?</td>
</tr>
<tr>
<td>addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?</td>
</tr>
</tbody>
</table>

#### Strategy/Plan and Finance

<table>
<thead>
<tr>
<th>Is there a national HRH strategy/plan resulting from the above mechanisms?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
</tr>
</tbody>
</table>

For which period? 2007-2016

<table>
<thead>
<tr>
<th>Does the strategy/plan account for the financial costs and resource requirements to implement it?</th>
</tr>
</thead>
<tbody>
<tr>
<td>No</td>
</tr>
</tbody>
</table>

*Equal to the total of physicians (N= 18 918; 2004), nurses (N= 95 834; 2004) and midwives (N= 870; 2004) divided by the 2010 population (N= 66 402 000). Source: (WHO Global Health Observatory - http://apps.who.int/gho/data/view.main) **See Annex 1 for full explanation on country profile methods and sources.**
England guarantees the right to health care access to all residents through its National Health Service. Public funding is supplemented by growing private medical insurance expenditure, particularly in recent years. Overall, focus on the performance of the health workforce is increasing. Various agencies and bodies such as Health Education England and the Centre for Workforce Intelligence have been set up to improve education, training and planning. Despite these concrete measures to improve the quality of the health workforce, there are still some challenges. The ratio of nurses to physicians is below the OECD average, and the density of physicians also varies across regions. Current financial constraints are creating further workforce challenges, and the passage of the new Health and Social Care Act may have implications for coherent workforce planning. In addition, England has heavily relied on professionals trained overseas to meet service demands for many years. However, in recent years measures have been taken to scale up the domestic production of health workers and move towards self-sufficiency.

**COUNTRY PROFILES**

UNITED KINGDOM*

*Equal to the total of physicians (N= 172 553; 2011), nurses (N= 559 501; 2011) and midwives (N= 31 687; 2011) divided by the 2010 population (N= 62 066 000).

**HRH GOVERNANCE**

Is there evidence that the country is adopting recommended good practices on HRH:

- **Leadership and Partnership**
  - Is there government leadership on health workforce policy and management? ✓
  - Is there intersectoral and multi-stakeholder partnership to inform health workforce policy and management? ✓

- **Policy and Management**
  - Is existing health workforce policy and human resource management:
    - related to population health needs? ✓
    - informed by data and strategic intelligence? ✓
    - addressing pre-service education? ✓
    - addressing geographical distribution and retention? ✓
    - addressing health workforce performance (e.g. competence, responsiveness and productivity)? ✓
    - addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel? ✓

- **Strategy/Plan and Finance**
  - Is there a national HRH strategy/plan resulting from the above mechanisms? ✓
  - For which period? 2013-2015
  - Does the strategy/plan account for the financial costs and resource requirements to implement it? ✓

Is there evidence that the country has mechanisms in place to:

- **ACCREDIT** training institutions that provide education and training for:
  - Dentists ✓
  - Midwives ✓
  - Nurses ✓
  - Pharmacists ✓
  - Physicians ✓

- **REGULATE** entry into practice for:
  - Dentists ✓
  - Midwives ✓
  - Nurses ✓
  - Pharmacists ✓
  - Physicians ✓

- **LICENSE/RE_LICENSE** for:
  - Dentists ✓
  - Midwives ✓
  - Nurses ✓
  - Pharmacists ✓
  - Physicians ✓

* The contextual HRH and policy indicators of this country profile refer to England only.
In 2011, private expenditure comprised 54% of total health expenditure, of which about 21% was out of pocket. About 84% of the population has some insurance coverage, of whom 66% through their employer or personally, and the other 22% under various federal programmes. These are administered by states that are required to offer mandatory benefits; they can add other benefits such as dental services and prescription drugs. They can charge premiums and copayments. Medicare, the programme for people older than 65 years, covers about 50% of the costs of visits and surgeries, and supplies, but not long-term care or dental care. There is a 3.9 nurses-to-physicians ratio and a 24.2 per 10 000 population density of physicians with major variation between and within the 50 states and federal district. There are programmes to attract health workers to underserved areas. Shortages are expected to be high for general practitioners and for nurses, which may continue to stimulate recruitment abroad. Regulation of professional practice is state-based and therefore varies.

