

Asbestos in Drinking-water

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WHO *Guidelines for Drinking-water Quality*

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Preface

To be completed by WHO Secretariat

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Abbreviations used in the text

A/C	Asbestos-cement
ATSDR	Agency for Toxic Substances and Disease Registry (USA)
CHO	Chinese hamster ovary
FT-IR	Fourier-transform infrared spectroscopy
GI	Gastrointestinal
LECR	Lifetime excess cancer risk
MFL	Million Fibres per Litre
PCM	Phase contrast microscopy
SHE	Syrian hamster embryo
SIR	Standardised incidence ratio
F-yr/mL	Total number of fibres in one year per mL of air

(More potential abbreviations)

CI	Confidence interval
NTU	Nephelometric turbidity units
TEM	Transmission electron microscopy
SAED	Selected-area electron diffraction
ROS	Reactive oxygen species

Table of Contents

1.0 EXECUTIVE SUMMARY	1
2.0 GENERAL DESCRIPTION	1
2.1 Identity	1
2.2 Physicochemical properties	1
2.3 Organoleptic properties	1
2.4 Major uses and sources	1
2.5 Environmental fate	2
3.0 ENVIRONMENTAL LEVELS AND HUMAN EXPOSURE	2
3.1 Water	2
3.1.1 General drinking water	2
3.1.2 A/C pipe contact with drinking water	3
3.2 Food	4
3.3 Air	4
3.4 Bioaccumulation	5
3.5 Estimated total exposure and relative contribution of drinking-water	5
4.0 TOXICOKINETICS AND METABOLISM IN HUMANS AND LABORATORY ANIMALS	6
4.1 Absorption	6
4.2 Distribution	7
4.3 Metabolism	7
4.4 Excretion	7
5.0 EFFECTS ON HUMANS	7
5.1 Acute exposure	8
5.2 Short-term exposure	8
5.3 Long-term exposure	8
5.3.1 Systemic effects	8
5.3.2 Neurological effects	8
5.3.3 Reproductive and developmental effects	8
5.3.4 Immunological effects	8
5.3.5 Genotoxicity and carcinogenicity	8
6.0 EFFECTS ON ANIMALS AND <i>IN VITRO</i> TEST SYSTEMS	11
6.1 Acute exposure	11
6.2 Short-term exposure	11
6.3 Long-term exposure	12
6.3.1 Systemic effects	12
6.3.2 Neurological effects	12
6.3.3 Reproductive and developmental effects	12
6.3.4 Immunological effects	12
6.3.5 Genotoxicity and carcinogenicity	12
6.5 Mode of action	14
7.0 SUMMARY OF HEALTH EFFECTS	14
8.0 PRACTICAL CONSIDERATIONS	14
8.1 Analytical methods and achievability	14
8.2 Source control	15
8.4 Treatment methods and performance	16
9.0 CONCLUSIONS	16
10.0 APPENDICES	17
10.1 REFERENCES	17

1 **1.0 EXECUTIVE SUMMARY**

2 To be completed by WHO Secretariat

5 **2.0 GENERAL DESCRIPTION**

6 ***2.1 Identity***

7 Asbestos is a general term for a group of naturally occurring *fibrous* silicate minerals containing iron, magnesium, calcium, sodium, titanium, manganese, and combinations thereof. These minerals are divided into two groups, namely serpentine (i.e. chrysotile, characterised by generally curly fibres) and amphibole (i.e. amosite, crocidolite, anthophyllite, actinolite and tremolite), characterised by generally straight fibres) (Klein et al., 1993; IARC, 2012; WHO, 2014).

12 ***2.2 Physicochemical properties***

13 Asbestos minerals are polyfilamentous bundles comprised of long, flexible fibres of small diameter ($\leq 3 \mu\text{m}$), which are easily separated (IARC, 2012). These fibres are thought of as chemically inert as they do not evaporate, burn, dissolve or react with most chemicals. Chrysotile is easily degraded by strong acids, whereas amphiboles are more resistant. The various forms of asbestos are generally resistant to alkali. The chemical nature and crystalline structure of asbestos impart several characteristics, including high tensile strength, durability, flexibility, and resistance to heat and chemicals (ATSDR, 2001; IARC, 2012).

19 ***2.3 Organoleptic properties***

20 Asbestos fibres would not be expected to impact the taste or odour of water since they are taste- and odourless (ATSDR, 2001) and would not impact the appearance at levels that have been detected in drinking-water.

23 ***2.4 Major uses and sources***

24 Asbestos minerals are naturally occurring and, thus, widespread in the environment, predominantly in metamorphic rock. Chrysotile is the most commonly found form, appearing as veins in serpentine rock formations. Asbestiform amphiboles occur in relatively low quantities throughout the earth's crust (ATSDR, 2001). In some localities erosion of asbestiform rocks leads to naturally occurring asbestos fibres in water sources used for drinking-water. Human activities may also lead to contamination of surface waters.

31 Asbestos, principally chrysotile, was historically used in a large number of applications, particularly in construction materials, such as roofing, asbestos-cement (A/C) sheets and pipe, including pipes carrying drinking water, electrical and thermal insulation, and friction products, such as brake linings and clutch pads (ATSDR, 2001; IARC, 2012). Crocidolite asbestos appears to have been used in the manufacture of some A/C pipes (Saitoh et al, 1992), although there is uncertainty as to the extent of this use in different parts of the world.

38 Although world-wide production and consumption of asbestos peaked in the 1970s, asbestos minerals were regularly used in the preceding decades. Due to the longevity of product life and risk management strategies advising to keep products in place rather than to attempt to remove or replace, current exposure to the products remains a possibility. Since that time, due to human health concerns, some countries have introduced strict legislation to limit exposure, some have introduced a ban whilst others have intervened

43 less and continue to use asbestos to varying degrees (IARC, 2012). The total world-wide production of
44 asbestos in 2019 was 1.10 million metric tonnes, with only a small number of countries accounting for this
45 production (Russia; China; Brazil)¹.

46 **2.5 Environmental fate**

47 In general, asbestos fibres are considered to undergo degradation processes (although very slowly) and
48 transport following release into the environment (US EPA, 2018). Fibres may undergo minor
49 transformation with changes in length or through the leaching of minerals from the fibre surface but are
50 generally non-volatile and insoluble in the environment. The fate of asbestos fibres released into the
51 environment is considered to be dependent on the size and shape of the fibres. Asbestos fibres tend to settle
52 out of air and water to be deposited in soil or sediment (US EPA, 2018). There is evidence to suggest that if
53 the asbestos fibres have a small aerodynamic diameter (i.e., between 0.1 – 1 µm) they can be transported
54 considerable distances in air and water. No significant degradation or transformation is considered to occur
55 to asbestos fibres in air, or once deposited in soil or sediment. In water, some dissolution of asbestos fibres,
56 through leaching of magnesium ions from magnesium silicate as magnesium hydroxide from the surface of
57 the fibre, may occur at low pH (ATSDR, 2001; US EPA, 2018; Clark and Holt, 1960). In addition, at basic
58 pH, for cases where the magnesium hydroxide layer on asbestos is incomplete (due to naturally occurring
59 defects or chemical leaching, as described), the exposed silanol group becomes accessible and may undergo
60 reactions with a variety of basic species. It is uncertain exactly how these interactions impact the surface
61 properties of asbestos fibres.