**Population and Health**

- **Physicians**
  - 312,2; 20,18 (2010)
  - 82 (2011)
  - 17.9 (2011)
  - 46 (2011)
  - 3.9 nurses-to-physicians ratio
  - 24.2 per 10 000 population density of physicians

**Human Resources for Health**

- **Availability**
  - To meet thresholds by 2035, requires:
    - 0% increase to meet 22.8/10 000 threshold
    - 0% increase to meet 34.5/10 000 threshold
    - 0% increase to meet 59.4/10 000 threshold

- **Accessibility**
  - Geographical distribution of physicians
    - **Sub-National Low**
    - **National Average**
    - **Sub-National High**

- **Acceptability**
  - The ratio of nurses to physicians is above the OECD average.
  - 3.9 Nurses to 1 Physician

**Quality**

- ACCREDIT training institutions for: Dentists ✔ Midwives ❓ Nurses ❓ Pharmacists ❓ Physicians ❓
- REGULATE:
  - Dentists ✔
  - Midwives ❓
  - Nurses ✔
  - Pharmacists ❓
  - Physicians ❓
- LICENSE/RE-LICENSE:
  - Dentists ✔
  - Midwives ❓
  - Nurses ✔
  - Pharmacists ✔
  - Physicians ❓

**HRH Governance**

- **Leadership and Partnership**
  - Is there evidence that the country is adopting recommended good practices on HRH?
  - ✔

- **Policy and Management**
  - Is there existing health workforce policy and human resource management:
    - related to population health needs?
    - ✔
    - informed by data and strategic intelligence?
    - ✔
    - addressing pre-service education?
    - ✔
    - addressing geographical distribution and retention?
    - ✔
    - addressing health workforce performance (e.g. competence, responsiveness and productivity)?
    - ✔
    - addressing international mobility of health workers; and where relevant the WHO Code of Practice on the International Recruitment of Health Personnel?
    - ✔

**Strategic Plan and Finance**

- Is there a national HRH strategy/plan resulting from the above mechanisms?
  - ✔

- For which period?
  - 2010-2015

- Does the strategy/plan account for the financial costs and resource requirements to implement it?
  - ✔

---

**Disability-weighted life years (DALYs)**

- Communicable, maternal, neonatal, and nutritional
- Non-communicable
- injuries

- Ischemic heart disease
- Chronic obstructive pulmonary disease
- Trachea, bronchus, and lung cancers
- Major depressive disorder
- Other musculoskeletal disorders
- Cerebrovascular disease
- Diabetes mellitus
- Road injury
- Drug use disorders

- Disability-adjusted life years (DALYs) quantify both premature mortality (YLLS) and disability (YLDs) within a population. The top 10 causes of DALYs are ranked from top to bottom in order of the number of DALYs they contribute in 2010. Bars going right show the percent by which DALYs have increased since 1990. Bars going left show the percent by which DALYs have decreased.

---

**United States of America**

- In 2011, private expenditure comprised 54% of total health expenditure, of which about 21% was out of pocket. About 84% of the population has some insurance coverage, of whom 66% through their employer or personally, and the other 22% under various federal programmes. These are administered by states that are required to offer mandatory benefits; they can add other benefits such as dental services and prescription drugs. They can charge premiums and copayments. Medicare, the programme for people older than 65 years, covers about 50% of the costs of visits and surgeries, and supplies, but not long-term care or dental care. There is a 3.9 nurses-to-physicians ratio and a 24.2 per 10 000 population density of physicians with major variation between and within the 50 states and federal district. There are programmes to attract health workers to underserved areas. Shortages are expected to be high for general practitioners and for nurses, which may continue to stimulate recruitment abroad. Regulation of professional practice is state-based and therefore varies.
YEMEN

About half of the population is estimated to have access to basic health services, and user fees are common. Although there are exemption policies for poor people, evidence indicates that these may not be properly functioning in practice. The burden of disease relates to a mix of communicable and noncommunicable causes. Some progress has been made towards meeting Millennium Development Goals, but child mortality is still a concern. There are challenges across all four domains of the availability, accessibility, acceptability and quality of the health workforce. The density of skilled health professionals is low and unlikely to meet indicative thresholds by 2035; inequities in geographical distribution and accessibility persist. The percentage of women doctors is 25%. Very limited information is available on the quality control mechanisms of the workforce. Governance and coordination for human resources for health require strengthening to effectively tackle these challenges.