62 **63 3.0 ENVIRONMENTAL LEVELS AND HUMAN EXPOSURE**

64 While attempts have been made to identify conversion factors to calculate the number of fibres contained
65 in a given mass of asbestos (and vice-versa), these largely relate to airborne asbestos and asbestos cement
66 in factory environments (IPCS, 1986). However, conversion factors relevant to drinking water scenarios
67 have been calculated (Millette et al., 1979). The mass to number ratio varies due to the differing size of the
68 fibres; therefore, these conversion factors cannot be applied without knowing a good deal about the source
69 of the asbestos. Millette et al. (1979) suggest that 106 asbestos fibres per litre of water from asbestos cement
70 pipe is equivalent to 0.01 µg of asbestos per litre; however, this value is uncertain as fibre size varies
71 between sources.

72 **73 3.1 Water**

74 Asbestos fibres are introduced into water from natural and anthropogenic sources and have been measured
75 in both surface and ground waters (EPA, 2014). Dissolution of asbestos-containing minerals and ores is the
76 principal natural source of asbestos fibres in water, with known anthropogenic sources including industrial
77 effluents, atmospheric pollution, and corrosion of A/C pipes in water-distribution systems.

78 **79 3.1.1 General drinking water**

80 In 1974, concentrations of optically visible fibres up to 33 million fibres per litre (MFL) were detected in
81 drinking water supplies in the Netherlands (Montizaan et al., 1989). Chrysotile was the predominant type
82 of asbestos detected in a national survey of the water supplies of 71 communities in Canada in the 1970s;
83 concentrations ranged from not detectable (<0.1 MFL) to 2000 MFL, while median fibre lengths were in
84 the range 0.5–0.8 µm. It was estimated at the time of this assessment that concentrations were >1 MFL in

¹ <https://www.statista.com/statistics/264923/world-mine-production-of-asbestos/>

85 the water supplies of 25% of the Canadian population, >10 MFL for 5% of the Canadian population, and
86 >100 MFL for 0.6% of the Canadian population. Concentrations were higher in raw than in treated water
87 (Chatfield and Dillon, 1979). A survey carried out between 1977 and 1982 of asbestos levels in UK waters
88 from 65 locations reported that most drinking water samples (n=82 of 144 total) had fibre concentrations
89 between 'non-detectable' and 1.5 MFL, with 95% of fibres being < 2 µm in length (Conway and Lacey,
90 1982). The fibres found were predominantly chrysotile, but amphibole fibres were also found at
91 concentrations up to 1 MFL. In the US, asbestos levels in drinking water were monitored from 2006-2011
92 as part of the national contaminant occurrence assessments conducted in support of the US EPA's third Six-
93 Year Review of National Primary Drinking Water Regulations (NPDWR). The range of detected
94 concentrations was between 0.10 and 6.8 MFL (5th and 95th percentile respectively). Concentrations ≥ the
95 regulatory limit (maximum contaminant level) of 7 MFL was reported in systems serving 0.2% of the
96 population however, no distinction could be made as to the source of asbestos present (US EPA, 2016). An
97 earlier study showed that most of the population of the USA (approximately 92%) consumed drinking water
98 containing asbestos in concentrations below 1 MFL (Millette et al., 1980). Based on studies conducted
99 between 1973-1980 in the US, Millette et al. (1980; 1983) reported that in some areas asbestos fibre
100 concentrations between 1 and 100 MFL were reached due to erosion of natural deposits, pollution and/or
101 from the corrosion of A/C pipes or roofing materials. The authors stated that the distribution of fibre sizes
102 in the water was dependent on the source of the fibres; the average length of chrysotile fibres found in an
103 A/C distribution system was 4 µm, whilst the average fibre length of chrysotile fibres originating from
104 natural erosion was 1 µm (Millette et al., 1980; 1983). Ma and Kang (2017) sampled drinking water in a
105 number of homes in Korea (n=6) and Japan (n=9) for the determination of asbestos fibre concentrations.
106 The authors reported average levels of 213.3 and 181.11 F/L in each location respectively, as the sum of
107 chrysotile, amosite and crocidolite fibres.

108

109 **3.1.2 A/C pipe contact with drinking water**

110 Exfoliation of asbestos fibres from A/C pipes is related to the aggressiveness (including low pH and low
111 hardness) of the water supply (Toft et al., 1984) and can be mediated by coating of distribution pipes. A study
112 in the UK reached similar conclusions; failure of A/C pipes were associated with low pH and low alkalinity
113 but also with age and whether the internal surface of the pipe was protected with coal tar, bitumen or epoxy
114 resin (Mordak and Wheeler, 1988). They also concluded that although coatings such as epoxy resin could
115 prevent the release of asbestos fibres, chemical treatment to increase buffering could not prevent the release
116 of fibres from A/C pipes that were already degraded.

117

118 Although A/C piping was used in about 19% of water-distribution systems in Canada in the 1970s, erosion
119 of such piping appeared to contribute measurably to the asbestos content of water supplies at only two of
120 71 locations surveyed at the time of the survey (Chatfield and Dillon, 1979). In the survey carried out by
121 Conway and Lacey (1982) in locations using A/C pipes for distribution in the UK, levels of amphibole
122 asbestos were increased over areas using non A/C distribution pipes, but was still considered as low (< 1
123 MFL). Samples taken following disturbance of deposits in A/C pipes were considerably higher (up to 58
124 MFL) (Conway and Lacey, 1982). Even higher levels of asbestos fibres (1,850 MFL), were recorded in
125 association with the severe deterioration of A/C pipe containing chrysotile and crocidolite in Woodstock,
126 New York (USA) in the late 1980s (Webber et al., 1989). In a more recent evaluation, Neuberger et al.
127 (1996) reported that there was no significant elevation in asbestos fibre concentrations from asbestos
128 deposits or A/C pipes in 24 areas of Austria, when compared to six control areas. Saitoh et al. (1992)
129 proposed that drinking water in two areas of Japan with asbestos fibres was due to erosion of the inner wall
130 of the A/C pipes used for water supplies. Levels of 0.027 – 0.27 MFL and 0.1 – 0.21 MFL were measured

131 in each area respectively, with crocidolite being the prominent fibre type identified, although chrysotile and
132 a mixture of chrysotile and amosite were also observed. Almost all asbestos fibres detected in the tap water
133 possessed the form of thick or sheaved fibres with lengths ranging from ca. 5 to 10 µm. Their shapes were
134 very different from those of asbestos fibres found in the atmosphere which were short (ca. 1 µm in length)
135 and needle-like. More recently, Fiorenzuolo et al. (2013) evaluated the presence of asbestos fibres in
136 drinking-water in eleven towns in the Marche region of Italy. The area is located near a former asbestos
137 factory and utilises asbestos-cement pipes in the distribution of drinking-water. The authors reported that,
138 in the few samples that detected asbestos, only one fibre was recorded which corresponded to levels
139 between 1.8×10^{-3} and 2.7×10^{-3} MFL. This is difficult to interpret given the small volumes and small
140 number of fibres detected, although these levels are considered very low.

141
142 Many of the studies described above reported that the majority of asbestos fibres identified in drinking
143 water were chrysotile type asbestos of $< 5\mu\text{m}$ in length, therefore with a lower length, and generally with a
144 larger diameter, than the ones causing fibrosis and other adverse effects in the lung after inhalation
145 (ATSDR, 2001). In US water supplies, Millette et al. (1980, 1983) determined average length and width of
146 chrysotile fibres of 1.4 and 0.04 µm respectively, with an aspect ratio generally $>10:1$. The authors noted
147 however that fibre size distribution was dependant on the source, with longer fibres being released from
148 A/C pipes when compared with those collected from natural erosion of rock. Ma and Kang (2017) reported
149 measured values as the sum of chrysotile, amosite, and crocidolite fibres, with the majority being between
150 5 and 10 µm.

151 **3.2 Food**

152 The asbestos fibre content of solid foodstuffs has not been well studied because of the lack of a simple,
153 reliable analytical method. In the 1980s, it was suggested that foods that contain soil particles, dust, or dirt
154 probably contained asbestos fibres; crude estimates from that time suggested that the intake of asbestos in
155 food may have been significant in comparison with that in drinking-water (Rowe, 1983). Concentrations of
156 0.151 MFL and 4.3–6.6 MFL in beer and 1.7–12.2 MFL in soft drinks have been reported (Cunningham
157 and Pontefract, 1971). More recent publicly available data were not identified on asbestos fibre
158 concentrations in food or beverages.

159 **3.3 Air**

160 There is an abundance of literature relating to asbestos exposure via inhalation (for example, ATSDR,
161 2001). That discussed below focuses on air exposure data that is relevant to the discussion regarding
162 drinking water.

163
164 The primary exposure route for non-smoking individuals is from air. For non-occupational settings,
165 inhalation of outdoor air is the primary source of exposure, although indoor air continues to make a limited
166 contribution to total airborne exposure (IARC, 2012). Chrysotile is most frequently detected, with lower
167 concentrations (typically 100-fold) reported in rural locations (10-9 MFL) when compared to urban sites or
168 close proximity to industrial sources (10-7 MFL) (US EPA, 2018; ATSDR, 2001; IARC, 2012).

169
170 Airborne asbestos may be released from tap water in the home. Mean airborne asbestos concentrations (type
171 not specified, from A/C pipes) were significantly higher (1.7 ng/m³) in three homes with water containing
172 elevated concentrations (> 10 billion fibres/L) of asbestos than in three control homes (0.31 ng/m³) in a
173 study completed in the late 1980s; however, the difference in concentration was due primarily to increased
174 numbers of short fibres ($< 1\mu\text{m}$), which, from an inhalation perspective, the authors considered to pose little

175 health risk. Moreover, the fibre concentrations found in this limited study were within the range of those
176 measured in indoor air in other investigations (Webber et al., 1988). Negligible amounts of asbestos fibres
177 (chrysotile type, source unknown) were released to air from water containing 40 ± 10 MFL via a
178 conventional drum-type humidifier (Meranger et al., 1979). Roccaro and Vagliasindi (2018) compared the
179 release of asbestos fibres from a portable home humidifier and domestic shower. The humidifier was
180 charged with groundwater naturally contaminated with asbestos (not distributed through A/C pipes) at
181 levels of 24687 f/L and air samples collected. Fibres longer than 5 μm with a width less than 3 μm and with
182 a length to width ratio greater than 3:1 were counted in accord to WHO (1997) employing 200 counting
183 fields per filter. The authors reported that between 0.04 to 0.07% of fibres were transferred to air through
184 use of the humidifier, which was noted as being comparable to those reported by Hardy et al. (1992) who
185 determined release of asbestos-like fibres from a room humidifier at levels of 0.03 to 4.7% of that present
186 in the charging water. For the domestic shower, Roccaro and Vagliasindi reported higher levels of transfer,
187 when compared to the humidifier, of between 4.3 to 10.8% of fibres from tap water containing natural levels
188 of 8229 f/L. Although the higher levels may have been due to increased water usage during showering the
189 authors also considered that the larger diameter of the released droplet from showers when compared to
190 humidifiers, around 3 and 6 μm respectively, could allow longer fibres to be transferred to air through
191 showering than from use of the humidifier (Hardy et al., 1992; Highsmith et al., 1992; Zhou et al. 2007).
192 However, Roccaro and Vagliasindi (2018) also calculated the lifetime excess cancer risk (LECR) associated
193 with exposure to asbestos fibres released from the humidifier and shower and found comparable LECRs
194 for comparable durations of exposure. Although the estimated LECRs were all $> 1 \times 10^{-4}$ the authors
195 cautioned that in interpreting these, the complex nature of such a risk assessment should be noted and, in
196 particular, in modelling the transfer of asbestos from air which is dependent on a large number of factors.
197

198 While there is some limited evidence with regard to the contribution of exposure through showering with
199 water containing asbestos fibres, to inhalation of fibres, extrapolation to assess this risk more generally
200 is not possible due to limited data. Although asbestos fibres are very easily dispersed asbestos is a non-
201 volatile substance. Care should be taken when interpreting exposure studies as those conducted with
202 groundwater naturally contaminated with asbestos fibres, are probably not comparable to studies
203 conducted with water contaminated from A/C pipes. In addition, the fibres that have usually been detected
204 in water, (see section 3.1.) are predominantly those whose shape is considered to be of low risk of adverse
205 health effects via inhalation. For these reasons showering is unlikely to contribute significantly to exposure
206 of asbestos fibres that are harmful via inhalation.

207 **3.4 Bioaccumulation**

208 Although no data could be identified to assess asbestos fibre concentrations in edible tissues, food chain
209 bioaccumulation is not expected to occur (ATSDR, 2001).

210 **3.5 Estimated total exposure and relative contribution of drinking-water**

211 The ATSDR estimated in 2001 that, over a lifetime (70 years), the general population (non-occupational
212 exposure) would receive a cumulative inhalation dose of asbestos of between 0.002 – 0.4 F-yr/mL (or 600
213 – 114000 fibres/day, based on an adult inhalation rate of 20 m^3/day (ATSDR, 2001)) while the Agency
214 estimated for an adult drinking 2L/day, intake via drinking water to be between 2 – 200 million fibres/day.
215 However, it is not correct to compare, nor estimate the aggregate exposure from the two routes of exposures,
216 since, as described above, the types of airborne fibres and those present in water are different in shape,
217 length and diameter and as a consequence have different toxicological properties. On the other hand, it
218 should be noted that around 28% of inhaled dust, including asbestos, is transported to the gastrointestinal

219 tract through mucociliary clearance (Gross et al., 1975). As such, the gastrointestinal tract is a major
220 recipient of both inhaled and ingested asbestos fibres (IARC, 2012; Rowe, 1983). In a comparison of the
221 relative source contributions to ingested asbestos in humans, Rowe (1983) states that exposure through the
222 diet and air are of more significance than the contribution from drinking water. The authors tentatively
223 estimated that, for the US, annual intake of ingested asbestos in drinking water could range from 9×10^5 to
224 4×10^{11} fibres, whilst dietary and airborne sources may deliver 1.2×10^9 to 9×10^{12} and 2.4×10^9 to $1.4 \times$
225 10^{14} asbestos fibres to the gut yearly, respectively.