### POPULATION AND HEALTH

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (all 000s): proportion under 15%</td>
<td>22.8</td>
<td>24.4</td>
</tr>
<tr>
<td>Gross national income per capita (PPP int. $)</td>
<td>2170</td>
<td></td>
</tr>
<tr>
<td>Average annual rate of population change (%)</td>
<td>2.3</td>
<td></td>
</tr>
<tr>
<td>Total expenditure on health (% of GDP)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Life expectancy at birth (years)</td>
<td>64.6</td>
<td>66.3</td>
</tr>
<tr>
<td>Total fertility rate (per woman)</td>
<td>5.2</td>
<td></td>
</tr>
<tr>
<td>Under-five mortality rate (per 1 000 live births)</td>
<td>77 (59-92)</td>
<td></td>
</tr>
<tr>
<td>Infant mortality rate (per 1 000 live births)</td>
<td>57 (38-76)</td>
<td></td>
</tr>
<tr>
<td>Diphtheria tetanus toxoid and pertussis (DTP3) immunization coverage among 1-year-olds (%)</td>
<td>20 (110-310)</td>
<td></td>
</tr>
<tr>
<td>Maternal mortality ratio (per 100 000 live births)</td>
<td>35.7</td>
<td></td>
</tr>
<tr>
<td>Antenatal care coverage - at least one visit (%)</td>
<td>47 (2006)</td>
<td></td>
</tr>
<tr>
<td>Antenatal care coverage - at least four visits (%)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>External resources for health as a percentage of total expenditure on health (%)</td>
<td>4.2</td>
<td></td>
</tr>
<tr>
<td>Total 912% increase to meet 59.4/10 000 threshold</td>
<td></td>
<td></td>
</tr>
<tr>
<td>0.4 Physicians</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.0 Physicians</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5.5 Physicians</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total expenditure on health (% of GDP)</td>
<td></td>
<td></td>
</tr>
<tr>
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<tr>
<td>Total 912% increase to meet 59.4/10 000 threshold</td>
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<tr>
<td>0.4 Physicians</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.0 Physicians</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5.5 Physicians</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### HUMAN RESOURCES FOR HEALTH

#### AVAILABILITY

<table>
<thead>
<tr>
<th>Threshold</th>
<th>Feasibility</th>
<th>Population (Millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0.4</td>
<td>Most likely</td>
<td></td>
</tr>
<tr>
<td>2.0</td>
<td>Somewhat likely</td>
<td></td>
</tr>
<tr>
<td>5.5</td>
<td>Least likely</td>
<td></td>
</tr>
</tbody>
</table>

#### ACCESSIBILITY

<table>
<thead>
<tr>
<th>Country</th>
<th>Physicians</th>
<th>Nurses</th>
<th>Midwives</th>
<th>Pharmacists</th>
<th>Physicians</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sub-National Low</td>
<td>0.4</td>
<td>2.6</td>
<td>1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>National Average</td>
<td>2.0</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sub-National High</td>
<td>5.5</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

#### ACCEPABILITY

The ratio of nurses to physicians is BELOW the OECD average.

#### QUALITY

Is there evidence that the country has mechanisms in place to:

- ACCREDIT training institutions for:
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

- REGULATE:
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

- LICENSE/RE-LICENSE:
  - Dentists
  - Midwives
  - Nurses
  - Pharmacists
  - Physicians

### HRG GOVERNANCE

#### Leadership and Partnership

Is there government leadership on health workforce policy and management?