226

227 In their evaluation, IARC (2012) highlighted that small children may have a higher exposure to asbestos
228 through drinking water due to their intake to body weight ratio being higher than in adults. However, it
229 should be noted that this does not necessarily translate to having a greater risk of adverse health effects,
230 particularly since asbestos-related toxicity, as reflected by the significant inhalation database, is long-term
231 in nature. No information could be identified that assessed susceptibility to ingested asbestos in children
232 specifically, and this age group is considered by the ATSDR to have the same risk as adults (ATSDR,
233 2001).

234

235 **4.0 TOXICOKINETICS AND METABOLISM IN HUMANS AND LABORATORY 236 ANIMALS**

237

238 The most likely routes for human exposure to asbestos are through inhalation and ingestion, with uptake
239 following dermal exposure considered to be unlikely (ATSDR, 2001). Information on the toxicokinetics
240 and metabolism of asbestos following inhalation has been well reported and is summarised elsewhere by
241 ATSDR (ATSDR, 2001; Kim et al., 2013; US EPA, 2018). Information of the toxicokinetics and
242 metabolism of asbestos following ingestion, which is of direct relevance to drinking water, is summarised
243 below. As previously noted, the gastrointestinal tract is the major recipient of both inhaled and ingested
244 asbestos fibres due to mucociliary clearance (Gross et al., 1974; IARC, 2012; Rowe, 1983).

245 ***4.1 Absorption***

246 Information on the transmigration of ingested asbestos through the gastrointestinal tract to other tissues is
247 limited. ATSDR reports that the majority of ingested asbestos fibres are not absorbed by the GI tract in
248 animal studies. However, there is evidence from human autopsy samples and from several experimental
249 studies that some fibres are able to pass through the GI tract wall and reach blood, lymph, urine and other
250 tissues (Carter and Taylor 1980; Cunningham and Pontefract 1973; Cunningham et al. 1977; Hallenbeck
251 and Patel-Mandlik 1979; Patel-Mandlik and Millette 1983; Sebastien et al. 1980; Weinzwieg and Richards
252 1983). The mechanism for this is not clear however, as the average length of fibres found outside of the GI
253 tract following oral exposure is shorter than of that ingested, it is suggested that shorter fibres ($\leq 1 \mu\text{m}$)
254 could cross the GI tract wall through the process of persorption (ATSDR, 2001). In addition, transport via
255 a lymphohaematological route from the gastrointestinal tract to the lungs has been proposed (Hasanoglu et
256 al., 2008). It is not possible using currently available data to define the fraction of asbestos fibres absorbed.
257 However, Millette (1983) estimated that around 1 in 1000 ingested asbestos fibres (type and size not
258 specified) could penetrate the digestive tract, based on experimental animal studies. Grosso et al. (2019)
259 also reported the presence of chrysotile asbestos fibres in the liver tissue of Italian patients with
260 cholangiocarcinoma having environmental and/or occupational exposure to asbestos.

261 **4.2 Distribution**

262 In studies evaluating rats orally exposed to asbestos, fibres were identified in blood and lymph, suggesting
263 that distribution may occur to all organs (ATSDR, 2001). Hasanoglu et al. (2008) reported the distribution
264 of ingested chrysotile asbestos fibres (size range not given), given to rats in drinking water at extremely
265 high concentrations of 1.5 or 3.0 g/L for up to 9 months, to the lungs, pleura and spleen. A newly developed
266 Fourier-transform infrared spectroscopy (FT-IR) approach to quantitate asbestos fibres (actinolite,
267 amosite, anthophyllite, chrysotile, crocidolite, and tremolite, size not reported) has been reported. The
268 authors used the approach to monitor the migration of chrysotile asbestos in mice exposed to 1 mg/day
269 (asbestos levels determined by FT-IR) for 5 days via drinking-water (Zheng et al., 2019). The authors
270 reported that their findings were indicative of asbestos fibres entering the stomach and intestines and
271 becoming absorbed into the gastrointestinal mucosa, with some entering the blood. After 60 days following
272 exposure, accumulation of asbestos fibres was noted to occur in the liver, but not in other organs. No
273 indication of the level of absorption from gastrointestinal mucosa was provided by the study authors.

274 **4.3 Metabolism**

275 Very little metabolism of ingested asbestos fibres occurs in the GI tract. Chrysotile fibres do undergo
276 degradation in simulated gastric fluids through metal ion exchange, leading to alterations in gross structure
277 (ATSDR, 2001).

278 **4.4 Excretion**

279 Ingested asbestos fibres (no further details provided) are mainly excreted in faeces within 48 hr of a single
280 oral dose in rats. Small numbers of fibres may also be excreted in urine and chrysotile fibres with altered
281 appearance and x-ray diffraction patterns have been detected in the urine of animals (ATSDR, 2001). Zheng
282 et al. (2019) reported that in mice administered chrysotile fibres at a dose of 1 mg/day for 5 days via
283 drinking-water, few fibres remained in the stomach, intestines and blood 60 days following cessation of
284 exposure (no further information of fibre size given).

285

286 **5.0 EFFECTS ON HUMANS**

287

288 The toxicological effects of exposure by inhalation versus ingestion are very different, with ingestion being
289 thought to be of much less concern. Information on the toxicity of asbestos in humans following inhalation
290 has been well reported and comprehensively summarised by a number of authoritative bodies. In brief,
291 ATSDR (2001) and WHO (2014) concluded that the health hazards associated with the inhalation of
292 asbestos in the occupational environment have long been recognised and include asbestosis, bronchial
293 carcinoma, malignant mesothelioma of the pleura and peritoneum, cancer of the larynx and possible cancer
294 of the gastrointestinal tract. In the evaluation by IARC, it was concluded that exposure to all forms of
295 asbestos by inhalation causes mesothelioma and cancer of the lung, larynx and ovary. A positive association
296 was reported for cancer of the pharynx, stomach and colorectum (IARC, 2012). The mechanism of asbestos
297 toxicity to the respiratory system following inhalation has been comprehensively studied in multiple
298 species. A complex interaction between fibres and cells *in vivo* has been described involving both direct
299 and indirect mechanisms interacting at multiple stages of cancer development. Certain physicochemical
300 properties of fibres have been shown to influence pathogenicity, including surface chemistry and reactivity;
301 surface area; dimensions; and biopersistence (ATSDR, 2001; IARC, 2012). The incidence of asbestos-
302 related diseases in humans is related to fibre type, size and dose and to industrial processing of the asbestos
303 (WHO, 2014).

304

305 Information of the toxicity of asbestos fibres following ingestion, which is of direct relevance to exposure
306 via drinking-water, is summarised below. It should be noted that the ability of asbestos fibres ingested in
307 drinking-water to migrate through the walls of the gastrointestinal tract in sufficient numbers to cause
308 adverse local or systemic effects remains largely unknown and is the subject of debate. Indeed, at the present
309 time, no causal association between asbestos exposure via drinking-water and cancer development has been
310 reported for any asbestos fibre type (ATSDR, 2001; IARC, 2012; US EPA, 2018).

311 **5.1 Acute exposure**

312 No studies addressing the acute toxicity of any asbestos fibre type following ingestion in humans were
313 identified.

314 **5.2 Short-term exposure**

315 No studies addressing the toxicity of any asbestos fibre type following short-term ingestion in humans were
316 identified.

317 **5.3 Long-term exposure**

318 **5.3.1 Systemic effects**

319 No studies were identified relating to systemic effects in humans following ingestion of any asbestos fibre
320 type.

321 **5.3.2 Neurological effects**

322 No studies could be identified regarding neurological effects in humans following ingestion of any asbestos
323 fibre type.

326 **5.3.3 Reproductive and developmental effects**

327 No studies addressing the reproductive or developmental effects of any asbestos fibre type in humans
328 following oral exposure were identified.

329 **5.3.4 Immunological effects**

330 No studies were identified relating to immunological or lymphoreticular effects in humans following
331 ingestion of any asbestos fibre type.

333 **5.3.5 Genotoxicity and carcinogenicity**

334 **5.3.5.1 Genotoxicity**

335 The ATSDR reported that studies on a number of different occupational and non-occupational populations
336 exposed to different types of asbestos (actinolite; amosite; anthophyllite; chrysotile; crocidolite) fibres
337 through inhalation suggest that asbestos is genotoxic. Several mechanisms are proposed including: DNA
338 damage, sister-chromatid exchange, chromosomal aberration, and gene mutation (ATSDR, 2001). The
339 significance of these findings to humans following oral exposure to asbestos is not currently known.

341 **5.3.5.2 Carcinogenicity**

342 Findings from a number of occupational and non-occupational epidemiology studies indicate that inhalation
343 of different types of asbestos (actinolite; amosite; chrysotile; crocidolite) fibres may lead to the
344 development of the non-carcinogenic endpoints of asbestosis (fibrotic lung disease), pleural plaques and
345 thickening. In addition, inhalation exposure to asbestos is linked to cancer of the lung, pleura and
346 peritoneum. IARC has reported a causal relationship between inhalation exposure to all asbestos types and
347

348 cancers of the larynx and ovary and a positive association with cancer of the pharynx, stomach and
349 colorectum (IARC, 2012). It is considered that a large proportion of respired asbestos fibres are removed
350 via mucociliary transport to the gastrointestinal tract, meaning that the GI tract is also directly exposed to
351 fibres, which may increase the risk of cancers developing. However, evidence to show increased incidence
352 of cancers of the gastrointestinal tract was not strong (IARC, 2012).

353

354 A number of ecological correlation studies (which do not allow identification of causality, but only provide
355 indications of possible associations) were conducted in the period 1960-1980 in the United States and
356 Canada. These suggested an association between asbestos fibres in drinking water supplies (both for
357 anthropogenic contamination and for natural pollution of the springs) with the rates of stomach cancer
358 induced in the population served by those waters. However, exposure levels are not defined (or at least
359 reported) and any increases were small and confounded by lifestyle factors (such as cigarette smoking, diet,
360 etc.). In addition, no consistent increases were noted either within or between studies which may have
361 stemmed from limitations including; statistical power, study design, exposure levels and duration,
362 population size and mobility, differences in asbestos fibre types, or analytical methods used to measure
363 exposure levels.

364

365 Between 1980 and 2005, a number of studies were also published in the USA, with concentrations of
366 asbestos fibres above one million /L. Kanarek et al. (1980) conducted an ecological-epidemiological study
367 in the San Francisco Bay area which indicated a significant association between asbestos in drinking-water
368 and the incidence of gastrointestinal cancers (Kanarek et al., 1980; Conforti et al., 1981). The study design
369 and data analysis employed by the study authors has been criticised as potential confounders such as diet,
370 smoking, and occupation could not be adequately controlled (Cantor, 1997). Polissar et al. (1982) calculated
371 population-based and proportional odds ratios for a number of cancers using incidence data from 1974-
372 1977 and mortality data from 1955-1975 for a population in western Washington State (Puget Sound Area),
373 USA. Participants were classified as having high or low mean (\pm SD) exposures to chrysotile fibre
374 concentrations in drinking water of $206.5 (\pm 162.2) \times 10^4$ and $7.3 (\pm 12.4) \times 10^4$ fibres/L respectively. Fibre
375 lengths were found to be similar with 99.9 and 99.4% of fibres being $< 5 \mu\text{m}$ and 85.8 and 82.5% being $<$
376 $1 \mu\text{m}$ in high and low areas respectively. The authors reported inconsistent findings and concluded that
377 based on correlational studies, there was no consistent evidence of a cancer risk associated with the
378 ingestion of chrysotile asbestos in drinking-water. In a case-control (interview-based) study that the authors
379 considered to be inherently more sensitive than the previous correlational study due to improved exposure
380 classification, cases in the same geographical area as the previous study were identified using a population-
381 based tumour registry for the period 1977 – 1980. Interviews were conducted to estimate exposure by four
382 different measures. No statistically significant evidence of an increased risk of cancer following the
383 ingestion of chrysotile asbestos in drinking water was found (Polissar et al., 1982). A similarly negative
384 outcome was observed in a pilot study conducted in Woodstock, NY, USA where levels of asbestos
385 (chrysotile and crocidolite) ranging between 3.2 – 304.5 MFL were detected (Howe et al., 1989). Using the
386 same cohort and an improved methodology (i.e. prospective study design, individual exposure data),
387 Browne et al. (2005) also reported that there was no increased incidence of gastrointestinal cancers,
388 respiratory cancers, mesothelioma or all cancers combined; a significant increased pancreatic cancer risk
389 in males was attributed to confounding factors and/or chance occurrence. Kanarek (1983) suggested that
390 the lack of positive results for the Puget Sound Area, as compared with the San Francisco Bay Area in
391 California, was attributable to the shorter fibre lengths in the state of Washington as compared with those
392 in California.

393

394 A comprehensive review and evaluation of thirteen epidemiology studies of ingested asbestos (chrysotile
395 or amosite) conducted in 5 areas of the USA and Canada was reported by Marsh (1983) with a view to
396 developing water quality standards. The authors reported that eight studies described male or female
397 associations between ingestion of asbestos in drinking water and multiple cancer sites. However, no
398 individual study or combination of studies was considered adequately strong enough for use in setting risk-
399 based standards. Cantor (1997) also carried out a systematic review of epidemiology studies investigating
400 the potential relationship between asbestos fibres (and other contaminants) in drinking-water and cancer
401 incidence in humans. The author concluded that the evidence was insufficient to evaluate cancer risk from
402 exposure to asbestos in drinking-water.

403
404 A study examined the incidence of stomach cancer in lighthouse keepers in Norway, for which the supply
405 of drinking water was from rainwater stored in asbestos cement structures (Andersen et al., 1993). The
406 drinking water concentrations of the asbestos fibres were reported to range from 1.7 to 71 MFL (with peaks
407 equal to or > 1 billion / L) without any characterization of the fibres by size, shape and mineralogical
408 indications. The overall standardised incidence ratio (SIR) for stomach cancer in the cohort was 1.6 (95%
409 CI: 1.0-2.3). For the subcohort with verified exposure ('certainly exposed' based on work histories) to
410 asbestos the SIR was 2.5 (95% CI: 0.9-5.5); for subjects exposed to asbestos and followed for at least 20
411 years the SIR was 1.7 (95% CI: 1.1-2.7). The same study, with regards to colon cancer, showed a
412 standardized incidence ratio of 2.5 (95% CI: 0.9-2.2) for the entire cohort, and 0.8 (95% CI: 0.1-2.9) in the
413 subcohort with ascertained exposure to asbestos, and 1.6 (95% CI: 1.0-2.5) among those exposed followed
414 for at least 20 years. Possible confounding factors (diet, smoking, previous occupational exposure) were
415 not controlled.