#### Policy and Management

Is there sectorial and multi-stakeholder partnership to inform health workforce policy and management?

#### Strategy/Plan and Finance

Is there a national HRH strategy/plan resulting from the above mechanisms?

For which period?

Does the strategy/plan account for the financial costs and resource requirements to implement it?

* = Equal to the total of physicians (N= 4 834; 2010), nurse technicians (N= 11 444; 2010), nurses (N= 1 003; 2010) and midwives (N= 4 143; 2010) divided by the 2010 population (N= 22 763 000). Source: WHO Global Health Observatory - http://apps.who.int/gho/data/view.main

** = See Annex 1 for full explanation on country profile methods and sources.
Annex 1. Country profiles – explanation of data sources and methods

Population and health
Total population figures and rates of population change for 2010 were obtained from *World Population Prospects: The 2012 Revision*. All other demographic and socioeconomic data were obtained from the WHO Global Health Observatory Data Repository. Data were extracted for the latest year available. Burden of disease data was obtained from the Institute for Health Metrics and Evaluation.

Human resources for health
Availability. Figures for the stock and density of skilled health professionals (midwives, nurses and physicians) were obtained from the WHO Global Health Observatory. Disaggregated data were extracted for the latest year available and then summed and taken as an estimate for the 2010 baseline of density. Population figures from 2010 and projections up to 2035 were obtained from the World population prospects: the 2012 revision. Population projections in 2035 were used to estimate the number of health workers required to reach three density thresholds of 22.8 per 10 000, 34.5 per 10 000 and 59.4 per 10 000 population. The feasibility to reach these thresholds was calculated by the constant annual rate of change in workforce required for 2013–2035. Three levels of scale-up feasibility were included: (1) less than 5% (the scale-up required is most likely to be feasible); (2) 5–10% (the scale-up required is somewhat likely to be feasible); and (3) more than 10% (the scale-up required is most unlikely to be feasible). See Annex 2 for calculations.

Accessibility. The average density of physicians was obtained from the WHO Global Health Observatory Data Repository. Figures for national highs and lows were sourced from the structured search. A list of the data sources from the structured search is available upon request from the Global Health Workforce Alliance.

Acceptability. The ratio of nurses to physicians was calculated using data from the WHO Global Health Observatory Data Repository and compared to the OECD average of 2.8 nurses to physicians. Data on the percentage of female physicians was obtained from the structured search.

Quality. Data on mechanisms for accreditation of training institutions, regulation and licensing were obtained through the structured search and then the quality and strength of the evidence identified were graded according to the following criteria.

1. **Quality of the accreditation process of education**: defined as the extent to which the process of assessment of the quality of educational and training programmes and institutions is itself of high quality. Levels of performance:

- ✓ = YES – there are accreditation procedures for educational and training programmes and institutions;
- ✓* = YES* – there are accreditation procedures for educational and training programmes and institutions, but the evidence suggests there are challenges related with the implementation of these procedures;
- ✗ = NO – there are no accreditation procedures; and
- ? = no evidence found.

2. **Quality of the licensing mechanism** – defined as the extent to which the mechanism by which a professional is authorized to practice is itself of high quality. Levels of performance:

- ✓ = YES – there is an obligatory licensing process for all health professionals to practice that includes re-licensing (within a maximum period of 10 years) (such as based on evidence of relevant continuous professional development);
- ✓* = YES* – there is an obligatory licensing process for the health professional but there is EITHER no requirement to re-license or demonstrate continuous professional development OR the evidence suggests there are implementation challenges;
- ✗ = NO – licensing is not an obligation; and
- ? = no evidence found.
3. Quality of the mechanism of regulation of professional practice – defined as the extent to which the mechanism by which the quality of professional practice is assessed is itself of high quality. Levels of performance:

- ✔ = YES – there is a regulatory body of professional practice with competencies in (1) surveillance of practice, (2) code of ethics and (3) exercise of discipline;
- ✔* = YES* – there is a regulatory body of professional practice with competencies in at least one of the points above;
- ✗ = NO – no regulatory body of professional practice; and

Policy and strategy on human resources for health

Data on the policy and strategy environment for human resources for health were obtained through the structured search and then the quality and strength of the evidence identified were graded accorded to the following criteria:

- ✔ = YES – we have identified evidence through the structured search;
- ✔* = YES* – we have identified evidence through the structured search AND additional evidence of implementation challenges;
- ✗ = NO – we have identified evidence through the structured search that the current process is considered ineffective; and
- ? = ? – we have not identified evidence either way through the structured search.