416
417 In a similar study, Kjærheim et al. (2005) assessed the incidence of stomach cancer in Norwegian light-
418 house keepers (n=726) exposed to mixed fibre asbestos in drinking water (run off from roof tiles that were
419 significantly deteriorated, comprising 15% asbestos). Fibre content ranged between 1800 MFL to 71,000
420 MFL, with 92% of fibres being chrysotile with a smaller percentage of amphibole fibres being present.
421 Exposure was assumed to have occurred in keepers employed between 1917 to 1967 and individuals were
422 followed up for cancer incidence for the period 1960 to 2002. Due to a lack of complete work histories, the
423 authors divided the cohort into three subgroups of 'certainly exposed' (n = 107), 'possibly exposed' (n=479)
424 and unknown (n=140). The authors reported an increased risk of stomach cancer in the whole cohort (SIR:
425 1.6, CI: 1.0-2.3), in the 'certainly exposed' ((SIR: 2.5, CI: 0.9-5.5), and in the 'certainly exposed' followed
426 up for \geq 20 years (SIR: 1.7, CI: 1.1-2.7). Less consistent results were found for colon cancer incidence.
427 Although the authors concluded that the findings support an association between ingested asbestos intake
428 and stomach cancer, there are several limitations in the study that do not allow causality to be concluded.
429 For example, there is considerable uncertainty in the exposure database (reflected in the wide CI ranges)
430 which may have led to misclassifications of individuals, standardisation of the cohort to the rural population
431 was not carried out, covariates (including diet, alcohol intake, smoking habits, isolation and prior
432 exposures) were not accounted for and so there is high likelihood of confounding, the findings are generally
433 based on low numbers of cases, leading to higher uncertainty; and the database of studies with which to
434 compare findings is poor. A conclusion based on causality cannot be derived from this study and it is unclear
435 whether the high levels of exposure documented are relevant to the general population. The authors note
436 that the levels measured in the study are at the very upper range of those reported by Millette et al. (1983)
437 in water supplies from asbestos cement pipes (0.01 MFL to 1,000,000 MFL). This highlights a particular
438 need to better understand the biological plausibility of the study findings which would help better

439 interpretation of the findings reported by Kjærheim, and evidence from other oral intake studies for
440 asbestos.

441
442 In a further review of evidence from epidemiology, in vivo and in vitro publications, Bunderson-Schelvan
443 et al. (2011) assessed extrapulmonary effects of asbestos exposure, including gastrointestinal effects. The
444 authors state that environmental exposure to asbestos is most likely due to chrysotile fibres released from
445 drinking water pipes. The review states that the data represented in the reviewed publications show the
446 most likely outcome of exposure to ingested asbestos is the development of stomach cancer, although it is
447 noted that the data are inconsistent and do not allow for strong conclusions to be made.

448
449 IARC's most recent evaluation (IARC, 2012) included a summary of the evidence of an association
450 between exposure to asbestos and stomach and colorectal cancers. A positive association between exposure
451 to asbestos and stomach and colorectum cancer was reported by their Working Group; the conclusion was
452 based on long-term, high level occupational inhalation cohort studies. As noted earlier, however, the
453 evidence to show increased incidence of cancers of the gastrointestinal tract was not strong (IARC, 2012).
454 No clear conclusions were derived regarding exposure to asbestos through drinking-water and these health
455 end points (IARC, 2012).

456
457 A possible link between non-occupational and environmental exposure to asbestos (including oral exposure
458 through drinking water) and an increased risk of gastrointestinal cancers was also evaluated by Kim et al.
459 (2013). The study authors noted the inconsistent results from epidemiological studies evaluating the
460 association between asbestos exposure via drinking-water and cancers of the digestive system, and
461 suggested these inconsistencies could be attributed to varying amounts of the asbestos released from water
462 pipelines at various times, the asbestos composition in the water, and methodologic differences. In addition,
463 Kim et al. (2013) noted that the evidence for stomach cancer incidence was much stronger for occupational
464 inhalation exposure compared to drinking water exposure.

465
466 Di Ciaula and Gennaro (2016) reviewed the available evidence examining a potential relationship between
467 ingestion of asbestos fibres and the risk of gastrointestinal cancers. However, due to the lack of robust
468 epidemiological studies concerning asbestos ingestion, the authors concluded it was not possible to derive
469 a risk threshold in non-occupational cohorts, principally due to methodological limitations. In their latest
470 evaluation, the US EPA also concludes that based on currently available evidence there is no clear
471 association for drinking water asbestos exposure and cancer (US EPA, 2018).

472
473 **6.0 EFFECTS ON ANIMALS AND IN VITRO TEST SYSTEMS**

474 **6.1 Acute exposure**

475 No studies addressing the acute toxicity of any asbestos fibre type following oral exposure in animals were
476 identified.

477 **6.2 Short-term exposure**

478 Rats administered three doses of crocidolite by oral gavage at 33 mg/kg bw/day (numbers of fibres and size
479 range not known) showed increased numbers of aberrant crypt foci, considered to be possible precursors of
480 colon cancer. Increased aberrant foci were also evident following a single dose (assumed by oral gavage)
481 of crocidolite (40 mg/kg bw/day; numbers of fibres and size range not known) and a single dose (assumed
482 by oral gavage) of chrysotile (70 mg/kg bw/day; (numbers of fibres and size range not known). No aberrant

483 foci were seen in mice administered either a single dose of chrysotile of 100 mg/kg bw/day, or three doses
484 of crocidolite at 50 mg/kg bw/day (numbers of fibres and size range not known) (Corpet et al. 1993).
485 However, as no excess of non-neoplastic lesions in the gastrointestinal epithelium have been noted in a
486 number of other studies in rats and hamsters, the ATSDR concluded that the weight of evidence indicates
487 that ingestion of asbestos is not associated with any significant noncarcinogenic effects in the
488 gastrointestinal system (ATSDR, 2001).

489 **6.3 Long-term exposure**

490 **6.3.1 Systemic effects**

491 No systemic effects have been reported in rats and hamsters exposed to chrysotile, amosite, crocidolite or
492 tremolite in the diet at a level of 1% (estimated by ATSDR to be equivalent to 500 – 800 mg/kg bw/day);
493 (numbers of fibres and size range not known, including life-time chronic feeding studies (Gross et al. 1975;
494 NTP 1983, 1985, 1988, 1990a, 1990b, 1990c). This supports the view that as very few asbestos fibres are
495 able to cross the gastrointestinal lumen into blood, injury to systemic tissue is likely to be negligible
496 (ATSDR, 2001).

497

498 **6.3.2 Neurological effects**

499 Histological or clinical evidence of neurotoxicity was not evident in rats and hamsters in a chronic feeding
500 study with exposure to doses of chrysotile, amosite, crocidolite or tremolite at 500 and 830 mg/kg bw/day
501 respectively (numbers of fibres and size range not known). Acute exposure of rats and mice to crocidolite
502 at doses of 160 and 50 mg/kg bw/day respectively or chrysotile at doses of 70 and 100 mg/kg bw/day
503 respectively (numbers of fibres and size range not known) was not associated with clinical signs of
504 neurotoxicity (NTP 1983, 1985, 1988, 1990a, 1990b, 1990c ; Corpet et al. 1993; ATSDR, 2001).

505

506 **6.3.3 Reproductive and developmental effects**

507 Rats and hamsters exposed to chrysotile, amosite, crocidolite or tremolite individually at doses of 500 or
508 830 mg/kg bw/day (numbers of fibres and size range not known) respectively in the diet during gestation,
509 lactation and throughout life, did not show any effects on fertility or histopathology of reproductive organs
510 (NTP, 1983; 1985; 1988; 1990a; 1990b; 1990c).

511

512 Administration of between 0.3 and 33 mg/kg bw/day of chrysotile (numbers of fibres and size range not
513 known) to CD-1 female mice on gestational days 1–15 did not affect the survival of the progeny (Schneider
514 and Maurer, 1977).

515

516 **6.3.4 Immunological effects**

517 No studies could be identified addressing potential immunological or lymphorectalicular effects in animals
518 following ingestion of any asbestos fibre type.

519

520 **6.3.5 Genotoxicity and carcinogenicity**

521 **6.3.5.1 Genotoxicity**

522 No *in vivo* studies examining the genotoxicity of any asbestos fibre type using a standardised protocol were
523 identified. In non-standard studies, a single oral (gavage) administration of 50 mg/kg bw amphibole or
524 crocidolite asbestos to rats (numbers of fibres and size range not known) did not increase the frequency of
525 micronuclei formation or sister chromatid exchange in bone marrow samples taken 24 h following
526 exposure. A single oral (gavage) dose of chrysotile of 100 or 500 mg/kg bw (numbers of fibres and size
527 range not known) did not increase the number of chromosomal aberrations in the bone marrow of Rhesus

528 monkeys. In Swiss albino mice, oral (gavage) or i.p. administration of chrysotile at doses between 0.4 and
529 400 mg/kg bw (numbers of fibres and size range not known) did not increase the frequency of micronuclei
530 formation in bone marrow (Lavappa et al., 1975).

531
532 Asbestos fibres (amosite, anthophyllite, crocidolite and chrysotile) were not mutagenic in standard strains
533 of *Salmonella typhimurium* and *Escherichia coli*; however, positive results were found with *S. typhimurium*
534 strain TA102, which is sensitive to oxidative substances. In vitro assays carried out for crocidolite and
535 chrysotile using human peripheral lymphocytes and mesothelioma cells have reported variable positive and
536 negative findings. Crocidolite is reported to be a more potent mutagen than chrysotile, with asbestos toxicity
537 showing cell-line specificity in human and animal cells that may be due to differential phagocytic activity,
538 with those with high activity showing greater susceptibility (ATSDR, 2001; IARC, 2012).

539
540 Chromosomal aberrations in Chinese hamster ovary (CHO) and Syrian hamster embryo (SHE) cells
541 following exposure to asbestos (amosite; anthophyllite; chrysotile; crocidolite) fibres have been well
542 reported, with aberrations including aneuploidy (usually polyploidy), fragmentation, breaks,
543 rearrangements, gaps, dicentrics, inversions and rings. Similar aberrations have been shown in rat and
544 human mesothelial cells, lymphocyte and amniotic fluid cells, but not in fibroblasts or promyelocytic
545 leukaemia cells. Clastogenic effects may occur due to physical interference of the asbestos fibres with
546 chromosome segregation during mitosis (ATSDR, 2001; IARC, 2012).

547
548 Other *in vitro* tests for increased sister chromatid exchange, DNA damage or cell transformation provided
549 both negative and positive findings (ATSDR, 2001).

550
551 In summary, in vivo studies in humans (section 5.3.5) and animals indicate that exposure to the asbestos
552 fibre types tested to date is associated with chromosomal damage (aberrations). In vitro studies with
553 bacterial cells indicate clastogenicity, however, the findings from in vivo and in vitro gene mutation studies
554 are inconclusive.

555
556 **6.3.5.2 Carcinogenicity**
557 Although the carcinogenicity of inhaled asbestos in laboratory animals is well established, there is no
558 conclusive evidence that ingested asbestos is carcinogenic (ATSDR, 2001; DHSS, 1987; IARC, 2012; Toft
559 et al., 1984). In a series of extensive investigations involving groups of 250 animals of each sex (McConnell
560 et al., 1983a,b; NTP, 1985), no increases in tumour incidence were observed in Syrian golden hamsters fed
561 (by gavage) 1% amosite (500 – 800 mg/kg bw/day) or short-range (98% shorter than 10 µm) or
562 intermediate-range (65% longer than 10 µm) chrysotile over their lifetime (no indication of total fibre count
563 per dose was given). Similarly, no increase in tumours was seen in Fischer 344 rats fed the same
564 preparations as evaluated by McConnell et al. (1983a, 1983b) of 1% tremolite or amosite or short-range
565 chrysotile in the diet over their lifetime (no indication of total fibre count per dose was given). The authors
566 estimated a 1% dose to be around 70,000 times greater than the largest possible human exposure from
567 drinking water. It should be noted that although the incidence of benign epithelial neoplasms in the
568 gastrointestinal tract in male Fischer 344 rats fed 1% intermediate-range chrysotile was significantly
569 increased when compared to pooled controls from lifetime asbestos (chrysotile) feeding studies in the same
570 laboratory, the increase was not statistically significant when compared to concurrent controls and was
571 limited to one sex.

572 **6.5 Mode of action**

573 The mechanistic basis for the carcinogenicity of inhaled asbestos has been well studied and reported and
574 considered to result from direct and indirect mechanisms interacting at multiple stages of carcinogenesis.
575 Of key importance are the surface chemistry and reactivity of the asbestos fibres, surface area, fibre
576 dimensions and biopersistence (IARC, 2012). However, the relevance of these characteristics to asbestos
577 exposure through the oral route has not been determined and, at present, there is no conclusive evidence
578 that ingestion of any asbestos fibre type is associated with carcinogenic risk. Additional studies, both in
579 vitro and in vivo, are needed to determine the role of specific physicochemical characteristics from multiple
580 fibre types in adverse health effects after exposure to asbestos and related mineral fibres (Gwinn et al.,
581 2011).

582

583 Although there is general agreement that some types of asbestos are genotoxic in vitro, either directly (i.e.,
584 fibre interactions with the spindle apparatus) or indirectly (i.e., ROS production), there is less agreement
585 on the mutagenicity of asbestos fibres, particularly in vivo (Gwinn et al., 2011). Most genotoxicity studies
586 with asbestos have been performed in vitro, and therefore limited in vivo data are available to address this
587 issue. A comprehensive review (Huang et al. 2011) suggests a role for mutagenesis in asbestos-induced
588 neoplastic, but not non-neoplastic, diseases, and acknowledged that MOA also involving inflammation,
589 cellular toxicity, and oxidative stress may also be operative.