NOTE: The grading criteria of YES and YES* provides an indicative measure of a country’s policy and strategy environment and should be interpreted as such. Neither YES nor YES* measure the current implementation strength (such as the quantity and quality of the policy/strategy as implemented since its adoption). Rather the identified evidence allows an objective assessment of whether policy is, and policy-makers are, responsive to the issue under observation.

In the countries where there is additional evidence, through regular monitoring and evaluation or specific research, and this is available in the public domain (and captured in the structured search), there is a higher likelihood that implementation challenges are reported and therefore informing the grading exercise. Countries that have not benefited from monitoring, evaluation and research to produce additional evidence may therefore be graded as YES, when in reality implementation may be experiencing considerable challenges.

For the question, “Is there a published human resources for health strategy or plan resulting from these mechanisms”, the following criteria were used:

- ✔ = YES – a human resources for health plan or strategy has been identified through the structured search;
- ✔* = YES* – no specific human resources for health plan or strategy has been identified through the structured search, but the national health policy or plan includes specific detail and/or complementary programmes on human resources for health; and
- ? = ? – from the structured search, we have not been able to identify either the human resources for health plan or a detailed section in national health or policy plan relating to human resources for health.


### Annex 2. Workforce estimates for 2035 for 36 profiled countries

<table>
<thead>
<tr>
<th>Country</th>
<th>2010 (000s)</th>
<th>2035 (000s)</th>
<th>Skilled Health Professionals (Density) 2010 (per 10 000)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Afghanistan</td>
<td>26 398</td>
<td>47 319</td>
<td>9.4</td>
</tr>
<tr>
<td>Australia</td>
<td>22 404</td>
<td>29 700</td>
<td>126.3</td>
</tr>
<tr>
<td>Bangladesh</td>
<td>151 125</td>
<td>191 042</td>
<td>5.7</td>
</tr>
<tr>
<td>Brazil</td>
<td>195 210</td>
<td>226 709</td>
<td>97.3</td>
</tr>
<tr>
<td>Cambodia</td>
<td>14 385</td>
<td>20 104</td>
<td>10.5</td>
</tr>
<tr>
<td>China</td>
<td>1 359 821</td>
<td>1 448 589</td>
<td>29.9</td>
</tr>
<tr>
<td>Cuba</td>
<td>11 282</td>
<td>10 597</td>
<td>159.1</td>
</tr>
<tr>
<td>Egypt</td>
<td>78 076</td>
<td>107 900</td>
<td>64.8</td>
</tr>
<tr>
<td>Ethiopia</td>
<td>87 095</td>
<td>150 731</td>
<td>2.7</td>
</tr>
<tr>
<td>Fiji</td>
<td>861</td>
<td>942</td>
<td>27.1</td>
</tr>
<tr>
<td>France</td>
<td>63 231</td>
<td>70 485</td>
<td>126.6</td>
</tr>
<tr>
<td>Ghana</td>
<td>24 263</td>
<td>38 014</td>
<td>13.6</td>
</tr>
<tr>
<td>Hungary</td>
<td>10 015</td>
<td>9 366</td>
<td>97.7</td>
</tr>
<tr>
<td>India</td>
<td>1 205 625</td>
<td>1 525 369</td>
<td>15.2</td>
</tr>
<tr>
<td>Indonesia</td>
<td>240 676</td>
<td>303 382</td>
<td>16.1</td>
</tr>
<tr>
<td>Japan</td>
<td>127 353</td>
<td>117 663</td>
<td>63.3</td>
</tr>
<tr>
<td>Kenya</td>
<td>40 909</td>
<td>73 666</td>
<td>9.9</td>