590

591 **7.0 SUMMARY OF HEALTH EFFECTS**

592

593 Occupational epidemiology studies and supporting animal studies indicate that the major route of human
594 risk from asbestos exposure is through inhalation. An extensive evidence base exists that links inhalation
595 exposure to the development of asbestosis, lung cancer, mesothelioma and cancer of the larynx and ovary.
596 Some epidemiology studies have suggested that ingestion of some types of asbestos, for example through
597 drinking water, may be linked to an increased risk of gastrointestinal cancer. However, the current body of
598 evidence, including consideration of its limitations, does not support a clear association at the present time
599 (see section 5.0). In addition to these limitations, the positive association found in some studies are not
600 reflected in a number of animal cancer bioassays which do not show the carcinogenesis of asbestos
601 following ingestion (US EPA, 2018). The lack of any observed inflammatory lesions and of interstitial
602 fibrosis in orally treated animals is supportive of the low capability of fibres to penetrate the intestinal
603 epithelium; no information is available to indicate whether or not the gastric environment allows the
604 ingested fibres to maintain their shape, dimensions, and surface reactivity that determines in the lung the
605 persistency and hazardous features.

606

607 The database relating to the ingestion of all asbestos types is not as extensive as for the inhalation route and
608 has mainly focused on the carcinogenic endpoint. Systemic effects are not considered to be of major concern
609 at present for either route of exposure as the number of fibres penetrating either the lung or gastrointestinal
610 tract is believed to be very low (ATSDR, 2001).

611

612 **8.0 PRACTICAL CONSIDERATIONS**

613

614 **8.1 Analytical methods and achievability**

615 The method of choice for the quantitative determination of asbestos in water is transmission electron
616 microscopy (TEM) with identification by energy-dispersive X-ray analysis and selected-area electron

617 diffraction (TEM/SAED). Analysis by TEM/SAED is costly, and preliminary screening with TEM alone,
618 which has a detection limit of below 0.1 MFL in water, is therefore often used (ATSDR, 2001).
619 Phase Contrast Microscopy (PCM) is a more accessible technique, both from a technical and cost
620 perspective than TEM/SAED. However, PCM cannot differentiate between asbestos and non-asbestos
621 fibres, and does not distinguish fibres < 5 µm in length and 0.2 µm in diameter (Perry et al., 2004). Li et al.
622 (2019) have recently described the use of PCM and micro-Fourier-transform infra-red spectroscopy (micro-
623 FTIR) with scanning electron microscopy and energy-dispersive X-ray spectroscopy for analysing asbestos
624 fibres in drinking-water. Quantitation limits for six types of asbestos fibre types (chrysotile, crocidolite,
625 amosite, anthophyllite, tremolite, and actinolite) ranged from 0.0039 – 0.0064 mg/L (information on fibre
626 sizes detected not reported). have FTIR and inductively coupled plasma optical emission spectroscopy
627 analysis has recently been applied to animal tissue samples to assess the migration of asbestos in mice
628 following ingestion (Zheng et al., 2019). It should be noted that this type of analysis is in the development
629 stage and, as such, not widely available.

630 **8.2 Source control**

631 Since the main source of asbestos in drinking-water is from the release of asbestos fibres from A/C pipes,
632 efforts to minimise asbestos exposure through drinking-water should focus on materials in contact with
633 drinking-water. It may be prudent to not install new sources of asbestos fibres in drinking-water such as
634 A/C pipes and storage containers., particularly since there are suitable alternative materials. The alternative
635 materials also avoid the potential inhalation hazard to those working with and on A/C pipes. Where existing
636 A/C pipes are still in active use however, suppliers should map and record the location of such pipes as part
637 of mapping the distribution system under water safety plans, determine the conditions of the pipes and as a
638 precautionary measure develop plans to replace these when they fail or as they deteriorate. For water
639 systems with existing A/C pipes it is important to ensure that the water is not aggressive and provide pH
640 and alkalinity adjustments to control corrosivity and prevent release of fibres but it should be noted that
641 where pipes are already degraded this will not prevent the release of asbestos fibres. It is important that
642 where replacement or repairs of pipes is required, appropriate measures are undertaken to prevent worker
643 exposure to asbestos dust.

644

645 A report from the Australian Asbestos Safety and Eradication Agency (2018) considers a number of
646 approaches to dealing with A/C water mains. Several techniques are available that do not require removal
647 of the A/C pipes but the circumstances will dictate the most suitable approach. However, as indicated above,
648 protection of workers and the public from the generation of asbestos dust is a key requirement.

649

650 Where rainwater is collected from A/C roofing, the collected water should be allowed to settle before use.
651 Similar to A/C pipes, effort should be put in place to minimize degradation and release of fibres. This
652 includes avoiding cutting and drilling of asbestos roofs and use of high-pressure roof cleaning materials.
653 Where the A/C roof is coated with a suitable paint, this should be maintained. If the A/C roof is to be
654 replaced, the roof catchment area should ideally be replaced with asbestos-free material. Similar to A/C
655 pipes, it is important that appropriate measures are undertaken to prevent worker and public exposure to
656 asbestos dust. Ideally, re-roofing would be conducted by a licensed professional to avoid exposure of lay
657 workers and contamination of the environment (Commonwealth of Australia, 2013).

658 **8.4 Treatment methods and performance**

659

660 Where source waters are contaminated with asbestos fibres, coagulation and filtration are very good at
661 removing both naturally occurring and anthropogenic asbestos fibres. Coagulation and filtration can easily
662 remove in excess of 99% of fibres if operation is optimised with a post filter turbidity of < 0.2 NTU
663 (Lawrence et al., 1975; Logsdon 1979).

664

665 Since the main cause of contamination of asbestos fibres in tap water is erosion and peeling of the inner
666 wall of the A/C pipes (Saitoh, 1992), it is important to control erosion of the pipe. (see section 8.3 for more
667 information).

668

669 9.0 CONCLUSIONS

670

671 Although asbestos fibres are known human carcinogens by the inhalation route, the data on ingestion are
672 unclear and the overall weight of evidence does not support the hypothesis that oral exposure in drinking-
673 water is associated with an increased cancer risk. In addition, extensive feeding studies in laboratory
674 animals have not shown increases in tumours of the gastrointestinal tract. Because there is no consistent,
675 convincing evidence for adverse health effects from the ingestion of asbestos fibres in drinking water, it is
676 considered not appropriate or necessary to establish a guideline value for asbestos fibres in drinking-water.

677

678 The main source of asbestos in drinking-water is through the use of A/C materials in contact with drinking-
679 water. A/C pipes were used extensively in the past and there are many countries where A/C pipes are still
680 used in-situ for drinking water distribution. Rainwater may be harvested from existing A/C roofing, which
681 has been widely used because of its cost and durability. Although there is no consistent evidence for health
682 effects that result from exposure to asbestos via drinking-water there are a number of issues associated with
683 A/C pipes and roofs, particularly with regard to maintenance, repairs and the addition of new materials in
684 contact with drinking-water (e.g. connections or roof tiles) where workers may be exposed to inhaled
685 asbestos fibres. Where A/C materials are used in such situations, there is a need to minimize degradation
686 and release of fibres. Section 8.3 includes information to minimize levels of asbestos fibres in drinking-
687 water as a result of the use of A/C materials, including adjusting water conditions to reduce corrosivity to
688 the cement matrix and replacing pipes when they fail or deteriorate. Further, it may be prudent to not install
689 new sources of asbestos fibres in drinking-water such as A/C pipes and storage containers.

690

691 In view of the limited data available on occurrence of asbestos in drinking-water, it would be useful to
692 conduct investigative monitoring to obtain up to date information on the contribution of older A/C pipes to
693 fibre numbers, types and shape in drinking-water.

694 **10.0 APPENDICES**

695

696 **10.1 REFERENCES**

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