</tr>
<tr>
<td>Kyrgyzstan</td>
<td>5 334</td>
<td>7 145</td>
<td>88.0</td>
</tr>
<tr>
<td>Mexico</td>
<td>117 886</td>
<td>148 226</td>
<td>54.1</td>
</tr>
<tr>
<td>Morocco</td>
<td>31 642</td>
<td>40 398</td>
<td>15.9</td>
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<tr>
<td>Mozambique</td>
<td>23 967</td>
<td>43 720</td>
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<tr>
<td>Nepal</td>
<td>26 846</td>
<td>34 031</td>
<td>6.4</td>
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<td>Nicaragua</td>
<td>5 822</td>
<td>7 704</td>
<td>13.6</td>
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<tr>
<td>Norway</td>
<td>4 891</td>
<td>6 031</td>
<td>149.0</td>
</tr>
<tr>
<td>Oman</td>
<td>2 803</td>
<td>4 992</td>
<td>66.8</td>
</tr>
<tr>
<td>Peru</td>
<td>29 263</td>
<td>37 966</td>
<td>22.2</td>
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<td>Philippines</td>
<td>93 444</td>
<td>135 919</td>
<td>62.3</td>
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<td>Senegal</td>
<td>12 951</td>
<td>24 458</td>
<td>4.6</td>
</tr>
<tr>
<td>South Africa</td>
<td>51 452</td>
<td>59 527</td>
<td>43.3</td>
</tr>
<tr>
<td>Spain</td>
<td>46 182</td>
<td>48 378</td>
<td>92.9</td>
</tr>
<tr>
<td>Sri Lanka</td>
<td>20 759</td>
<td>23 560</td>
<td>24.5</td>
</tr>
<tr>
<td>Sudan</td>
<td>35 652</td>
<td>60 613</td>
<td>16.3</td>
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<tr>
<td>Thailand</td>
<td>66 402</td>
<td>66 774</td>
<td>17.4</td>
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<tr>
<td>United Kingdom</td>
<td>62 066</td>
<td>69 861</td>
<td>123.1</td>
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<tr>
<td>United States of America</td>
<td>312 247</td>
<td>373 468</td>
<td>117.7</td>
</tr>
<tr>
<td>Yemen</td>
<td>22 763</td>
<td>36 498</td>
<td>9.4</td>
</tr>
</tbody>
</table>

Density of skilled health professionals was calculated by dividing the aggregate of skilled health professionals (latest available data) by the population of the country in 2010.

\[ D = \frac{\text{physicians}_{\text{latest}} + \text{nursing personnel}_{\text{latest}} + \text{midwifery personnel}_{\text{latest}}}{\text{population}_{2010}} \]
<table>
<thead>
<tr>
<th>Country</th>
<th>22.8 threshold</th>
<th>34.5 threshold</th>
<th>59.4 threshold</th>
<th>22.8 threshold</th>
<th>34.5 threshold</th>
<th>59.4 threshold</th>
</tr>
</thead>
<tbody>
<tr>
<td>Afghanistan</td>
<td>1 036</td>
<td>1 619</td>
<td>2 860</td>
<td>47%</td>
<td>74%</td>
<td>130%</td>
</tr>
<tr>
<td>Australia</td>
<td>0</td>
<td>0</td>
<td>0</td>
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References


4 High Level Task Force ICPD. 14 October 2013).


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A UNIVERSAL TRUTH: NO HEALTH WITHOUT A WORKFORCE


193 Campbell J. The route to effective coverage is through the health worker: there are no shortcuts. Lancet, 2013, 381:725.


Additional online annexes

Annex 3: UHC status in 36 profiled countries
Annex 4: Workforce data for 193 countries (adapted from the WHO Global Health Observatory Data Repository)
Annex 5: Country profiles - data set
A UNIVERSAL TRUTH: NO HEALTH WITHOUT A WORKFORCE

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